



## **MONROE COUNTY**

### **Environment and Public Works Committee**

**June 29, 2023 5:40 PM**

#### ***AGENDA***

A. ROLL CALL

B. PUBLIC FORUM

C. APPROVAL OF MINUTES

May 22, 2023

D. NEW BUSINESS

23-0189

Classification of Action, Designation of Lead Agency, an Determination of Significance, Pursuant to State Environmental Quality Review Act (SEQRA) for Additions to the Monroe County Western and Eastern Agricultural Districts - County Executive Adam J. Bello

23-0191

Classification of Action and Determination of Significance Pursuant to the State Environmental Quality Review Act to Accept an Offer and Payment of Appropriation of Property at Dugway Road in the Town of Penfield - County Executive Adam J. Bello

23-0193

Classification of Action and Determination of Significance Pursuant to the State Environmental Quality Review Act to Accept an Offer and Payment of Appropriation of Property at 1129 Scottsville Road in the Town of Chili - County

Executive Adam J. Bello

23-0195

Classification of Action and Determination of Significance Pursuant to the State Environmental Quality Review Act to Accept an Offer and Payment of Appropriation by the State of New York for Permanent Easement at Latona Road in the Town of Greece - County Executive Adam J. Bello

23-0197

Authorize Implementation of a Project Labor Agreement for the Monroe Community College Applied Technology Center - S.T.E.M. Addition Project - County Executive Adam J. Bello

23-0216

Authorize Implementation of a Project Labor Agreement for the Airport Terminal Area Revitalization Airport/Campus Innovations at Frederick Douglass-Greater Rochester International Airport Project - County Executive Adam J. Bello

E. OTHER MATTERS

F. ADJOURNMENT

The next meeting of the Environment & Public Works Committee will be held on July 22, 2023 at 5:15 p.m



ATTACHMENTS:

Description File Name

- ▣ May 22, 2023 5.22.23\_EPW\_Minutes.pdf

Summary of Minutes

ENVIRONMENT & PUBLIC WORKS COMMITTEE

May 22, 2023

5:15 p.m.

Chairman McCabe called the meeting to order at 5:15 p.m.

MEMBERS PRESENT: Sean McCabe (Chair) Mark Johns (Vice-Chair), Tracy DiFlorio, George Hebert, Susan Hughes-Smith (RMM), Howard Maffucci, Albert Blankley

OTHER LEGISLATORS PRESENT: Steve Brew, Sean Delehanty, Frank X. Allkofer, Dave Long

ADMINISTRATION PRESENT: Jeff McCann (Deputy County Executive), Adrienne Green (Legislative Liaison), Sean Murphy (DES Deputy Director), Robert Franklin (CFO), Laura Smith (Chief Deputy County Attorney), Pat Gooch (Planning)

PUBLIC FORUM: There were no speakers.

PRESENTATION: **2024-2029 Capital Improvement Program**  
Pat Gooch, Senior Planner  
Monroe County Planning & Development Department  
As it pertains to the Environment & Public Works Committee

APPROVAL OF MINUTES: The minutes of April 24, 2023 were approved as submitted.

NEW BUSINESS:

**23-0144 -** Adopt 2024-2029 Capital Improvement Program - County Executive Adam J. Bello

MOVED by Legislator Johns, SECONDED by Legislator DiFlorio.

ADOPTED: 7-0

**23-0145 -** Authorize a Contract with Passero Associates Engineering, Architecture and Surveying, D.P.C. for Professional Design Services for the Monroe County Parks System-Wide Facilities Renovations Project - County Executive Adam J. Bello

MOVED by Legislator DiFlorio, SECONDED by Legislator Hebert.

ADOPTED: 7-0

**23-0146 -** Authorize Contracts with Bergmann Associates, Architects, Engineers, Landscape Architects, & Surveyors D.P.C., Erdman Anthony and Associates, Inc., and LaBella Associates, D.P.C. for Monroe County Sheriff's Office Architectural and Engineering Term Services – County Executive Adam J. Bello

MOVED by Legislator Hebert, SECONDED by Legislator Johns.

ADOPTED: 7-0

- 23-0147 - Authorize Contracts with M/E Engineering, P.C. and Wendel WD Architecture, Engineering, Surveying & Landscape Architecture, P.C. for Energy Engineering Term Services – County Executive Adam J. Bello

MOVED by Legislator Johns, SECONDED by Legislator DiFlorio.  
ADOPTED: 7-0

- 23-0148 - Authorize Contracts with Bergmann Associates, Architects, Engineers, Landscape Architects & Surveyors, D.P.C., Fisher Associates, P.E., L.S., L.A., D.P.C., Geocove, Inc., and Wendel WD Architecture, Engineering, Surveying & Landscape Architecture, P.C. for Geographic Information System Term Services – County Executive Adam J. Bello

MOVED by Legislator DiFlorio, SECONDED by Legislator Hebert.  
ADOPTED: 7-0

- 23-0150 - Classification of Action and Determination of Significance Pursuant to the State Environmental Quality Review Act for the Sale of County Owned Tax Foreclosure Property Located at 456 Westside Drive in the Town of Gates – County Executive Adam J. Bello

MOVED by Legislator Hebert, SECONDED by Legislator Johns.  
ADOPTED: 7-0

- 23-0152 - Classification of Action and Determination of Significance Pursuant to the State Environmental Quality Review Act for the Sale of County Owned Tax Foreclosure Property Located at 189 Golden Road in the Town of Chili – County Executive Adam J. Bello

MOVED by Legislator DiFlorio, SECONDED by Legislator Hebert.  
ADOPTED: 7-0

- 23-0154 - Classification of Action and Determination of Significance Pursuant to the State Environmental Quality Review Act for the First Time Home Buyers Program Funded through the Monroe County Home Investment Partnerships Program – County Executive Adam J. Bello

MOVED by Legislator Hebert, SECONDED by Legislator Johns.  
ADOPTED: 7-0

- 23-0155 - Classification of Action and Determination of Significance Pursuant to the State Environmental Quality Review Act for the Acquisition Rehab Resale Program Funded through Monroe County Home Investment Partnerships Program – County Executive Adam J. Bello

MOVED by Legislator Johns, SECONDED by Legislator DiFlorio.  
ADOPTED: 7-0

- 23-0156 - Classification of Action and Determination of Significance Pursuant to the State Environmental Quality Review Act for the Lifetime Assistance Brick Schoolhouse Road Project Funded Through the Monroe County Home Investment Partnerships Program – County Executive Adam J. Bello

MOVED by Legislator Hebert, SECONDED by Legislator Johns.  
ADOPTED: 7-0

**23-0175 -** Commit Unassigned Fund Balance for the Specific Purpose of Funding Town Initiatives to Install Sidewalks on County Roads – County Executive Adam J. Bello

MOVED by Legislator Johns, SECONDED by Legislator DiFlorio.  
ADOPTED: 7-0

OTHER MATTERS

ADJOURNMENT:

There being no other matters, Chairman McCabe adjourned the meeting at 6:00 p.m.

The next meeting of the Environment and Public Works Committee will be **Monday, June 26, 2023 at 5:15 P.M.**

Respectfully Submitted,  
Frank Keophetlasy  
Deputy Clerk of the Legislature



ATTACHMENTS:

Description File Name

▣ Referral R23-0189.pdf



# Office of the County Executive

Monroe County, New York

**Adam J. Bello**  
*County Executive*

<b>OFFICIAL FILE COPY</b>
No. <u>230189</u>
Not to be removed from the Office of the Legislature Of Monroe County
Committee Assignment
<b>ENV. &amp; PUB. WORKS.L</b>

June 9, 2023

To The Honorable  
Monroe County Legislature  
407 County Office Building  
Rochester, New York 14614

**Subject:** Classification of Action, Designation of Lead Agency, and Determination of Significance, Pursuant to State Environmental Quality Review Act (SEQRA) for Additions to the Monroe County Western and Eastern Agricultural Districts

Honorable Legislators:

I recommend that Your Honorable Body designate Monroe County as Lead Agency to authorize additions to the Monroe County Western and Eastern Agricultural Districts ("Districts") and to determine whether the action may have a significant adverse impact on the environment pursuant to SEQRA.

Pursuant to Article 25AA Section 303-b of the Agriculture and Markets Law, a report has been prepared by the Monroe County Agricultural and Farmland Protection Board recommending the proposed addition to the Districts of seventeen parcels:

Western Agricultural District #5

- 880 Hamlin Center Road, Town of Hamlin, consisting of approximately 57.10 acres, tax account number 021.04-1-22.22, owned by Bonnie & Mark Beardsley

Eastern Agricultural District #6

- 10 Bluhm Road, Town of Perinton, consisting of approximately 16.77 acres, tax account number 180.04-1-10, owned by Mathew & Linda Bezek
- 135 Pannell Road, Town of Perinton, consisting of approximately 5.12 acres, tax account number 181.01-1-35.3, owned by Joshua Grosser
- 2334 Turk Hill Road, Town of Perinton, consisting of approximately 61.5 acres, tax account number 180.03-1-13, owned by Holmes Hollow Farm LLC
- 270 Wilkinson Road, Town of Perinton, consisting of approximately 33.3 acres, tax account number 181.03-1-30.1, owned by Floris A. Lent

110 County Office Building • 39 West Main Street • Rochester, New York 14614



- 2160 Turk Hill Road, Town of Perinton, consisting of approximately 11 acres, tax account number 180.03-1-7.2, owned by Iginio & Karen Masci
- 485 Loud Road, Town of Perinton, consisting of approximately 27.62 acres, tax account number 180.04-1-51.111, owned by Howard I. & Janet Sharp
- 420 Pannell Rd, Town of Perinton, consisting of approximately 9.95 acres, tax account number 181.03-1-22, owned by Arlene & Thomas Sheridan
- Wilkinson Rd, Town of Perinton, consisting of approximately 90 acres, tax account number 181.04-1-3, owned by Arlene & Thomas Sheridan
- 230 Pannell Rd, Town of Perinton, consisting of approximately 32.94 acres, tax account number 181.04-1-2.1, owned by Leonard J. Sorbello
- 8201 Pittsford Palmyra Rd, Town of Perinton, consisting of approximately 5 acres, tax account number 181.02-1-7, owned by Leonard J. Sorbello
- 2518 Huber Rd, Town of Perinton, consisting of approximately 6 acres, tax account number 140.04-1-14, owned by Clinton & Barbara George
- Furman Rd, Town of Perinton, consisting of approximately 28.2 acres, tax account number 140.04-1-15.111, owned by Clinton & Barbara George
- 663 Furman Road, Town of Perinton, consisting of approximately 8.9 acres, tax account number 141.03-1-17.1, owned by Carrie & Timothy Brown
- Furman Road, Town of Perinton, consisting of approximately 21.96 acres, tax account number 141.03-1-16.2, owned by Carrie & Timothy Brown
- 235 Basket Rd, Town of Webster, consisting of approximately 8.5 acres, tax account number 051.01-1-44, owned by Michael & Lindsey Short
- 833 Lake Road, Town of Webster, consisting of approximately 62.2 acres, tax account number 049.03-1-17.1, owned by Cinquefoil Corporation

The additions to the Districts has been preliminarily classified as an Unlisted action pursuant to 6 NYCRR § 617.4. The State Environmental Quality Review Act regulations found at 6 NYCRR Part 617 requires that no agency shall carry out or approve an Action until it has complied with the requirements of SEQRA.

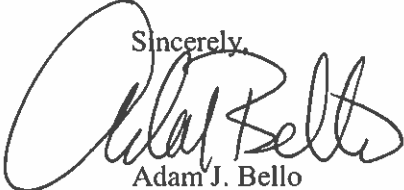
**The specific legislative actions required are:**

1. Determine that the Additions to the Districts is an Unlisted Action.
2. Designate Monroe County as Lead Agency for a coordinated review of the Additions to the Districts.
3. Make a determination of significance for the Additions to the Districts pursuant to 6 NYCRR § 617.7.

4. Authorize the County Executive, or his designee, to take such actions to comply with the requirements of SEQRA, including without limitation, the execution of documents and the filing, distribution and publication of the documents required under SEQRA, and any other actions to implement the intent of this resolution

This action will have no impact on the revenues or expenditures of the current Monroe County budget.

I recommend that this matter be referred to the appropriate committee(s) for favorable action by Your Honorable Body.

Sincerely,  
  
Adam J. Bello  
Monroe County Executive

AJB:db



STATE ENVIRONMENTAL QUALITY REVIEW
SHORT ENVIRONMENTAL ASSESSMENT FORM
FOR AGRICULTURAL DISTRICTS

UNLISTED ACTIONS ONLY

Please indicate lead agency status by checking the appropriate box below:

- Checkboxes for lead agency status: cooperative agreement vs. not cooperative agreement.

Part 1 - Project and Sponsor Information

1. The proposed action is located in the County of Monroe and the Town(s) of Hamlin, Perinton, and Webster.

2. The agency responsible for preparing this Short Environmental Assessment Form and determining environmental significance is the CLB of Monroe County.

3. The name, address, and e-mail address for the Clerk of the above named CLB is: David Grant

407 County Office Bldg, 39 West Main Street, Rochester, NY 14614

DGrant@monroecounty.gov

4. Does the proposed action only involve the modification, consolidation or termination of a county-adopted, State-certified agricultural district by the CLB pursuant to Agriculture and Markets Law (AML) §§303-a, 303-b or 303-c? Yes No

If Yes, attach a narrative description (including a location map) of the intent of the proposed action and the environmental resources that may be affected in the County. If No, this form should not be used to evaluate the potential environmental impacts of the proposed action.

5. Is this an action proposed to modify an existing agricultural district? Yes No

If Yes, total number of acres comprising the agricultural district as it exists prior to modification: 142,932 acres.

**Short Environmental Assessment Form  
New York State Department of Agriculture and Markets**

6. If this proposed action involves a modification, will such modification result in a change in the size of the agricultural district?  Yes  No
- If yes, how many acres are involved in the change? 486.06 acres
  - Does this represent  an increase or  a decrease?

7. Check all present land uses that occur on, adjoining, and near the proposed action?

- Residential  Industrial  Commercial  Agriculture  Park/Forest/Open Space  Other

If Other, please describe: \_\_\_\_\_

8. Information on Coastal Resources. Is the action located within, or have a significant effect on:

- A Coastal Area, or the waterfront area of a Designated Inland Waterway?  Yes  No
- A Coastal Erosion Hazard Area?  Yes  No
- A community with an approved Local Waterfront Revitalization Program?  Yes  No

If Yes, please identify the affected community or communities: Town of Webster

9. Information on Local Agricultural and Farmland Protection Plans

- Is the action compatible with the County's Agricultural & Farmland Protection Plan?  Yes  No

If Yes, date of Plan approval: April 28, 1999

If Yes, please cite the applicable language: \_\_\_\_\_

The County and the municipalities in which the districts are located continue to promote the districts by supporting continuation of the districts each time they come up for renewal. Therefore, consider focusing efforts on the districts to reinforce and enhance this existing protection mechanism and reinforce and enhance the support the districts have received and continue to receive from the State, County, and municipalities.

10. Comments from Municipalities within the County

- Did the CLB receive any comments from municipalities about the addition or removal of land from the agricultural district?  Yes  No

If Yes, please briefly summarize the comments: \_\_\_\_\_

11. Attach any additional information as may be needed to clarify the proposed action.

I AFFIRM AND CERTIFY THAT THE INFORMATION PROVIDED ABOVE IS TRUE AND ACCURATE TO THE BEST OF MY KNOWLEDGE

Name of Person Authorized to Sign: Patrick T. Gooch Date: 05/10/2023  
Signature:  Title: Senior Planner

**Short Environmental Assessment Form  
New York State Department of Agriculture and Markets**

**Part 2: Impact Assessment**

**Part 2 is to be completed by the County Legislative Body (“CLB”) as Lead Agency.**

Answer all of the following questions in Part 2 using the information contained in Part 1 and other materials submitted to the CLB for the proposed modification, consolidation or termination of a county-adopted, State-certified agricultural district or otherwise available to the reviewer.

In providing responses to each of the questions, the reviewer should keep in mind that the action proposed is the modification, consolidation or termination of an agricultural district(s). The action is not the land use or activity which will, or may, take place in the district(s). For example, it is not appropriate to consider the effects of management actions that may be taken by individual operators in conducting farming. Agricultural farm management practices, including construction, maintenance and repair of farm buildings, and land use changes consistent with generally accepted principles of farming are listed as Type II actions in 6 NYCRR §617.5(c)(3), and these actions have been determined not to have a significant impact on the environment.

	<b>None to small impact may occur</b>	<b>Moderate to large impact may occur</b>
1. Will the proposed action create a material conflict with an adopted land use plan or zoning regulations?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
2. Will the proposed action result in a change in the use or intensity of use of land?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
3. Will the proposed action impair the character or quality of the existing community?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
4. Will the proposed action have an impact on the environmental characteristics that caused the establishment of a Critical Environmental Area (CEA)?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
5. Will the proposed action result in an adverse change in the existing level of traffic or affect existing infrastructure for mass transit, biking or walkway?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
6. Will the proposed action cause an increase in the use of energy and fail to incorporate reasonably available energy conservation or renewable energy opportunities?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
7. Will the proposed action impact existing:		
a. public / private water supplies?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
b. public / private wastewater treatment utilities?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
8. Will the proposed action impair the character or quality of important historic, archaeological, architectural or aesthetic resources?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
9. Will the proposed action result in an adverse change to natural resources (e.g., wetlands, waterbodies, groundwater, air quality, flora and fauna)?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
10. Will the proposed action result in an increase in the potential for erosion, flooding or drainage problems?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
11. Will the proposed action create a hazard to environmental resources or human health?	<input checked="" type="checkbox"/>	<input type="checkbox"/>

**Short Environmental Assessment Form  
New York State Department of Agriculture and Markets**

**Part 3: Determination of Significance**

For every question in Part 2 that was answered "moderate to large impact may occur," or if there is a need to explain why a particular element of the proposed action may or will not result in a significant adverse environmental impact, please complete Part 3. Part 3 should, in sufficient detail, identify the impact, including any measures or design elements that have been included by the project sponsor to avoid or reduce impacts. Part 3 should also explain how the lead agency determined that the impact may or will not be significant. Each potential impact should be assessed considering its setting, probability of occurring, duration, irreversibility, geographic scope and magnitude. Also consider the potential for short term, long-term and cumulative impacts.

Seventeen parcels have been submitted for addition to the Monroe County Agricultural Districts, Western District #5 and Eastern District #6. These parcels are located throughout the County. The addition of each parcel is part of the annual addition period for the Monroe County Agricultural Districts. Accordingly, this will be reviewed as one action and all impacts, scope, and significance will be determined together.

The action taking place is the addition of parcels to an agricultural district, no physical construction or changes to the parcels are permitted by this action. Any such physical changes will be consistent with the existing regulations and zoning or will need to be permitted by the local municipality and undergo an environmental review at that time. The parcels being added to the Agricultural District are used for agricultural activities that reflect the current and historic character of the surrounding area and will remain the same through this action. They are not anticipated to change in character, attract people or traffic, impact existing water and waste water services.

One site was located near to, but not contiguous to State Superfund site 828063, which has subsequently been cleaned up. Accordingly, there are not impacts to the site from the State Superfund site. This action will not result in significant adverse impacts to on-site or nearby national or state register of historic places, or state eligible sites, or archaeological sites; wetlands or other regulated water-bodies; 100 year flood plain(s), or remediation sites.

Check this box if you have determined, based on the information and analysis above, and any supporting documentation, that the proposed action may result in one or more potentially large or significant adverse impacts and an environmental impact statement is required.

Check this box if you have determined, based on the information and analysis above, and any supporting documentation, that the proposed action will not result in any significant adverse environmental impacts.

Monroe County

\_\_\_\_\_  
Name of Lead Agency

\_\_\_\_\_  
Date

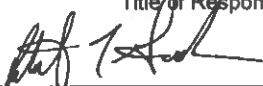
Adam J. Bello

County Executive

\_\_\_\_\_  
Print or Type Name of Responsible Officer in Lead Agency

\_\_\_\_\_  
Title of Responsible Officer

\_\_\_\_\_  
Signature of Responsible Officer in Lead Agency

  
\_\_\_\_\_  
Signature of Preparer (if different from Responsible Officer)



ATTACHMENTS:

Description File Name

▣ Referral R23-0191.pdf

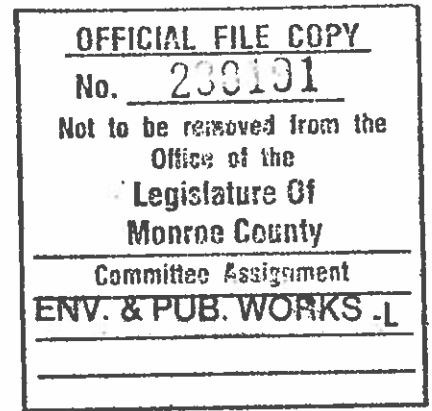


Office of the County Executive

Monroe County, New York

Adam J. Bello
County Executive

June 9, 2023



To The Honorable
Monroe County Legislature
407 County Office Building
Rochester, New York 14614

Subject: Classification of Action and Determination of Significance Pursuant to the State Environmental Quality Review Act to Accept an Offer and Payment of Appropriation of Property at Dugway Road in the Town of Penfield

Honorable Legislators:

I recommend that Your Honorable Body determine whether the acceptance of an offer of compensation and the corresponding payment for the property located at Dugway Road in the Town of Penfield, Section 2 Improvement Project may have a significant adverse impact on the environment pursuant to the State Environmental Quality Review Act ("SEQRA").

Table with 3 columns: Parcel, Grantee, Amount. Row 1: Map 53 Parcel 53 FEE, 4,239 sf Dugway Road T.A. #124.01-4-NO ID Town of Penfield; Commissioner of Transportation for the People of the State of New York 1530 Jefferson Road Rochester, New York 14623; \$1

The acceptance of an offer of compensation and the corresponding payment for the property located in the Town of Penfield has been preliminarily classified as an Unlisted action. The SEQRA regulations found at 6 NYCRR Part 617 requires that no agency shall carry out or approve an Action until it has complied with the requirements of SEQRA

The specific legislative actions required are:

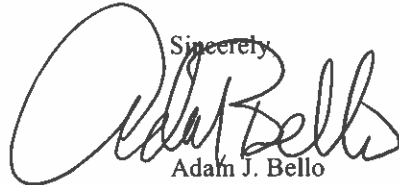
- 1. Determine that the acceptance of the offer of compensation and the corresponding payment for the property located at Dugway Road in the Town of Penfield is an Unlisted action.
2. Make a determination of significance regarding the acceptance of the offer and payment of appropriation of property located at Dugway Road in the Town of Penfield pursuant to 6 NYCRR § 617.7.



3. Authorize the County Executive, or his designee, to take such actions to comply with the requirements of the State Environmental Quality Review Act, including without limitation, the execution of documents and the filing, distribution and publication of the documents required under the State Environmental Quality Review Act, and any other actions to implement the intent of this resolution.

This designation will have no impact on the revenues or expenditures of the current Monroe County budget.

I recommend that this matter be referred to the appropriate committee(s) for favorable action by Your Honorable Body.

Sincerely,  
  
Adam J. Bello  
Monroe County Executive

AJB:db

## Short Environmental Assessment Form Part 1 - Project Information

### Instructions for Completing

**Part 1 – Project Information.** The applicant or project sponsor is responsible for the completion of Part 1. Responses become part of the application for approval or funding, are subject to public review, and may be subject to further verification. Complete Part 1 based on information currently available. If additional research or investigation would be needed to fully respond to any item, please answer as thoroughly as possible based on current information.

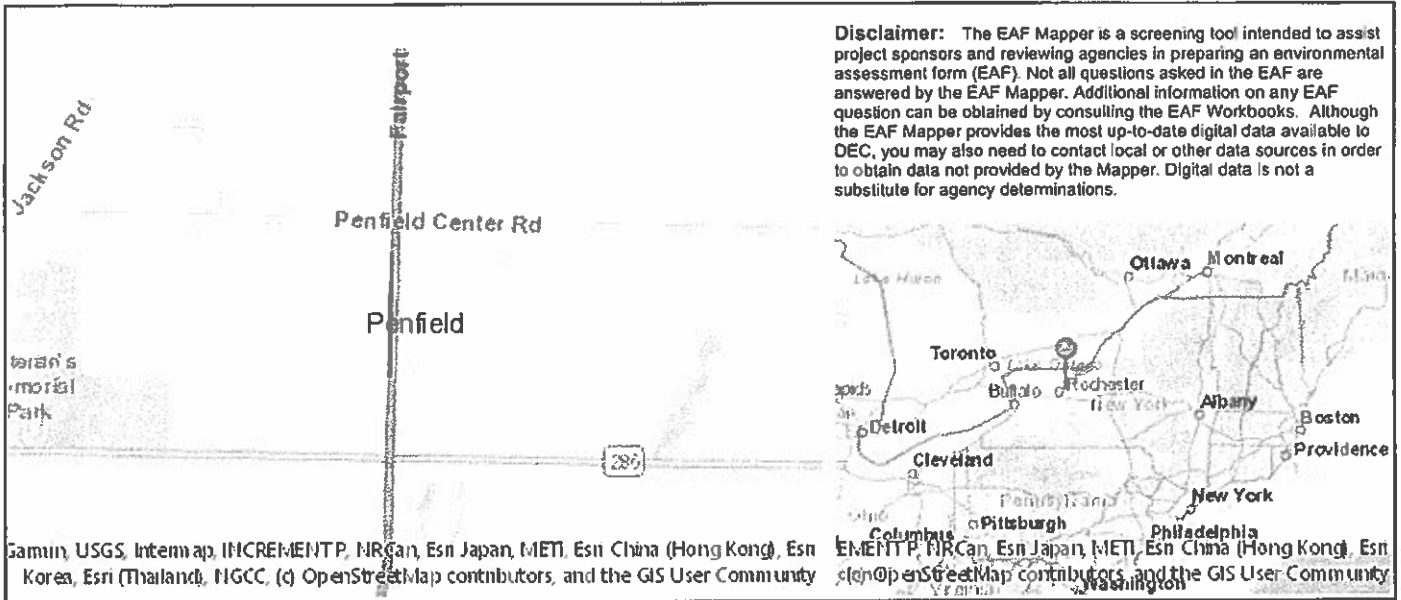
Complete all items in Part 1. You may also provide any additional information which you believe will be needed by or useful to the lead agency; attach additional pages as necessary to supplement any item.

<b>Part 1 – Project and Sponsor Information</b>			
Name of Action or Project: Dugway Road Section 2 Improvement Project			
Project Location (describe, and attach a location map): The corner of Five Mile Line Road and Atlantic Avenue (Dugway Rd) Town of Penfield			
Brief Description of Proposed Action: Monroe County will accept compensation from New York State Department of Transportation for property located at Dugway Road in the Town of Penfield (parcel number 124-.01-4-NO ID)			
Name of Applicant or Sponsor: Monroe County		Telephone: 585-753-1233	
		E-Mail: amygrande@monroecounty.gov	
Address: 39 West Main St			
City/PO: Rochester		State: NY	Zip Code: 14614
1. Does the proposed action only involve the legislative adoption of a plan, local law, ordinance, administrative rule, or regulation? If Yes, attach a narrative description of the intent of the proposed action and the environmental resources that may be affected in the municipality and proceed to Part 2. If no, continue to question 2.			NO <input type="checkbox"/>
			YES <input type="checkbox"/>
2. Does the proposed action require a permit, approval or funding from any other government Agency? If Yes, list agency(s) name and permit or approval:			NO <input type="checkbox"/>
			YES <input type="checkbox"/>
3. a. Total acreage of the site of the proposed action?		0.097 acres	
b. Total acreage to be physically disturbed?		0 acres	
c. Total acreage (project site and any contiguous properties) owned or controlled by the applicant or project sponsor?		0 acres	
4. Check all land uses that occur on, are adjoining or near the proposed action:			
5. <input type="checkbox"/> Urban <input type="checkbox"/> Rural (non-agriculture) <input type="checkbox"/> Industrial <input type="checkbox"/> Commercial <input checked="" type="checkbox"/> Residential (suburban)			
<input type="checkbox"/> Forest <input type="checkbox"/> Agriculture <input type="checkbox"/> Aquatic <input type="checkbox"/> Other(Specify):			
<input type="checkbox"/> Parkland			

	NO	YES	N/A
5. Is the proposed action, a. A permitted use under the zoning regulations? b. Consistent with the adopted comprehensive plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
6. Is the proposed action consistent with the predominant character of the existing built or natural landscape?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	NO YES
7. Is the site of the proposed action located in, or does it adjoin, a state listed Critical Environmental Area? If Yes, identify: _____	<input checked="" type="checkbox"/>	<input type="checkbox"/>	NO YES
8. a. Will the proposed action result in a substantial increase in traffic above present levels? b. Are public transportation services available at or near the site of the proposed action? c. Are any pedestrian accommodations or bicycle routes available on or near the site of the proposed action?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	NO YES
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
9. Does the proposed action meet or exceed the state energy code requirements? If the proposed action will exceed requirements, describe design features and technologies: _____ _____	<input checked="" type="checkbox"/>	<input type="checkbox"/>	NO YES
10. Will the proposed action connect to an existing public/private water supply? If No, describe method for providing potable water: _____ _____	<input checked="" type="checkbox"/>	<input type="checkbox"/>	NO YES
11. Will the proposed action connect to existing wastewater utilities? If No, describe method for providing wastewater treatment: _____ _____	<input checked="" type="checkbox"/>	<input type="checkbox"/>	NO YES
12. a. Does the project site contain, or is it substantially contiguous to, a building, archaeological site, or district which is listed on the National or State Register of Historic Places, or that has been determined by the Commissioner of the NYS Office of Parks, Recreation and Historic Preservation to be eligible for listing on the State Register of Historic Places?  b. Is the project site, or any portion of it, located in or adjacent to an area designated as sensitive for archaeological sites on the NY State Historic Preservation Office (SHPO) archaeological site inventory?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	NO YES
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
13. a. Does any portion of the site of the proposed action, or lands adjoining the proposed action, contain wetlands or other waterbodies regulated by a federal, state or local agency?  b. Would the proposed action physically alter, or encroach into, any existing wetland or waterbody? If Yes, identify the wetland or waterbody and extent of alterations in square feet or acres: _____ _____ _____	<input checked="" type="checkbox"/>	<input type="checkbox"/>	NO YES
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	

14. Identify the typical habitat types that occur on, or are likely to be found on the project site. Check all that apply:		
<input type="checkbox"/> Shoreline <input type="checkbox"/> Forest <input type="checkbox"/> Agricultural/grasslands <input type="checkbox"/> Early mid-successional <input type="checkbox"/> Wetland <input type="checkbox"/> Urban <input checked="" type="checkbox"/> Suburban		
15. Does the site of the proposed action contain any species of animal, or associated habitats, listed by the State or Federal government as threatened or endangered?	NO	YES
	<input checked="" type="checkbox"/>	<input type="checkbox"/>
16. Is the project site located in the 100-year flood plan?	NO	YES
	<input checked="" type="checkbox"/>	<input type="checkbox"/>
17. Will the proposed action create storm water discharge, either from point or non-point sources?	NO	YES
If Yes,	<input checked="" type="checkbox"/>	<input type="checkbox"/>
a. Will storm water discharges flow to adjacent properties?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
b. Will storm water discharges be directed to established conveyance systems (runoff and storm drains)?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
If Yes, briefly describe: _____ _____		
18. Does the proposed action include construction or other activities that would result in the impoundment of water or other liquids (e.g., retention pond, waste lagoon, dam)?	NO	YES
If Yes, explain the purpose and size of the impoundment: _____ _____	<input checked="" type="checkbox"/>	<input type="checkbox"/>
19. Has the site of the proposed action or an adjoining property been the location of an active or closed solid waste management facility?	NO	YES
If Yes, describe: _____ _____	<input checked="" type="checkbox"/>	<input type="checkbox"/>
20. Has the site of the proposed action or an adjoining property been the subject of remediation (ongoing or completed) for hazardous waste?	NO	YES
If Yes, describe: _____ _____	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<b>I CERTIFY THAT THE INFORMATION PROVIDED ABOVE IS TRUE AND ACCURATE TO THE BEST OF MY KNOWLEDGE</b>		
Applicant/sponsor/name: <u>Monroe County</u> Date: _____		
Signature: <u><i>Oluf Tharnde</i></u> Title: <u>Director</u>		

**PRINT FORM**



Part 1 / Question 7 [Critical Environmental Area]	No
Part 1 / Question 12a [National or State Register of Historic Places or State Eligible Sites]	No
Part 1 / Question 12b [Archeological Sites]	No
Part 1 / Question 13a [Wetlands or Other Regulated Waterbodies]	No
Part 1 / Question 15 [Threatened or Endangered Animal]	No
Part 1 / Question 16 [100 Year Flood Plain]	No
Part 1 / Question 20 [Remediation Site]	No

Project:	Dugway Road Property Transfer
Date:	2023.05.02

**Short Environmental Assessment Form  
Part 2 - Impact Assessment**

**Part 2 is to be completed by the Lead Agency.**

Answer all of the following questions in Part 2 using the information contained in Part 1 and other materials submitted by the project sponsor or otherwise available to the reviewer. When answering the questions the reviewer should be guided by the concept "Have my responses been reasonable considering the scale and context of the proposed action?"

	No, or small impact may occur	Moderate to large impact may occur
1. Will the proposed action create a material conflict with an adopted land use plan or zoning regulations?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
2. Will the proposed action result in a change in the use or intensity of use of land?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
3. Will the proposed action impair the character or quality of the existing community?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
4. Will the proposed action have an impact on the environmental characteristics that caused the establishment of a Critical Environmental Area (CEA)?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
5. Will the proposed action result in an adverse change in the existing level of traffic or affect existing infrastructure for mass transit, biking or walkway?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
6. Will the proposed action cause an increase in the use of energy and it fails to incorporate reasonably available energy conservation or renewable energy opportunities?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
7. Will the proposed action impact existing: a. public / private water supplies?  b. public / private wastewater treatment utilities?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	<input checked="" type="checkbox"/>	<input type="checkbox"/>
8. Will the proposed action impair the character or quality of important historic, archaeological, architectural or aesthetic resources?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
9. Will the proposed action result in an adverse change to natural resources (c.g., wetlands, waterbodies, groundwater, air quality, flora and fauna)?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
10. Will the proposed action result in an increase in the potential for erosion, flooding or drainage problems?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
11. Will the proposed action create a hazard to environmental resources or human health?	<input checked="" type="checkbox"/>	<input type="checkbox"/>

**PRINT FORM**

Project: Dugway Road Property

Date: 2023.05.02

**Short Environmental Assessment Form  
Part 3 Determination of Significance**

For every question in Part 2 that was answered "moderate to large impact may occur", or if there is a need to explain why a particular element of the proposed action may or will not result in a significant adverse environmental impact, please complete Part 3. Part 3 should, in sufficient detail, identify the impact, including any measures or design elements that have been included by the project sponsor to avoid or reduce impacts. Part 3 should also explain how the lead agency determined that the impact may or will not be significant. Each potential impact should be assessed considering its setting, probability of occurring, duration, irreversibility, geographic scope and magnitude. Also consider the potential for short-term, long-term and cumulative impacts.

The action is for the acceptance of compensation for property located at Dugway Road in the Town of Penfield (parcel number 124-.01-4-NO ID). Part 1 of the EAF indicates the site indicates that the subject property, or an adjoining property, has been the subject of remediation. The Environmental Mapper also indicates the site contains or is near the following: archaeological resources.

Although, the EAF Mapper indicates that surrounding properties contain remediation sites and archaeological resources. Upon further review no nearby properties have been subject to remediation. Additionally, the soils at this site have been previously disturbed. It is therefore unlikely the site contains archaeological resources.

No construction or development is contemplated with this review. Accordingly, no archaeological resources will be impacted by this action and will not result in any significant adverse environmental impacts.

- Check this box if you have determined, based on the information and analysis above, and any supporting documentation, that the proposed action may result in one or more potentially large or significant adverse impacts and an environmental impact statement is required.
- Check this box if you have determined, based on the information and analysis above, and any supporting documentation, that the proposed action will not result in any significant adverse environmental impacts.

Monroe County

Name of Lead Agency

Adam J. Bello

Print or Type Name of Responsible Officer in Lead Agency

Signature of Responsible Officer in Lead Agency

Date

County Executive

Title of Responsible Officer

Signature of Preparer (if different from Responsible Officer)

**PRINT FORM**



ATTACHMENTS:

Description File Name

▣ Referral R23-0193.pdf





# Office of the County Executive

Monroe County, New York

**Adam J. Bello**  
County Executive

June 9, 2023

<b>OFFICIAL FILE COPY</b>
No. <u>230193</u>
Not to be removed from the Office of the Legislature Of Monroe County
Committee Assignment
<b>ENV. &amp; PUB. WORKS-L</b>

To The Honorable  
Monroe County Legislature  
407 County Office Building  
Rochester, New York 14614

**Subject:** Classification of Action and Determination of Significance Pursuant to the State Environmental Quality Review Act to Accept an Offer and Payment of Appropriation of Property at 1129 Scottsville Road in the Town of Chili

Honorable Legislators:

I recommend that Your Honorable Body determine whether the acceptance of an offer of compensation and the corresponding payment for the appropriation of a permanent easement for the property located at 1129 Scottsville Road in the Town of Chili, Section 2 Improvement Project may have a significant adverse impact on the environment pursuant to the State Environmental Quality Review Act ("SEQRA").

<u>Parcel</u>	<u>Grantee</u>	<u>Amount</u>
Map 15 Parcel 15, PE, 7,203 sf 1129 Scottsville Road T.A. #135.03-1-28 Town of Chili	Commissioner of Transportation for the People of the State of New York 1530 Jefferson Road Rochester, New York 14623	\$11,950

The acceptance of an offer of compensation and the corresponding payment for the property located in the Town of Chili has been preliminary classified as an Unlisted action. The SEQRA regulations found at 6 NYCRR Part 617 requires that no agency shall carry out or approve an Action until it has complied with the requirements of SEQRA.

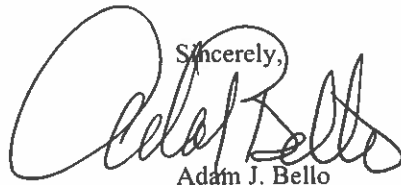
**The specific legislative actions required are:**

1. Determine that the acceptance of the offer of compensation and the corresponding payment for the property located at 1129 Scottsville Road in the Town of Chili is an Unlisted action.
2. Make a determination of significance regarding the acceptance of the offer and payment of appropriation of property located at 1129 Scottsville Road in the Town of Chili pursuant to 6 NYCRR § 617.7.

3. Authorize the County Executive, or his designee, to take such actions to comply with the requirements of the State Environmental Quality Review Act, including without limitation, the execution of documents and the filing, distribution and publication of the documents required under the State Environmental Quality Review Act, and any other actions to implement the intent of this resolution.

This designation will have no impact on the revenues or expenditures of the current Monroe County budget.

I recommend that this matter be referred to the appropriate committee(s) for favorable action by Your Honorable Body.

Sincerely,  


Adam J. Bello  
Monroe County Executive

AJB:db

## Short Environmental Assessment Form

### Part 1 - Project Information

**Instructions for Completing**

**Part 1 – Project Information.** The applicant or project sponsor is responsible for the completion of Part 1. Responses become part of the application for approval or funding, are subject to public review, and may be subject to further verification. Complete Part 1 based on information currently available. If additional research or investigation would be needed to fully respond to any item, please answer as thoroughly as possible based on current information.

Complete all items in Part 1. You may also provide any additional information which you believe will be needed by or useful to the lead agency; attach additional pages as necessary to supplement any item.

<b>Part 1 – Project and Sponsor Information</b>			
Name of Action or Project: Conveyance of an easement related to the Scottsville Road, Part 1 Improvement Project			
Project Location (describe, and attach a location map): 1129 Scottsville Road, Town of Chili			
Brief Description of Proposed Action: Monroe County will convey an easement to New York State Department of Transportation for the Scottsville Road, Part 1 Improvement Project in the town of Chili (parcel # 135.03-1-28).			
Name of Applicant or Sponsor: Monroe County		Telephone: 585-753-1233 E-Mail: amygrande@monroecounty.gov	
Address: 39 West Main Street			
City/PO: Rochester		State: NY	Zip Code: 14614
1. Does the proposed action only involve the legislative adoption of a plan, local law, ordinance, administrative rule, or regulation? If Yes, attach a narrative description of the intent of the proposed action and the environmental resources that may be affected in the municipality and proceed to Part 2. If no, continue to question 2.			NO <input type="checkbox"/>
			YES <input checked="" type="checkbox"/>
2. Does the proposed action require a permit, approval or funding from any other government Agency? If Yes, list agency(s) name and permit or approval:			NO <input type="checkbox"/>
			YES <input checked="" type="checkbox"/>
3. a. Total acreage of the site of the proposed action?		5.54 acres	
b. Total acreage to be physically disturbed?		0.165 acres	
c. Total acreage (project site and any contiguous properties) owned or controlled by the applicant or project sponsor?		5.54 acres	
4. Check all land uses that occur on, are adjoining or near the proposed action:			
5. <input checked="" type="checkbox"/> Urban <input type="checkbox"/> Rural (non-agriculture) <input checked="" type="checkbox"/> Industrial <input checked="" type="checkbox"/> Commercial <input type="checkbox"/> Residential (suburban)			
<input type="checkbox"/> Forest <input type="checkbox"/> Agriculture <input type="checkbox"/> Aquatic <input type="checkbox"/> Other(Specify):			
<input type="checkbox"/> Parkland			

5. Is the proposed action,	NO	YES	N/A
a. A permitted use under the zoning regulations?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b. Consistent with the adopted comprehensive plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
6. Is the proposed action consistent with the predominant character of the existing built or natural landscape?	NO	YES	
	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
7. Is the site of the proposed action located in, or does it adjoin, a state listed Critical Environmental Area?	NO	YES	
If Yes, identify: _____	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
8. a. Will the proposed action result in a substantial increase in traffic above present levels?	NO	YES	
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
b. Are public transportation services available at or near the site of the proposed action?			
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
c. Are any pedestrian accommodations or bicycle routes available on or near the site of the proposed action?			
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
9. Does the proposed action meet or exceed the state energy code requirements?	NO	YES	
If the proposed action will exceed requirements, describe design features and technologies: _____ _____	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
10. Will the proposed action connect to an existing public/private water supply?	NO	YES	
If No, describe method for providing potable water: _____ _____	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
11. Will the proposed action connect to existing wastewater utilities?	NO	YES	
If No, describe method for providing wastewater treatment: _____ _____	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
12. a. Does the project site contain, or is it substantially contiguous to, a building, archaeological site, or district which is listed on the National or State Register of Historic Places, or that has been determined by the Commissioner of the NYS Office of Parks, Recreation and Historic Preservation to be eligible for listing on the State Register of Historic Places?	NO	YES	
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
b. Is the project site, or any portion of it, located in or adjacent to an area designated as sensitive for archaeological sites on the NY State Historic Preservation Office (SHPO) archaeological site inventory?			
	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
13. a. Does any portion of the site of the proposed action, or lands adjoining the proposed action, contain wetlands or other waterbodies regulated by a federal, state or local agency?	NO	YES	
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
b. Would the proposed action physically alter, or encroach into, any existing wetland or waterbody?			
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
If Yes, identify the wetland or waterbody and extent of alterations in square feet or acres: _____ _____ _____			

14. Identify the typical habitat types that occur on, or are likely to be found on the project site. Check all that apply:		
<input type="checkbox"/> Shoreline <input type="checkbox"/> Forest <input type="checkbox"/> Agricultural/grasslands <input type="checkbox"/> Early mid-successional <input type="checkbox"/> Wetland <input checked="" type="checkbox"/> Urban <input checked="" type="checkbox"/> Suburban		
15. Does the site of the proposed action contain any species of animal, or associated habitats, listed by the State or Federal government as threatened or endangered?	NO	YES
	<input checked="" type="checkbox"/>	<input type="checkbox"/>
16. Is the project site located in the 100-year flood plan?	NO	YES
	<input checked="" type="checkbox"/>	<input type="checkbox"/>
17. Will the proposed action create storm water discharge, either from point or non-point sources? If Yes,	NO	YES
	<input checked="" type="checkbox"/>	<input type="checkbox"/>
a. Will storm water discharges flow to adjacent properties?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
b. Will storm water discharges be directed to established conveyance systems (runoff and storm drains)?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
If Yes, briefly describe: _____ _____		
18. Does the proposed action include construction or other activities that would result in the impoundment of water or other liquids (e.g., retention pond, waste lagoon, dam)? If Yes, explain the purpose and size of the impoundment: _____ _____	NO	YES
	<input checked="" type="checkbox"/>	<input type="checkbox"/>
19. Has the site of the proposed action or an adjoining property been the location of an active or closed solid waste management facility? If Yes, describe: _____ _____	NO	YES
	<input checked="" type="checkbox"/>	<input type="checkbox"/>
20. Has the site of the proposed action or an adjoining property been the subject of remediation (ongoing or completed) for hazardous waste? If Yes, describe: _____ _____	NO	YES
	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<b>I CERTIFY THAT THE INFORMATION PROVIDED ABOVE IS TRUE AND ACCURATE TO THE BEST OF MY KNOWLEDGE</b>		
Applicant/sponsor/name: <u>Monroe County</u> Date: _____		
Signature: <u><i>Omry Thande</i></u> Title: <u>Director</u>		

**PRINT FORM**

**Disclaimer:** The EAF Mapper is a screening tool intended to assist project sponsors and reviewing agencies in preparing an environmental assessment form (EAF). Not all questions asked in the EAF are answered by the EAF Mapper. Additional information on any EAF question can be obtained by consulting the EAF Workbooks. Although the EAF Mapper provides the most up-to-date digital data available to DEC, you may also need to contact local or other data sources in order to obtain data not provided by the Mapper. Digital data is not a substitute for agency determinations.

Part 1 / Question 7 [Critical Environmental Area]	No
Part 1 / Question 12a [National or State Register of Historic Places or State Eligible Sites]	No
Part 1 / Question 12b [Archeological Sites]	Yes
Part 1 / Question 13a [Wetlands or Other Regulated Waterbodies]	No
Part 1 / Question 15 [Threatened or Endangered Animal]	No
Part 1 / Question 16 [100 Year Flood Plain]	No
Part 1 / Question 20 [Remediation Site]	Yes

Project:

Date:

**Short Environmental Assessment Form  
Part 2 - Impact Assessment**

**Part 2 is to be completed by the Lead Agency.**

Answer all of the following questions in Part 2 using the information contained in Part 1 and other materials submitted by the project sponsor or otherwise available to the reviewer. When answering the questions the reviewer should be guided by the concept "Have my responses been reasonable considering the scale and context of the proposed action?"

	No, or small impact may occur	Moderate to large impact may occur
1. Will the proposed action create a material conflict with an adopted land use plan or zoning regulations?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
2. Will the proposed action result in a change in the use or intensity of use of land?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
3. Will the proposed action impair the character or quality of the existing community?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
4. Will the proposed action have an impact on the environmental characteristics that caused the establishment of a Critical Environmental Area (CEA)?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
5. Will the proposed action result in an adverse change in the existing level of traffic or affect existing infrastructure for mass transit, biking or walkway?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
6. Will the proposed action cause an increase in the use of energy and it fails to incorporate reasonably available energy conservation or renewable energy opportunities?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
7. Will the proposed action impact existing:	<input checked="" type="checkbox"/>	<input type="checkbox"/>
a. public / private water supplies?		
b. public / private wastewater treatment utilities?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
8. Will the proposed action impair the character or quality of important historic, archaeological, architectural or aesthetic resources?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
9. Will the proposed action result in an adverse change to natural resources (e.g., wetlands, waterbodies, groundwater, air quality, flora and fauna)?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
10. Will the proposed action result in an increase in the potential for erosion, flooding or drainage problems?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
11. Will the proposed action create a hazard to environmental resources or human health?	<input checked="" type="checkbox"/>	<input type="checkbox"/>

**PRINT FORM**

Agency Use Only [If applicable]

Project:

Date:

### Short Environmental Assessment Form Part 3 Determination of Significance

For every question in Part 2 that was answered "moderate to large impact may occur", or if there is a need to explain why a particular element of the proposed action may or will not result in a significant adverse environmental impact, please complete Part 3. Part 3 should, in sufficient detail, identify the impact, including any measures or design elements that have been included by the project sponsor to avoid or reduce impacts. Part 3 should also explain how the lead agency determined that the impact may or will not be significant. Each potential impact should be assessed considering its setting, probability of occurring, duration, irreversibility, geographic scope and magnitude. Also consider the potential for short-term, long-term and cumulative impacts.

Monroe County will convey an easement to New York State Department of Transportation for the Scottsville Road, Part 1 Improvement Project in the town of Chili (parcel # 135.03-1-28). The conveyance does not include the physical alteration nor disturbance of the property. No construction or development is contemplated at this time.

Part 1 of the EAF indicates the site of the subject property, or an adjoining property, has been the subject of remediation. Parcel 135.03-1-5 (1150 Scottsville Road) has entered into the NYS Voluntary Cleanup Program, but no action has been taken to clean up contaminants (petroleum) on the site. The site is across the road from the parcel that is the subject of this environmental review and will not be impacted by this property transaction.

The environmental mapper also indicates the site is located near archaeological resources. As no construction or development is contemplated, no archaeological resources will be impacted by this action.

- Check this box if you have determined, based on the information and analysis above, and any supporting documentation, that the proposed action may result in one or more potentially large or significant adverse impacts and an environmental impact statement is required.
- Check this box if you have determined, based on the information and analysis above, and any supporting documentation, that the proposed action will not result in any significant adverse environmental impacts.

Monroe County

Name of Lead Agency

Date

Adam J. Bello

County Executive

Print or Type Name of Responsible Officer in Lead Agency

Title of Responsible Officer

Signature of Responsible Officer in Lead Agency

Signature of Preparer (if different from Responsible Officer)

PRINT FORM





ATTACHMENTS:

Description File Name

▣ Referral R23-0195.pdf



Office of the County Executive

Monroe County, New York

Adam J. Bello  
County Executive

<b>OFFICIAL FILE COPY</b>
No. <u>230105</u>
Not to be removed from the Office of the Legislature Of Monroe County
Committee Assignment <b>ENV. &amp; PUB. WORKS-L</b>

June 9, 2023

To The Honorable  
Monroe County Legislature  
407 County Office Building  
Rochester, New York 14614

Subject: Classification of Action and Determination of Significance Pursuant to the State Environmental Quality Review Act to Accept an Offer and Payment of Appropriation by the State of New York for Permanent Easement at Latona Road in the Town of Greece.

Honorable Legislators:

I recommend that Your Honorable Body determine whether the acceptance of an offer of compensation and the corresponding payment for the appropriation of approximately .029 acre of the right-of-way for former New York State Highway Latona Road in the Town of Greece may have a significant adverse impact on the environment pursuant to the State Environmental Quality Review Act ("SEQRA").

<u>Parcel</u>	<u>Grantee</u>	<u>Amount</u>
Map 51 Parcel 51, PE, 1,262 sf Latona Road T.A. #089.07-4-25 Town of Greece	Commissioner of Transportation for the People of the State of New York 1530 Jefferson Road Rochester, New York 14623	\$3,975

The acceptance of an offer of compensation and the corresponding payment for approximately .029 acre of right-of-way of former New York State Highway Latona Road in the Town of Greece has been preliminary classified as an Unlisted Action. The SEQRA regulations found at 6 NYCRR Part 617 requires that no agency shall carry out or approve an Action until it has complied with the requirements of SEQRA.

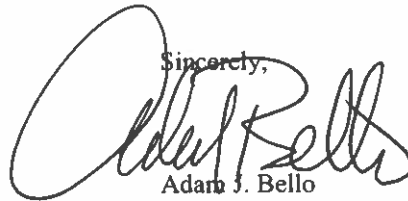
**The specific legislative actions required are:**

1. Determine that the acceptance of the offer of compensation and the corresponding payment for approximately .029 acre of right-of-way for former New York State Highway Latona Road in the Town of Greece is an Unlisted Action.
2. Make a determination of significance regarding the acceptance of the offer and payment of appropriation of approximately .029 acre of right-of way for former New York State Highway Latona Road in the Town of Greece pursuant to 6 NYCRR § 617.7.

3. Authorize the County Executive, or his designee, to take such actions to comply with the requirements of the State Environmental Quality Review Act, including without limitation, the execution of documents and the filing, distribution and publication of the documents required under the State Environmental Quality Review Act, and any other actions to implement the intent of this resolution.

This designation will have no impact on the revenues or expenditures of the current Monroe County budget.

I recommend that this matter be referred to the appropriate committee(s) for favorable action by Your Honorable Body.

Sincerely,  
  
Adam J. Bello  
Monroe County Executive

AJB:db

## Short Environmental Assessment Form

### Part 1 - Project Information

#### Instructions for Completing

**Part 1 – Project Information.** The applicant or project sponsor is responsible for the completion of Part 1. Responses become part of the application for approval or funding, are subject to public review, and may be subject to further verification. Complete Part 1 based on information currently available. If additional research or investigation would be needed to fully respond to any item, please answer as thoroughly as possible based on current information.

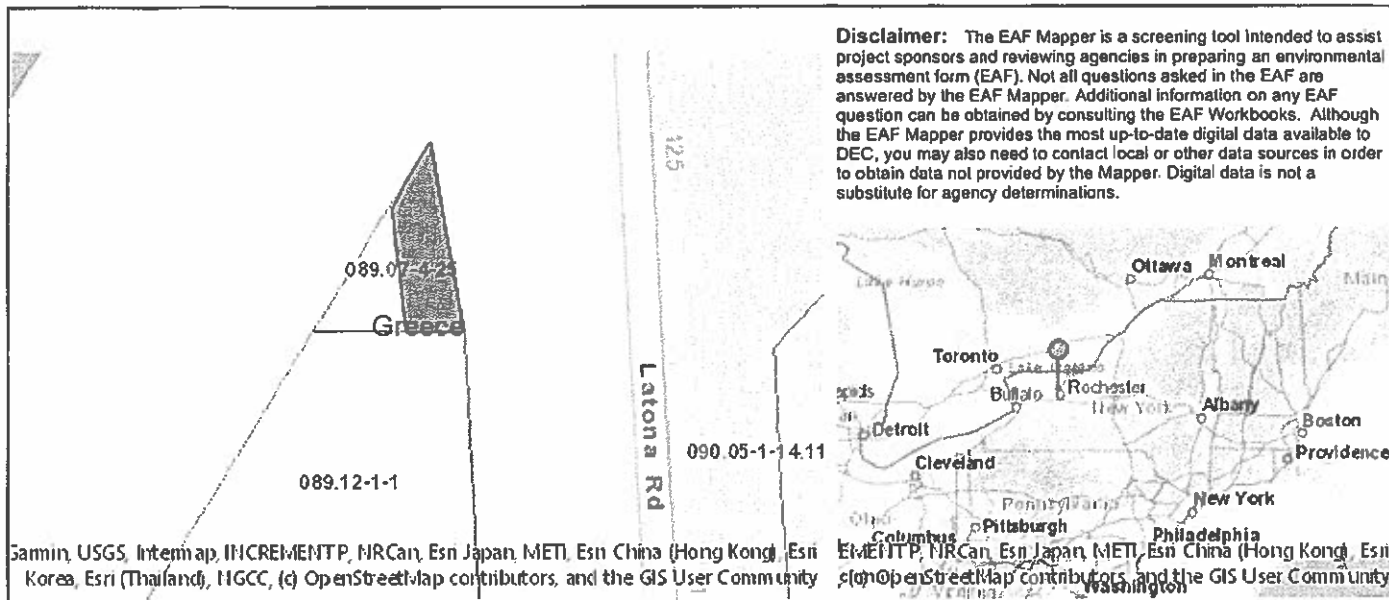
Complete all items in Part 1. You may also provide any additional information which you believe will be needed by or useful to the lead agency; attach additional pages as necessary to supplement any item.

<b>Part 1 – Project and Sponsor Information</b>			
Name of Action or Project: Appropriation for the Route 390 Multi-use Trail Improvements from Ridgeway Ave to Route 104.			
Project Location (describe, and attach a location map): Latona Road, Town of Greece			
Brief Description of Proposed Action: New York State Department of Transportation will appropriate approximately .029 acre of the right-of-way for former New York State Highway Latona Road in the Town of Greece for the Route 390 Multi-Use Trail Improvements Project from Ridgeway Ave to Route 104 in the Town of Greece.			
Name of Applicant or Sponsor: Monroe County		Telephone: 585-753-1233	
		E-Mail: amygrande@monroecounty.gov	
Address: 39 West Main Street			
City/PO: Rochester		State: NY	Zip Code: 14614
1. Does the proposed action only involve the legislative adoption of a plan, local law, ordinance, administrative rule, or regulation? If Yes, attach a narrative description of the intent of the proposed action and the environmental resources that may be affected in the municipality and proceed to Part 2. If no, continue to question 2.			NO <input type="checkbox"/>
			YES <input type="checkbox"/>
2. Does the proposed action require a permit, approval or funding from any other government Agency? If Yes, list agency(s) name and permit or approval:			NO <input type="checkbox"/>
			YES <input type="checkbox"/>
3. a. Total acreage of the site of the proposed action?		0.29 acres	
b. Total acreage to be physically disturbed?		0.0 acres	
c. Total acreage (project site and any contiguous properties) owned or controlled by the applicant or project sponsor?		0 acres	
4. Check all land uses that occur on, are adjoining or near the proposed action:			
5. <input type="checkbox"/> Urban <input type="checkbox"/> Rural (non-agriculture) <input checked="" type="checkbox"/> Industrial <input type="checkbox"/> Commercial <input checked="" type="checkbox"/> Residential (suburban)			
<input type="checkbox"/> Forest <input type="checkbox"/> Agriculture <input type="checkbox"/> Aquatic <input type="checkbox"/> Other(Specify):			
<input type="checkbox"/> Parkland			

5. Is the proposed action, a. A permitted use under the zoning regulations?	NO	YES	N/A
	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b. Consistent with the adopted comprehensive plan?	NO	YES	N/A
	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
6. Is the proposed action consistent with the predominant character of the existing built or natural landscape?	NO	YES	
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
7. Is the site of the proposed action located in, or does it adjoin, a state listed Critical Environmental Area? If Yes, identify: _____	NO	YES	
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
8. a. Will the proposed action result in a substantial increase in traffic above present levels? b. Are public transportation services available at or near the site of the proposed action? c. Are any pedestrian accommodations or bicycle routes available on or near the site of the proposed action?	NO	YES	
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
9. Does the proposed action meet or exceed the state energy code requirements? If the proposed action will exceed requirements, describe design features and technologies: _____ _____	NO	YES	
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
10. Will the proposed action connect to an existing public/private water supply? If No, describe method for providing potable water: _____ _____	NO	YES	
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
11. Will the proposed action connect to existing wastewater utilities? If No, describe method for providing wastewater treatment: _____ _____	NO	YES	
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
12. a. Does the project site contain, or is it substantially contiguous to, a building, archaeological site, or district which is listed on the National or State Register of Historic Places, or that has been determined by the Commissioner of the NYS Office of Parks, Recreation and Historic Preservation to be eligible for listing on the State Register of Historic Places?  b. Is the project site, or any portion of it, located in or adjacent to an area designated as sensitive for archaeological sites on the NY State Historic Preservation Office (SHPO) archaeological site inventory?	NO	YES	
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
13. a. Does any portion of the site of the proposed action, or lands adjoining the proposed action, contain wetlands or other waterbodies regulated by a federal, state or local agency? b. Would the proposed action physically alter, or encroach into, any existing wetland or waterbody? If Yes, identify the wetland or waterbody and extent of alterations in square feet or acres: _____ _____ _____	NO	YES	
	<input type="checkbox"/>	<input checked="" type="checkbox"/>	
	<input checked="" type="checkbox"/>	<input type="checkbox"/>	

14. Identify the typical habitat types that occur on, or are likely to be found on the project site. Check all that apply: <input type="checkbox"/> Shoreline <input type="checkbox"/> Forest <input type="checkbox"/> Agricultural/grasslands <input type="checkbox"/> Early mid-successional <input checked="" type="checkbox"/> Wetland <input type="checkbox"/> Urban <input checked="" type="checkbox"/> Suburban		
15. Does the site of the proposed action contain any species of animal, or associated habitats, listed by the State or Federal government as threatened or endangered?	NO <input checked="" type="checkbox"/>	YES <input type="checkbox"/>
16. Is the project site located in the 100-year flood plan?	NO <input checked="" type="checkbox"/>	YES <input type="checkbox"/>
17. Will the proposed action create storm water discharge, either from point or non-point sources? If Yes, a. Will storm water discharges flow to adjacent properties? b. Will storm water discharges be directed to established conveyance systems (runoff and storm drains)? If Yes, briefly describe: _____ _____	NO <input checked="" type="checkbox"/> <input checked="" type="checkbox"/> <input checked="" type="checkbox"/>	YES <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
18. Does the proposed action include construction or other activities that would result in the impoundment of water or other liquids (e.g., retention pond, waste lagoon, dam)? If Yes, explain the purpose and size of the impoundment: _____ _____	NO <input checked="" type="checkbox"/>	YES <input type="checkbox"/>
19. Has the site of the proposed action or an adjoining property been the location of an active or closed solid waste management facility? If Yes, describe: _____ _____	NO <input checked="" type="checkbox"/>	YES <input type="checkbox"/>
20. Has the site of the proposed action or an adjoining property been the subject of remediation (ongoing or completed) for hazardous waste? If Yes, describe: _____ Remediation occurred on parcels across the street. These are Site # 828177, or Eastman Kodak Co. Eastman Business Park. These parcels are subject to environmental easements.	NO <input type="checkbox"/>	YES <input checked="" type="checkbox"/>
<b>I CERTIFY THAT THE INFORMATION PROVIDED ABOVE IS TRUE AND ACCURATE TO THE BEST OF MY KNOWLEDGE</b>		
Applicant/sponsor name: <u>Monroe County</u> Date: _____		
Signature: <u><i>Chris Thomas</i></u> Title: <u>Director</u>		

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 Korea, Esri (Thailand), HGCC, (c) OpenStreetMap contributors, and the GIS User Community

Part 1 / Question 7 [Critical Environmental Area]	No
Part 1 / Question 12a [National or State Register of Historic Places or State Eligible Sites]	No
Part 1 / Question 12b [Archeological Sites]	Yes
Part 1 / Question 13a [Wetlands or Other Regulated Waterbodies]	Yes - Digital mapping information on local and federal wetlands and waterbodies is known to be incomplete. Refer to EAF Workbook.
Part 1 / Question 15 [Threatened or Endangered Animal]	No
Part 1 / Question 16 [100 Year Flood Plain]	No
Part 1 / Question 20 [Remediation Site]	Yes

**Agency Use Only [If applicable]**

<b>Project:</b>	Route 390 Trail Improvements RPS
<b>Date:</b>	2023.04.26

**Short Environmental Assessment Form  
Part 2 - Impact Assessment**

**Part 2 is to be completed by the Lead Agency.**

Answer all of the following questions in Part 2 using the information contained in Part 1 and other materials submitted by the project sponsor or otherwise available to the reviewer. When answering the questions the reviewer should be guided by the concept "Have my responses been reasonable considering the scale and context of the proposed action?"

	No, or small impact may occur	Moderate to large impact may occur
1. Will the proposed action create a material conflict with an adopted land use plan or zoning regulations?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
2. Will the proposed action result in a change in the use or intensity of use of land?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
3. Will the proposed action impair the character or quality of the existing community?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
4. Will the proposed action have an impact on the environmental characteristics that caused the establishment of a Critical Environmental Area (CEA)?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
5. Will the proposed action result in an adverse change in the existing level of traffic or affect existing infrastructure for mass transit, biking or walkway?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
6. Will the proposed action cause an increase in the use of energy and it fails to incorporate reasonably available energy conservation or renewable energy opportunities?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
7. Will the proposed action impact existing:		
a. public / private water supplies?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
b. public / private wastewater treatment utilities?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
8. Will the proposed action impair the character or quality of important historic, archaeological, architectural or aesthetic resources?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
9. Will the proposed action result in an adverse change to natural resources (e.g., wetlands, waterbodies, groundwater, air quality, flora and fauna)?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
10. Will the proposed action result in an increase in the potential for erosion, flooding or drainage problems?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
11. Will the proposed action create a hazard to environmental resources or human health?	<input checked="" type="checkbox"/>	<input type="checkbox"/>

**PRINT FORM**




### Short Environmental Assessment Form Part 3 Determination of Significance

For every question in Part 2 that was answered "moderate to large impact may occur", or if there is a need to explain why a particular element of the proposed action may or will not result in a significant adverse environmental impact, please complete Part 3. Part 3 should, in sufficient detail, identify the impact, including any measures or design elements that have been included by the project sponsor to avoid or reduce impacts. Part 3 should also explain how the lead agency determined that the impact may or will not be significant. Each potential impact should be assessed considering its setting, probability of occurring, duration, irreversibility, geographic scope and magnitude. Also consider the potential for short-term, long-term and cumulative impacts.

Part 1 of the EAF indicates that the subject property, or an adjoining property, has been the subject of remediation. The Environmental Mapper also indicates the site contains or is near archaeological resources.

The Eastman Kodak Co. Eastman Business Park was the subject of remediation and is controlled by Environmental Easements. This site is directly across Latona Road from the parcel. Although portions of the Eastman Business Park are still undergoing remediation or final remediation determinations, the immediate locations adjacent to the subject parcel are largely finished with remediation. Those sites are under environmental easements that restrict the use of the parcel.

This action is only for the appropriation of property and no construction or development is contemplated at this time. Therefore, it is anticipated that no archaeological resources will be impacted by this acquisition and the action will not result in any significant adverse environmental impacts.

<input type="checkbox"/> Check this box if you have determined, based on the information and analysis above, and any supporting documentation, that the proposed action may result in one or more potentially large or significant adverse impacts and an environmental impact statement is required.	
<input checked="" type="checkbox"/> Check this box if you have determined, based on the information and analysis above, and any supporting documentation, that the proposed action will not result in any significant adverse environmental impacts.	
Monroe County _____ Name of Lead Agency	_____ Date
Adam J. Bello _____ Print or Type Name of Responsible Officer in Lead Agency	_____ County Executive
_____ Signature of Responsible Officer in Lead Agency	_____ Title of Responsible Officer  Signature of Preparer (if different from Responsible Officer)

**PRINT FORM**



ATTACHMENTS:

Description File Name

▣ Referral R23-0197.pdf



# Office of the County Executive

Monroe County, New York

**Adam J. Bello**  
County Executive

June 9, 2023

<b>OFFICIAL FILE COPY</b>
No. <u>230197</u>
Not to be removed from the Office of the Legislature Of Monroe County
Committee Assignment
<b>ENV. &amp; PUB. WORKS-L</b>
<b>WAYS &amp; MEANS</b>

To The Honorable  
Monroe County Legislature  
407 County Office Building  
Rochester, New York 14614

**Subject:** Authorize Implementation of a Project Labor Agreement for the Monroe Community College Applied Technology Center - S.T.E.M. Addition Project

Honorable Legislators:

I recommend that Your Honorable Body authorize the implementation of a Project Labor Agreement ("PLA") for the Monroe Community College Applied Technology Center - S.T.E.M. Addition Project.

Your Honorable Body approved funding for the project by Resolution 227 of 2022 and the contract for professional design services by Resolution 9 of 2023. The 2021 Monroe Community College ("MCC") Facilities Master Plan included a recommendation to relocate the existing Applied Technology Center ("ATC") on W. Henrietta Road to the Brighton Campus in order to better integrate its technical programs with academic and S.T.E.M. programs currently available at the Brighton Campus. In addition, there are significant deferred maintenance costs at the existing ATC site. Avoiding these costs, as well as placing the ATC on the Brighton Campus, provides an opportunity to improve efficiency of campus staffing and facility maintenance efforts. Finally, locating the ATC on the Brighton Campus enables growth in emerging highly technical fields such as optics.

A PLA will provide uniform work conditions, cost savings, maximum labor-management harmony, and comprehensive protection against work disruptions arising out of labor disputes. An economic benefits analysis performed by Seeler Engineering, P.C. indicates that the PLA for the Project may result in an estimated cost savings of \$2,187,100. The benefits of such an agreement are outlined in the Benefits Analysis Report, which is on file in the Office of the Clerk of the Monroe County Legislature.

The terms of the PLA have been negotiated with the trade unions by Monroe County, Seeler Engineering, P.C. and the project construction manager, The Pike Company. The PLA will be executed between The Pike Company as construction manager, and the trade unions.

**The specific legislative actions required are:**

1. Authorize the implementation of a Project Labor Agreement for the benefit of the Monroe Community College Applied Technology Center - S.T.E.M. Addition Project.

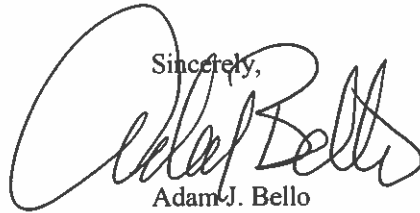
2. Authorize the County Executive, or his designee, to take such necessary action as is required to insure that the work on the Monroe Community College Applied Technology Center - S.T.E.M. Addition Project is carried out in accordance with the terms of the Project Labor Agreement and, in the event of a court order prohibiting the implementation of the Project Labor Agreement, to take such action as is necessary to progress the work without delay, including the letting of further or additional contracts necessary to complete the Project.

This action is a Type I Action under the New York State Environmental Quality Review Act ("SEQRA"). Pursuant to Resolution 226 of 2022, the Monroe County Legislature issued a Negative Declaration for this action. No further action under SEQRA is required.

This PLA will have no impact on the revenues or expenditures of the current Monroe County budget.

I recommend that this matter be referred to the appropriate committees for favorable action by Your Honorable Body.

Sincerely,

A handwritten signature in black ink, appearing to read "Adam J. Bello". The signature is stylized and cursive, with a large loop at the beginning and a long tail.

Adam J. Bello  
Monroe County Executive



# REPORT PROJECT LABOR AGREEMENT BENEFIT ANALYSIS

MONROE COUNTY  
MONROE COMMUNITY COLLEGE ATC BUILDING PROJECT  
BRIGHTON, NEW YORK

MAY 5, 2023

Prepared By  
**Seeler Engineering, P.C.**  
401 Penbrooke Drive, Suite 3A  
Penfield, New York 14526  
(585) 388-6616



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## Section 1 – Executive Summary

### 1.1 Background

Project Labor Agreements (PLAs), utilized in the private sector for many years, are recognized as a tool used to facilitate the cost effective and timely completion of major construction projects. The PLAs serve these objectives by providing cost savings, uniform working conditions, a stable labor environment, and comprehensive protection against work disruptions arising from labor disputes.

In March of 1993, the U.S. Supreme Court held that a governmental entity, when it is acting in its proprietary capacity as owner or manager of property and is participating in the construction industry marketplace much as a private employer, can utilize a PLA without conflicting with federal law. On March 28, 1996 the New York State Court of Appeals determined State Law allows the use of PLAs on publicly owned projects. In that case, involving the repair and refurbishing of the Tappan Zee Bridge, the Court emphasized the need for the PLA to foster the dual purposes underlying the State’s various competitive bidding laws: (1) protecting public fisc and (2) avoiding favoritism, fraud or corruption. For additional details, see *New York State Chapter, Inc. v. New York State Thruway Auth.*, 88 N.Y.2d 56, 643 N.Y.S.2d 480 (1996) (sometimes referred to as the “Tappan Zee” case).

The Courts place great emphasis on the importance of potential cost savings to the public through the use of a PLA. This was clearly the message when the Court rejected employing a PLA in a companion case involving the Roswell Park Cancer Institute in Buffalo. In that case, the Courts prohibited the use of a PLA because of insufficient evidence that the Dormitory Authority intended it as a cost saving device.

As set forth in Section 222 of New York State Labor Law, a state agency or any political subdivision thereof having jurisdiction over a public works project may require a contractor to enter into a PLA when the agency determines that its interest is best met with application of a PLA that:

- 1) obtains the best work at the lowest price in the construction process;
- 2) prevents favoritism, fraud and corruption; and
- 3) is based on other factors such as the impact of delays, the possibility of cost savings advantages and history of labor unrest in the area.

Monroe County (the County) is in the process of procuring construction contracts for the Monroe Community College (MCC) Applied Technologies Center (ATC) Building Project (the Project). The Project has an estimated construction cost of approximately \$52.6 million. Based upon the scope and schedule for this Project and consistent with New York State Labor Law Section 222, the County is considering the use of a PLA.

LaBella Associates, on behalf of Monroe County retained Seeler Engineering, P.C. (Seeler), an independent consultant experienced in the development and implementation of PLAs, to conduct a thorough analysis of the costs/benefits of a PLA for this Project. In preparing this report, Seeler evaluated the key aspects of the Project scope to assess areas of potential costs/benefits against PLA terms and conditions successfully



negotiated in previous agreements in the area. The results of this independent study will serve as the basis for the final decision regarding the use of a PLA for this Project.

### 1.2 The MCC ATC Building Project

Monroe Community College, a public community college in Monroe County, currently has an undergraduate enrollment exceeding 9,000 students spread across two campuses; the main campus located in Brighton, and the downtown campus in the City of Rochester. The Monroe Community College Applied Technologies Center Building Project will include the demolition of existing Building 9a, the construction of a new 80,000 square-foot (SF) building space and the renovation of 15,000 SF of existing building space to provide for new general automotive labs, heating, ventilation and air condition (HVAC) labs, fabrication labs, refrigeration and solar thermal labs, machining labs, a CNC lab, a metrology lab, a computer lab, associate offices and conference rooms. The new building space will replace an outdated existing ATC facility which is currently separated from the main campus and more effectively connect ATC students with the college's existing Science, Technology, Engineering and Mathematics (STEM) programs. The Project also calls for renovations and new construction of approximately 25,000 SF to house laboratories that will safely accommodate the precision equipment and instructional classrooms meeting new State University of New York (SUNY) requirements for the Optical Technologies Program. The Project will also include site work, parking reconfiguration, modifications to the existing drop-off loop, and courtyard renovations, and the construction of a new 10,000-SF pole barn for general storage. The scope of the Project also includes the relocation and re-installation of equipment (tools and machinery, large and small) currently housed in the teaching labs in the existing ATC facility.

### 1.3 Our Study

This study includes an assessment of the economic and non-economic considerations of a PLA. Seeler analyzed the existing applicable area Collective Bargaining Agreements (CBAs) of 17 labor craft unions (with 22 agreements). The labor craft union bargaining agreements would govern construction on the Project in the absence of a PLA. Seeler's study identifies Project components where the use of a PLA can result in a reduced total Project labor cost.

Given the nature and size of this Project, as well as the make-up of the market, we would expect, in the absence of a PLA, on a dollar basis, the percent of successful unionized contractors and sub-contractors covered by one or more of the applicable CBAs to be a minimum of 65 percent. This projection is based upon the author's review of projects recently executed in the Rochester Region (the Region), as well as an understanding of the construction labor supply and demand in the Region, the size of the Project, the nature and makeup of contractors in the Region who routinely execute this type of work, and previous projects constructed in the Region with and without PLAs. We do not anticipate that a project of this size and nature would draw the interest of contractors from outside the Rochester Region.

### 1.4 Summary

Project cost savings estimated for the Project were prepared based upon contract provisions routinely negotiated into PLAs in the Region and are summarized below.



#### 1.4.1 Project Cost Savings: Labor

We estimate that a PLA could result in savings of \$391,500 or approximately 2.9 percent of the projected cost of labor for the entire Project (estimated at \$13,673,900). Cost savings attributed to each potential change in current CBAs are presented below.

Item No.	Provision	Savings
1	Flexible Shift Start Times	\$ 25,100
2	Industry Funds	\$ 11,400
3	Union Apprentice Ratios	\$ 37,900
4	Non-Union Apprentice Program	\$ 86,200
5	Guaranteed Pay	\$ 32,800
6	No Holiday Pay	\$ 39,900
7	Shift Work	\$ 5,900
8	Offsite Fabrication	\$ 30,000
9	Work Break Time Reduction	\$ 51,900
10	Wage Concessions	\$ 18,800
11	Management Rights	\$ 85,500
12	Rochester Careers in Construction	\$ (33,900)
	<b>Total Savings</b>	<b>\$ 391,500</b>
	<b>Total Labor Cost</b>	<b>\$ 13,673,900</b>
	<b>Total Savings Percentage</b>	<b>2.9%</b>
	<b>Total Construction Cost</b>	<b>\$ 52,603,700</b>

#### 1.4.2 Project Cost Savings: Wicks Law Exemption

Use of a PLA exempts the Project from the requirements of the Wicks Law. While not directly related to labor cost reductions, the ability to implement the Project without the requirement to follow the Wicks Law has shown significant Project cost reduction from improved coordination during scoping prior to bid and corresponding reduction in additional specific claims for missing scope and unanticipated schedule delays. We anticipate that the benefits of exemption from the Wicks Law are definable and would be effective when applied to this Project. Project cost savings are estimated to be approximately \$1,795,600. The benefits of Wicks Law Exemption and the savings related are discussed further in Section 5 of this report.

#### 1.4.3 Project Cost Savings: Total

We estimate, therefore, that total savings from labor cost reductions and the Wicks exemption could exceed \$2,187,100 for a total Project construction cost of \$52.6 Million, which is approximately a 4.2 percent savings on overall construction cost.

#### 1.4.4 Non-Economic Considerations

##### Labor Harmony

PLAs can help avoid the costly delays of potential strikes and other disruptions arising from work disputes to ensure a timely project completion with a prohibition on strikes and other forms of job actions. PLAs can also expand worker harmony through the use of uniform work rules that reduce

conflicts, uniform rules for settlements of disputes, and clear procedures for resolution of jurisdictional claims and disputes. During the planned construction period, 17 of the 22 craft agreements are set to expire. Long, disruptive job actions have not been noted in recent history, however, recent activity indicates that labor attitudes are beginning to change. We therefore assess risk of job actions that would significantly impact the planned Project to be moving from low to moderate.

#### Equal Opportunity and Workforce Training Objectives

Other benefits not easily translated into economic savings include enhanced workforce diversity and training objectives. Project specific objectives consistent with countywide policies and objectives are anticipated for this Project, although numerical goals relating to workforce diversity have not been established. Recent County projects implemented using a PLA have established a contribution to Rochester Careers in Construction, Inc., a New York not-for-profit corporation. The program, funded by this contribution, is directed at recruitment, development and training of minorities and women to enter the construction trades as a career as well as for more immediate employment on each project. Participation in this program is consistent with the long-term County objectives of enhancing diversity in the construction industry and providing long-term employment opportunities for minorities and women and is complementary to the apprentice training pilot program recently announced by the County. This feature adds \$33,900, the equivalent of \$0.15/hour for each projected hour to be worked, to the cost of the Project. Use of a PLA would also provide access to qualified contractor apprentices who would otherwise have none. This access is considered a cost saving benefit and is addressed further in the cost savings section of this report.

#### Minority/Women Business Enterprise participation

Minority/Women Business Enterprise (M/WBE) participation in the Project is also an important objective. Project specific M/WBE goals of 12 percent minority and three percent women are anticipated for this Project. Union affiliation in the M/WBE business sector in the Rochester Region is not uniform for all crafts or trades. A PLA could incorporate language addressing the unique challenges and needs faced by M/WBE contractors and, therefore, could be considered a benefit if such terms are incorporated into an agreement.

## Section 2 – Project Description

### 2.1 Scope

The Monroe Community College Applied Technologies Center Building Project will construct a new state-of-the-art ATC Building at the Brighton campus as well as renovate/expand existing campus Building 9 to provide additional space for the programs. The new building will replace an outdated facility and more effectively connect ATC students with the college's existing STEM programs.

The Project will include the demolition of existing Building 9a, the construction of a new 80,000 square-foot (SF) building space and the renovation of 15,000 SF of existing building space to provide for new general automotive labs, heating, ventilation and air condition (HVAC) labs, fabrication labs, refrigeration and solar thermal labs, machining labs, a CNC lab, a metrology lab, a computer lab, associate offices and conference rooms. Relocation and re-installation of equipment (tools and machinery, large and small) currently housed in the teaching labs in the existing ATC facility is within the scope of the Project. The Project also calls for renovations and new construction of approximately 25,000 SF to house laboratories that will safely accommodate the precision equipment and instructional classrooms to meet new State University of New York (SUNY) requirements for the Optical Technologies Program and will include site work, parking reconfiguration, modifications to the existing drop-off loop, and courtyard renovations. The construction of a new 10,000-SF pole barn for general storage is also part of the project scope.

It is anticipated that the Project will be divided into two contracts. The first contract will be the demolition contract and will focus on the demolition of the existing Building 9a. The second contract will contain the remaining scope of the Project.

### 2.2 Schedule

A preliminary construction schedule has been established for the Project and is included as Appendix A. While the overall Project construction duration is projected to be 34 months, the Project will be separated into two contracts. The Demolition contract will begin in October of 2023 with all work substantially completed by the end of January 2024. The construction of the ATC building and all other Project work is anticipated to start in late-July 2024 with all work to be substantially completed by mid-July 2026 for a duration of approximately 24 months.

As this is a new campus building, it is anticipated that the contractor will have complete control of the Project and schedule. The contractor will also have complete control over the demolition of the existing building as it is currently vacant. The renovation of the existing Building 9 space will have limited need for second or third shift work, effectively limited to some utility interconnection between the new and existing building. It is also anticipated that there will be no limits on construction activities so long as students and faculty are not impacted. Regardless, construction activities conducted in and around the area will require careful planning and scheduling to provide a safe working environment as well as avoid unintended consequences or disruptions. The 24-month scheduled construction period for the construction of the new ATC building allows construction to proceed with two summer seasons and is considered sufficient time to complete construction activities without significant use of unique work schedules requiring labor premiums.

### 2.3 Construction Costs

The Project team has prepared a preliminary Project cost estimate. The total construction cost for the Project is estimated at \$52.6 million. A copy of the estimate is included in Appendix B.

## Section 3 – Estimate of Craft Labor Needs

### 3.1 Craft Labor Breakdown

Nineteen craft labor unions would represent the construction industry in the Region. A complete listing of the unions is presented on Table 1. Of this number, 18 craft labor unions with 23 agreements would have active involvement in the work planned for the Project, and includes the Carpenters (separate agreements covering Building and Heavy & Highway work), Bricklayers (separate agreements covering Building and Heavy & Highway work), Cement Masons, Electrical Workers, Glaziers, Heat & Frost Insulators, Iron Workers, Laborers (separate agreements covering Building and Heavy & Highway work), Millwrights, Operating Engineers (separate agreements covering Building, Heavy & Highway and Technical work), Painters, Plasterers, Plumbers & Steamfitters, Roofers, Sheet Metal Workers, Sprinkler Fitters, Teamsters (Heavy & Highway only) and Elevator Constructors. The work included in this study is subject to both Building and Heavy & Highway agreements for those trades where separate agreements for Building and Heavy & Highway work have been established. Trades which have separate agreements for Building and Heavy & Highway work include the Carpenters, Bricklayers, Laborers, Operating Engineers and Teamsters. It is important to note that the Elevator Constructors are expected to have involvement on this Project. The Elevator Constructors typically do not participate in PLA agreements with the exception of the No Strike, Jurisdictional Dispute, and Dispute Resolution Clauses. Therefore, no savings associated with the Elevator Constructors have been reflected in this analysis. As such, there are effectively 17 applicable crafts with 22 agreements that would have involvement in a PLA on this Project.

Table 2 includes work area labor breakdowns for the Project. This analysis estimates that just over 225,800 craft labor hours will be required to complete construction work for the Project. Demand for craft labor will be immediate upon initiation of the construction activities.

In the absence of a PLA, we would expect, on a dollar basis, the percent of successful unionized contractors and sub-contractors covered by one or more of the applicable CBAs to be a minimum of 65 percent. These projections are based upon the author's in-depth knowledge of construction labor supply and demand in the Rochester Region, as well as the size of the Project, and the nature and makeup of contractors in the Region who routinely execute this type of project. We do not anticipate that a project of this size and nature would draw the interest of contractors from outside the Rochester Region.

As such, our Detailed Cost Savings Calculations (Appendix C) contained in this report are based on the projections that 65 percent of the Project would be executed by unionized contractors.

### 3.2 Projected Labor Costs

Seeler projected labor costs for the Project utilizing applicable journeyman wage and benefit rates. The craft labor cost for the Project is estimated at \$13,673,900 or 26.0 percent of the anticipated construction cost, with the actual percentage varying on individual components from 20 to 50 percent.

## Section 4 – Summary of Existing Agreements

### 4.1 Existing Agreements

Seeler has developed a comparative analysis of the 17 applicable crafts with 22 agreements. The crafts analyzed are the Carpenters (separate agreements covering Building and Heavy & Highway work), Bricklayers (separate agreements covering Building and Heavy & Highway work), Cement Masons, Electrical Workers, Glaziers, Heat & Frost Insulators, Iron Workers, Laborers (separate agreements covering Building and Heavy & Highway work), Millwrights, Operating Engineers (separate agreements covering Building, Heavy & Highway and Technical work), Painters, Plasterers, Plumbers & Steamfitters, Roofers, Sheet Metal Workers, Sprinkler Fitters, and Teamsters (Heavy & Highway only). The work included in this study is subject to both Building and Heavy & Highway agreements for those trades where separate agreements for Building and Heavy & Highway work have been established. Trades which have separate agreements for Building and Heavy & Highway work include the Carpenters, Bricklayers, Laborers, Operating Engineers and Teamsters. Significant aspects of each of the 22 agreements are summarized in Table 3. The intent of the review is to identify areas of improvement that may be realized through the use of a PLA to achieve potential Project labor cost reductions. A brief synopsis of the terms of the existing agreements is presented below.

#### 4.1.1 Contract Duration/Expiration Date

Contract durations range from one to five years, with nearly half of the agreements established at a five-year duration. Seventeen of the 22 applicable agreements are set to expire at the start or during the planned Project construction period and will require renewal. Those agreements are:

- Bricklayers (Building) – 4/30/2025
- Carpenters (Building) – 5/31/2026
- Carpenters (Heavy & Highway) – 4/30/2025
- Cement Masons – 6/30/2026
- Electrical Workers – 5/25/2025
- Glaziers – 4/30/2025
- Heat & Frost Insulators – 5/31/2025
- Iron Workers – 6/30/2024
- Laborers (Building) – 4/30/2024
- Laborers (Heavy & Highway) – 6/30/2026
- Operating Engineers (Technical) – 3/31/2026
- Plasterers – 3/31/2026
- Plumbers & Steamfitters – 4/30/2025
- Roofers – 6/1/2024
- Sheet Metal Workers – 4/28/2024
- Sprinkler Fitters – 3/31/2025
- Teamsters (Heavy & Highway) – 3/31/2024

Should there be any significant disruption during contract renewal negotiations, the objective of completing all Project components on time could be jeopardized.



#### 4.1.2 Regular Work Hours/Regular Work Day

Regular work hours/work day designations are not consistent between agreements. Although all agreements standardize on a five-day, 40-hour work week, many agreements allow four 10-hour days as an alternative to the extent permitted by law and/or with notification to the union. Specific start and quitting times are not consistent between the unions; however, they do state that the hours must be consecutive with a one-half hour lunch.

#### 4.1.3 Overtime

All agreements provide time and a half pay for overtime work on weekdays and Saturdays, and two times pay for Sundays and holidays.

#### 4.1.4 Guaranteed Pay

All of the agreements except the Heat & Frost Insulators and Ironworkers require two or more hours pay for reporting in at their designated hourly rate. Ironworkers require \$35 per hour for the first two hours if the employee shows up and no work is provided due to weather or other means not controlled by the employer and the Heat & Frost Insulators do not address the issue at all. Some agreements require payment only if the event is not controlled by the employer, while others require it regardless. The Operating Engineers essentially guarantee a minimum of three full days of pay once the work week begins regardless of the hours actually worked. In some instances, these guarantees can be as much as 40 hours. All of the unions allow Saturdays as a make-up day at straight time pay for weather related delays.

#### 4.1.5 Shift Work/Single Irregular Shifts

The agreements vary regarding shift work. Half of the agreements shorten the hours worked for the second and third shift (7.5 hours for the second shift and 7 hours for the third shift) but require eight hours of pay when three shifts are worked. Other agreements carry hourly premiums ranging from seven to 17.3 percent for second shift and ten to 31.4 percent for third shift but require the full eight hours of work. The Plasterers and Roofers CBAs do not specify shift premiums. The Glaziers and Painters specify a \$2.00 premium for all shifts that start prior to 6:00 am or after 12:00 pm. Additionally, the Carpenters (Heavy & Highway), Glaziers, Heat & Frost Insulators, Iron Workers, Laborers (Heavy & Highway), Operating Engineers (Heavy & Highway), Painters and Sprinkler Fitters specify a night shift, or single irregular shift premium for any shift that has a starting time outside the normal working hours. These premiums range from \$1.75 to \$5.72 above the applicable rate.

#### 4.1.6 Holidays

The agreements vary on holiday pay. All unions standardize on six recognized holidays: Christmas, New Years, Thanksgiving, Labor Day, Memorial Day and Independence Day. Current agreements do not address Martin Luther King Day or Juneteenth, however as agreements are renegotiated it is anticipated that these holidays will be added. The Carpenters (Heavy & Highway), Laborers (Heavy & Highway) and Operating Engineers (all) receive a paid day off of work, however the requirements vary by agreement. The Laborers (Heavy & Highway) and Operating Engineers (Heavy & Highway and Technical) must work one day before and one day after the designated holiday. The Carpenters (Heavy & Highway) must also work one day before and one day after, however they only receive holiday pay for the 4<sup>th</sup> of July and Labor Day. The Operating Engineers (Building) must work five days before and one day after the designated holiday.

#### 4.1.7 Apprentice Ratios

The ratios vary and change with the number of Journeymen at the site. For example, many unions allow the first Apprentice with the first Journeyman. While one Apprentice is usually allowed initially, once staffing grows beyond a small labor force, the following ratios have been established:

Journeyman/Apprentice Ratio	Number of Agreements
1/0	1
2/1	3
3/1	13
3/2	1
4/1	3
5/1	1

#### 4.1.8 Mileage and Parking

Most agreements do not address mileage reimbursement. Some agreements, such as the Bricklayers (Building) require mileage to be paid at the current IRS rate when traveling from job to job using a personal vehicle. Other agreements, such as the Electrical Workers have similar requirements.

#### 4.1.9 Off-Site Fabrication

Off-site fabrication rules vary from agreement to agreement. Some do not address the issue at all. Other crafts, such as the Carpenters, require that any form work which could be done on the job site, or adjacent to the job site, be done there and the terms of their agreement shall apply. Other crafts, such as the Plumbers & Steamfitters, have similar language that could restrict flexibility in the use and selection of off-site fabricators.

#### 4.1.10 Management Rights

Most existing agreements do not contain a "Management's Rights" clause which would give contractors greater flexibility to control and manage the Project work, including control of the level of staffing and control/selection of key personnel such as the Foreman.

## 4.2 Labor Unrest

In accordance with Section 222 of New York Labor Law, we reviewed the general labor climate in upstate New York State (excluding New York City and Long Island). While construction trade unions have generally avoided participation in work stoppages, they have been active in organizing picketing activities across the state to raise awareness of construction labor issues in the area. Our review revealed a mixed picture.

#### 4.2.1 Labor Unrest Statewide

- In March of 2022, the Carpenters Local 277 picketed in Johnson City during an announcement for a \$30 million mixed-use E-J Victory conversion project over a subcontractor allegedly conducting illegal activities including falsely classifying workers and paying workers in cash.
- In 2019 over 70 demonstrations took place by the Operating Engineers alone across New York. The demonstrations included the use of banners and other visuals.



- In October 2019, the Upstate New York Operating Engineers Local 158 picketed with “Scabby the Rat” to protest a subcontractor on the North Campus Residential Expansion Project at Cornell University for paying its workers substandard wages. Demonstrations in the town of Schodack over the use of a non-local contractor for site preparations for the new Amazon warehouse also included the use of three large inflatable rats.
- In August of 2019, the Greater Capital Region Building & Construction Trades Council held a rally outside the construction site for the Hyatt Place Hotel in downtown Albany over the use of non-unionized laborers, despite the developer receiving millions of dollars in tax incentives. The local unions had been protesting for 50 days straight at the time of the rally.
- In August 2018, Tompkins-Cortland Building & Construction Trades Council union members picketed to draw public attention to the lack of local building trades involved in construction of the Maplewood student housing complex at Cornell University.
- In May of 2018, the Carpenters picketed at the \$20 million state-subsidized Electric City Apartments construction project over the use of non-union labor being paid far less than the prevailing wage.
- In January of 2018, a dispute lasting over one year was settled between the Capital Region construction trades and the Albany Hilton Hotel over the use of non-union contractors and payment of substandard wages.
- Several years ago, the Buffalo Building and Construction Trades Council received a favorable ruling from the courts establishing a “two-minute” rule that sets a precedent for the amount of time picketers could take to cross a project site entrance. The ruling delays entry to the project site by two minutes for every vehicle entering or leaving. Such actions could have significant impact on project productivity as demonstrated in January of 2018 by members of the Carpenters Union and Laborers Union who picketed outside the Ellicott Development Company site in Buffalo because contractors from Buffalo and Rochester did not pay the area standard wage. The dispute was settled after three weeks of project slowdown and delay. Cost impacts to the project have not yet been determined.

#### 4.2.2 Regional Labor Unrest

There have been no significant strikes in the Rochester Region in recent years. Labor unrest has been somewhat rare over the past few years due to an uptick in demand for labor although periodic lulls in have been met by increased picketing activities, primarily due to the issue of contractors using non-local labor when locals are out of work in sizeable numbers. There have only been three notable incidences of labor unrest among the construction trades going back to 2015.

- In September of 2022, a bargaining unit of the International Union of Operating Engineers Local 158 representing the Plumbers, Electricians and Carpenters at the University of Rochester engaged in difficult, protracted contract negotiations. A contract settlement was reached on October 24<sup>th</sup> but not without the threat of strike, with notice being filed with the National Labor Relations Board (NLRB).

- In May of 2021, labor unions protested outside a Monroe County Economic Development Agency meeting against Amazon's proposed blanket waiver for the construction of the Amazon facility in Gates which would waive part of a local labor requirement for building the multi-million square foot facility.
- In 2018 there were picketing activities organized by the Carpenters including an event in April where members of the Northeast Regional Council of Carpenters Local 276 picketed against Hewitt Young Electric in Rochester for using an out of the area non-union carpentry contractor for their office renovations.

#### 4.2.3 Labor Employment/Unemployment Statistics

Current overall unemployment in the Region, as reported by the NYSDOL's Local Area Unemployment Statistics Program (LAUS), is around four percent, with the current rate of construction unemployment slightly higher, at eight percent or approximately 1,850 unemployed workers in a construction labor force of 23,000 persons. Historically, the rate of construction unemployment in the Rochester Region has remained roughly double the rate of overall unemployment. According to the US Census Bureau's 1-year American Community Survey, the unemployment rate among construction industry workers within the Region stood at 9.6 percent in 2021, similar to numbers seen in 2020 when construction stoppages associated with restrictions in response to the COVID-19 pandemic were in effect. The COVID-19 pandemic and associated economic shutdown in New York State contributed to the largest employment decline in recent history, however, a strong stimulus-induced recovery has been underway for several months. Data for 2022 are not yet available, but it is expected that these numbers will reflect the recovery underway.

The Region, like most areas of New York State and the United States, has looming labor shortages in most of the skilled trades due to aging of the workforce and lack of new skilled laborers entering the workforce. The share of older workers 55 and over in the Region has more than doubled in recent years, from 12.0 percent in 2007 to 24.2 percent in 2022. The aging construction labor force is a concern for future projects. Currently, there are not enough graduates of local job training and apprenticeship programs to offset retirements.

An examination of the Dodge Data & Analytics database for projects currently in the bidding or construction stage in the Rochester region, including Livingston, Monroe, Ontario, Orleans, Wayne and Yates County shows that there are approximately 108 educational building projects reported over the last three months with a total value of \$574 million, reflecting the current economic development efforts in the Region.

Given the recent post-COVID increase in construction spending in the Region and the labor requirement associated with pending projects that have intentions to award work, construction unemployment has the potential to be reduced significantly. It is also important to note many upcoming large-scale projects in nearby regions, including the \$1.4 Billion Buffalo Bills Stadium, the \$100 Billion Micron chip plant and the \$2.3 Billion I-81 Viaduct Project in Syracuse, and the \$600 Million Albany Port Project will require heavy demand for construction labor and will likely draw from the surrounding regions including Rochester. Demands for specialty or skilled trades are already high within the Region. Current economic growth in the Region will continue to increase demand on the overall labor force.

#### 4.2.4 Summary

The Rochester Region trades are noted to be advocates for the use of local union labor as evidenced by recent job site demonstrations. The trades will continue to actively advocate for the employment of local, union labor. Various types of project site demonstrations such as bannerling, hand billing, and picketing are likely to become more common occurrences as the labor market tightens. Strikes of any significant duration, however, are not yet expected in the near term. Given the regional recent labor unrest in the past year, however, the potential for disruption over the life of this Project is increasing. We therefore assess risk of job actions that would significantly impact the planned Project to be moving from low to moderate.

## Section 5 – Economic Considerations

### 5.1 General

We conducted an analysis of potential cost savings for the Project utilizing the projected labor craft hours, wage rates currently in effect, and contract provisions routinely negotiated into other PLAs in the Rochester Region. Given the nature and size of this Project, and the make-up of the market, in the absence of a PLA, we would expect, on a dollar basis, the percentage of successful unionized contractors and subcontractors covered by one or more of the applicable CBAs to be a minimum of 65 percent. These projections are based upon the author's review of projects recently executed in the Rochester Region, as well as an understanding of the construction labor supply and demand in the Region, the size of the Project, the nature and makeup of contractors in the Region who routinely execute this type of project, and previous projects constructed in the Region with and without PLAs.

As mentioned in the previous section, the Elevator Constructors are expected to have involvement on this Project. The Elevator Constructors typically do not participate in PLA agreements with the exception of the No Strike, Jurisdictional Dispute, and Dispute Resolution Clauses. Therefore, no savings associated with the Elevator Constructors has been reflected in this analysis.

### 5.2 Labor Cost Savings Attributed to the Use of a PLA

Labor cost savings estimated for the Project were prepared based upon contract provisions routinely negotiated into PLAs in the Region. The potential for economic savings for each contract provision is discussed below.

#### 5.2.1 Flexible Shift Start Times

A PLA could provide flexibility for the contractors/subcontractors to set start times between the hours of 6 a.m. and 9 a.m. and use special shift start and finish times to fit the needs of the assignment, phase of the Project and requirements/schedule of campus operations. This would give the contractor the ability to schedule the workday to maximize productivity. Increased productivity with the flexibility of start times is estimated to translate into approximately one hour per week per person productivity gained. This analysis assumes that the productivity gained through the coordination of start times would only be needed for work elements of the Electrical Workers, Plumbers & Steamfitters, Sheet Metal Workers and Sprinkler Fitters related to the Plumbing, Fire Protection, HVAC, and Electrical components of the Project. Savings resulting from the implementation of flexible shift start times is therefore estimated to be approximately \$25,100.

#### 5.2.2 Industry Fund Payments

A PLA could limit the workers' pay to base wages and fringe benefit payments as published in the prevailing wage schedules. This, in turn, would avoid collectively bargained payments, such as Industry Promotion Funds, which are in excess of those required by/for public works projects. The applicable trades specify an Industry Fund payment ranging from \$0.00 to \$0.29 per hour worked. Based on anticipated labor loadings, it is projected that savings from this provision would be approximately \$11,400.

### 5.2.3 Union Apprentice Ratios

A PLA could agree to apprentice ratios equal to or better than those set by the New York State Department of Labor. PLAs in other regions of upstate New York have set apprentice ratios of 2 to 1 or better. A reduction in labor cost would be realized by moving several of the crafts to this ratio. We have applied this projection only to union employers (65 percent) and assumed apprentices on average would be in the second or third year of their apprentice program, representing approximately 70 percent of the wages earned by journeymen. We have projected that crew sizes large enough to utilize apprentice ratios to their fullest without impacting worker safety or Project quality would represent approximately 20 percent of the projected union labor hours for all crafts. Based on anticipated labor loadings, it is projected that savings from this provision would be approximately \$37,900.

### 5.2.4 Non-Union Apprentice Program Participation

A PLA could provide access to a qualified pool of apprentices for non-union contractors otherwise not available. This provision allows non-union contractors (who do not have state approved apprentice programs) to obtain qualified apprentices through the referral process and thus lower overall crew labor cost. We have applied this projection only to non-union employers (35 percent) and assumed apprentices on average would be in the second or third year of their apprentice program, representing approximately 70 percent of the wages earned by journeymen. We have projected that crew sizes large enough to utilize apprentice ratios to their fullest without impacting worker safety or Project quality would represent approximately 20 percent of the projected non-union labor hours for all crafts and would also implement an apprentice ratio of 2 to 1 or better. Based on anticipated labor loadings, it is projected that savings from this provision would be approximately \$86,200.

### 5.2.5 Guaranteed Pay

A PLA could eliminate guaranteed pay in its entirety and replace it with a travel allowance equivalent to one hour's pay. Standardizing on this provision for all trades and assuming one event per year for a total of two events during the Project results in an estimated savings of \$32,800.

### 5.2.6 Holiday Pay

A PLA could eliminate the requirement of holiday pay for the Carpenters, Laborers, and Operating Engineers. Our analysis assumes eight applicable holidays for the duration of the Project. Our analysis also assumes Project shutdown over Christmas and New Year's Day; therefore, they were excluded from the savings calculations. It should also be noted that current agreements do not identify either Martin Luther King Day or Juneteenth and thus do not impact savings estimates, however, as agreements evolve these could be included and therefore subject to no pay terms. The total estimated savings is \$39,900.

### 5.2.7 Shift Work

A PLA could reduce applicable shift premiums by standardizing on a five percent premium for second shift and a 10 percent premium for third shift with no reduction in the hours worked (i.e. eight hours of work for eight hours of pay) when premiums are required by applicable CBAs. Based on the anticipated scope and schedule, it is anticipated that a contractor will have limited use of a multiple shift operation throughout the Project to facilitate any work that may need to be conducted during off-campus hours to limit interference with the students and faculty. We anticipate these efforts to

represent a relatively small portion of the work. Our analysis assumes ten percent of the total hours related to this work would be performed on a multiple shift schedule. Of that, 40 percent would be conducted on a second shift. As such, standardizing on shift premiums would result in savings of approximately \$5,900.

#### 5.2.8 Off-Site Fabrication

A PLA could limit off-site work subject to prevailing wage and union agreements to that work defined by Section 222 or that specifically covered by a CBA. This would allow for some work to be performed off-site and not be subject to prevailing wage rate requirements. Our analysis projects that this offsite work would be applicable to two percent of the total craft hours for the Electrical Workers, Iron Workers and Plumbers & Steamfitters, and five percent of the total craft hours for the Carpenters and Sheet Metal Workers. The offsite work performed by these crafts is estimated to reduce costs by 20 percent. The estimated savings by limiting restrictions on offsite fabrication is projected to be \$30,000.

#### 5.2.9 Work Break Time Reduction

A PLA could eliminate the daily ritual of an organized work break to which Union workers are entitled. While each worker would be allowed to have a coffee container near their work area and take a brief break, an increase in productivity would be realized when workers do not leave the work area. We estimate that this practice would increase productivity for each worker each day by five minutes. Our analysis projects that reducing the duration of downtime every day for every worker on site by five minutes would result in a savings of approximately \$51,900.

#### 5.2.10 Wage Concessions

A PLA could allow for a wage concession through the reclassification of site/utility work outside of the new ATC building from Heavy & Highway to Building rate. Successful negotiations for past projects included an agreement to eliminate premiums associated with the Heavy & Highway rate structure by reclassifying the work as subject to Building agreements only. This type of concession could result in wage and benefit rate reductions for the Bricklayers, Carpenters, Laborers, and Operating Engineers. As this savings provision is applicable to all workers at the site regardless of union affiliation, the estimated savings by reclassifying the work is projected to be \$18,800.

#### 5.2.11 Management Rights/Jurisdictional Requirements

A PLA could contain very strong Management Rights language. Management can realize distinct efficiencies by controlling the level and scheduling of staffing and with the selection and employment of a Foreman as Contractor's staff. For large or complex projects with high labor loadings, savings of two percent of the labor costs from these clearly established management rights are typically realized. For smaller or less complex projects with moderate schedules and less intense labor loadings, these advantages are reduced.

Further adjustments are made to small projects when considering the effect of jurisdictional restrictions. In an open shop environment, workers would be allowed to perform the work of more than one trade over the work day. While prevailing wage requirements would dictate that they must be compensated for the work of each trade in accordance with the applicable schedule in effect for that trade, they would still be allowed to perform the differing tasks. Union agreements and, by their



nature, PLAs would restrict the work of the governing trade, thereby prohibiting crossover to take place. The crossover of individual workers from one trade activity to another in a single day's work is more frequent on smaller, less intense projects. This practice also occurs more frequently in the general building construction trades than in other crafts.

A strong management rights clause in a PLA could provide additional value given the need to coordinate the efforts of multiple labor crafts in a very efficient manner. We anticipate a 0.25 percent cost advantage for enhanced management rights language offered by the use of a PLA. Savings are projected to be \$85,500.

#### 5.2.12 Workforce Development - Rochester Careers in Construction

Recent County projects implemented using a PLA have established a contribution to Rochester Careers in Construction, Inc., a New York not-for-profit corporation. The program, funded by this contribution, is directed at recruitment, development and training of minorities and women to enter the construction trades as a career as well as for more immediate employment on each project. Participation in this program is consistent with the long-term County objectives of enhancing diversity in the construction industry and providing long-term employment opportunities for minorities and women and is complementary to the apprentice training pilot program recently announced by the County. This feature adds \$33,900, the equivalent of \$0.15/hour for each projected hour to be worked, to the cost of the Project.

#### 5.2.13 Productivity Gain 10-Hour Days

A PLA could provide flexibility in the regular work week by allowing a contractor to use a four 10-hour day schedule or a regular day without requiring permission or consent from the union or formal waiver from the Department of Labor. This would eliminate the setup and breakdown time for one work day each week. However, based on the current Project scope and schedule, it is not anticipated that the contractor would implement a four 10-hour day schedule for this Project. As such, we are not projecting any savings from this provision. However, should there be any scheduling changes requiring the use of a four 10-hour day schedule, this term would provide measurable benefit to the Project, and therefore would be beneficial to include in a PLA.

#### 5.2.14 Night Work

A PLA could reduce applicable night or governmentally mandated single irregular shift premiums by \$0.75 when premiums are required by applicable CBAs. However, based on the current Project scope and schedule, it is not anticipated that a mandated single irregular shift schedule will be utilized. As such, we are not projecting any savings from reducing the applicable governmentally mandated single irregular shift premiums. However, should there be any scheduling changes requiring the governmentally mandated single irregular shift, this term would provide measurable benefit to the Project, and therefore would be beneficial to include in a PLA.

#### 5.2.15 Contract Duration/Expiration Date

A PLA could prohibit strikes and lock-outs or other job actions for the duration of the agreement. This would avoid the potential for work stoppages or picketing that would trigger the two-minute ruling resulting from wage and benefit negotiation at the end of each craft's local area agreement. It would

also ensure uninterrupted project completion. While there is value implied by the security this term would provide, no explicit calculation of savings is made for this report.

### 5.3 Other Economic Savings Attributable to a PLA

Additional savings not directly related to labor are projected for the Project based upon negotiated contract provisions. These other economic savings are discussed in detail below.

#### 5.3.1 Wicks Law Exemption

Projects implemented by governmental agencies subject to Section 222 of the NYS Labor Law can be exempt from the requirements of the Wicks Law if a Project Labor Agreement is used. The Wicks Law requires that public works projects of a certain nature use multiple prime contractors, in a designated fashion, rather than allowing a single contractor on construction projects. In the absence of a PLA, the Wicks Law would be applicable to this Project. Various studies have reported added cost to construction from Wicks Law compliance ranging between 10% and 30% of the total construction costs. See, for example, the reports prepared by the New York State Division of Budget (May 1987) and New York State School Boards Association (March 1991) indicating that elimination of the requirements for applicable components of the project to comply with Wicks Law would reduce construction costs by 24 to 30 percent and 20 to 30 percent respectively. The Project team is currently considering application of an exemption for the Project. Assessing savings on aspects related to electrical, HVAC, and plumbing work for the new ATC building (construction cost estimated to be approximately \$10.1 million) would result in a range of savings from \$3.6 to nearly \$5.4 million. Assuming the Wicks Law exemption would be applicable to the above-mentioned work and using a modest ten percent reduction in cost, the savings to the Project would represent \$1,795,600. Because a PLA is the only way to exempt a project Wicks Law application under Section 222, the savings from that avoidance should be considered itself related to the PLA.

### 5.4 Summary

On the basis of the projections above, we estimate that using a PLA could result in an estimated in savings of \$391,500 in direct labor costs or approximately 2.9 percent of the projected total cost of labor for the Project (estimated at \$13,673,900). Total savings from labor cost reductions and the Wicks Law exemption could exceed \$2,187,100 for a total Project construction cost of \$52.6 Million, which is approximately a 4.2 percent savings on overall construction cost.



## Section 6 – Additional Considerations

Use of a PLA can offer additional non-economic benefits. These are difficult to precisely quantify in monetary terms at this time but could nonetheless be significant factors in the overall success of the Project.

### 6.1 Labor Stability

The overall Project construction schedule is anticipated to occur over a 34-month period. As this is a new campus building, it is anticipated that the contractor will have complete control of the Project and schedule so long as there are no disruptions to the students or faculty. Regardless, construction activities conducted in and around the project site will require careful planning, coordination, and scheduling to provide a safe working environment for the students and faculty on an active campus as well as to ensure there are no delays to the Project schedule.

Prior to the COVID-19 pandemic, the construction spending within the Rochester Region had the potential for creating an increasingly strained labor market. Given the current levels of unemployment within the regional construction industry, we view the current market as stable. Assuming a return to normalcy by beginning of 2023, we would anticipate the labor market to begin tightening again over the life of the Project. Any disruption, while difficult to precisely quantify, would have an impact to the Project and the ability to complete the Project on time. For projects with multiple crafts working under multiple subcontracts, disruptions can result in claims of delay by individual sub-contractors working on the site who are dependent upon the performance of other sub-contractors subject to the action. Further, Project administrative costs, such as additional costs for architectural/engineering oversight and interim Project financing would be incurred. At a minimum, an estimated \$18,000 to \$25,000/month in Project administration and engineering oversight costs would be expected.

### 6.2 The “Tag Along Provision”

Key provisions of any Project Labor Agreement include the “Union Recognition and Employment” provisions, specifically the Union Referral requirement. Commonly referred to as the “Tag Along” requirement, this provision governs the process of bringing craft workers to the Project. All craft workers are required to pass through the job referral systems and hiring halls established by the unions. The “Tag Along” provision specifically allows a contractor who is not signatory to a collective bargaining agreement to bring his/her own core employees to the Project. The number of core employees brought to the job is limited by the agreement on the basis of a percentage of the workforce on the Project, thus typically increasing the number of workers delivered to the Project by the signatory unions. Historically regional PLAs have established a “Tag Along” requirement of 25 percent with special considerations sometimes provided for M/WBEs working under an approved plan. These special considerations offer significant opportunity for these M/WBEs by allowing a greater percentage of their own staff to participate. The “Tag Along” requirements are often the subject of much debate when considering the application of a PLA. The increased number of workers delivered to the Project by union hiring halls in exchange for the concessions and resultant economic savings to the Project as described in Section 5 is, however, the core element of every negotiation.

### 6.3 Workforce Enhancement, Recruiting & Training Programs, and M/WBE Programs

Enhanced workforce diversity and training objectives are other benefits not easily translated into economic savings. Project specific objectives consistent with countywide policies and objectives are anticipated for this Project, although numerical goals relating to workforce diversity have not been established. Recent County projects implemented using a PLA have established a contribution to Rochester Careers in Construction, Inc., a New York not-for-profit corporation. The program, funded by this contribution, is directed at recruitment, development and training of minorities and women to enter the construction trades as a career as well as for more immediate employment on each project. Participation in this program is consistent with the long-term County objectives of enhancing diversity in the construction industry and providing long-term employment opportunities for minorities and women and is complementary to the apprentice training pilot program recently announced by the County. This feature adds \$33,900, the equivalent of \$0.15/hour for each projected hour to be worked, to the cost of the Project. Use of a PLA would also provide access to qualified contractor apprentices who would otherwise have none. This access is considered a cost saving benefit and is addressed further in the cost savings section of this report.

Minority/Women Business Enterprise participation in the Project is also an important objective. Project specific M/WBE goals of 12 percent minority and three percent women are anticipated for this Project. Union affiliation in the M/WBE business sector in the Rochester Region is not uniform for all crafts or trades. A PLA could incorporate language addressing the unique challenges and needs faced by M/WBE contractors and, therefore, could be considered a benefit if such terms are incorporated into an agreement.

## Section 7 - Conclusions

### 7.1 Conclusions

Based upon the size and scope of the Project, the proposed schedule and the anticipated mix of craft labor, we conclude that a PLA could provide Monroe County with measurable economic benefit. We estimate that using a PLA could result in a savings of \$391,500 in direct labor costs or approximately 2.9 percent of the projected total cost of labor for the Project (estimated at \$13,673,900). Total savings from labor cost reductions and the Wicks Law exemption could exceed \$2,187,100 for a total Project construction cost of \$52.6 Million, which is approximately a 4.2 percent savings on overall construction cost.

Non-quantifiable benefits would also be available through the use of a PLA and include:

- 1) avoiding the costly delays of potential strikes, slowdowns, walkouts, picketing and other disruptions arising from work disputes and promoting labor harmony and peace for the duration of the Project;
- 2) standardizing the terms and conditions governing the employment of labor on the Project;
- 3) providing comprehensive and standardized mechanisms for the settlement of work disputes, including those relating to jurisdiction;
- 4) ensuring a reliable source of skilled and experienced labor in an increasingly tightening labor market potentially enhancing the ability to meet required workforce participation goals;
- 5) enhancing minority and women workforce participation in the Project;
- 6) potentially enhancing M/WBE participation; and
- 7) avoiding favoritism, fraud and/or corruption by ensuring availability of the benefits of the PLA to all successful bidders regardless of union/non-union status or the status of their employees.

In summary, based upon our experience, the use of a PLA would promote a number of Monroe County's stated objectives, including the prudent use of public funds and avoiding favoritism, fraud and/or corruption. Seeler Engineering, P.C. recommends that the County proceed with negotiations for a PLA on the Monroe Community College Applied Technologies Center Building Project.

## *Tables*

*Table 1*

**Table 1**

**Labor Unions Representing the Construction Industry in Monroe County**

<b>Craft</b>	<b>Local Union Number</b>
Boilermakers	5
Bricklayers	3
Carpenters	276
Cement Masons	111
Electrical Workers	86
Elevator Constructors	27
Glaziers	4
Heat & Frost Insulators	26
Iron Workers	33
Laborers	435
Millwrights	1163
Operating Engineers	158
Painters	4
Plasterers	9
Plumbers & Steamfitters	13
Roofers	22
Sheet Metal Workers	46
Sprinkler Fitters	669
Teamsters	118

*Table 2*

**Total Labor Breakdown by Craft**

<b>Craft</b>	<b>Hours per Craft</b>
Boilermakers	0
Bricklayers - Building	26,116
Bricklayers - H&H	66
Carpenters - Building	36,949
Carpenters - H&H	343
Cement Masons	3,767
Electrical Workers	29,592
Elevator Constructors	2,491
Glaziers	4,004
Heat & Frost Insulators	8,239
Iron Workers	16,669
Laborers - Building	18,512
Laborers - H&H	4,845
Millwrights	6,170
Operating Engineers - Building	12,582
Operating Engineers - H&H	1,177
Operating Engineers - Tech	2,188
Painters	6,179
Plasterers	2,533
Plumbers & Steamfitters	19,738
Roofers	5,739
Sheet Metal Workers	13,844
Sprinkler Fitters	3,570
Teamsters - Building	0
Teamsters - H&H	531
<b>Total</b>	<b>225,844</b>



*Table 3*

Agreement Provisions	Bricklayers - Bldg	Bricklayers - H&H	Carpenters - Bldg	Carpenters - H&H
Local Number	3	3	276	276
Contract Expiration	4/30/2025	5/31/2023	5/31/2026	4/30/2025
Contract Duration	3 Years	1 Year	5 Years	3 Years
Regular Work Week	40 Hrs Mo - Fri	40 Hrs Mo - Fri	40 Hrs Mo - Fri	40 Hrs Mo - Fri
Regular Work Day	8 Hrs/Day + 0.5 Hr Lunch	8 Hrs/Day + 0.5 Hr Lunch	8 Hrs/Day + 0.5 Hr Lunch	8 Hrs/Day + 0.5 Hr Lunch
Start Time	5:00 AM Earliest	6:00 - 8:00 AM Set by Contractor	6:00 - 9:00 AM	7:00 AM (6:00 AM if ov
4-10 Hour Days	Acceptable with 48 hours notice	Acceptable with 48 hours notice	Acceptable to the extent permitted by law	Acceptable to the extent permitted by law
Overtime	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays
Report-in Pay (Hrs)	2	2	2	2
Report-in Pay Description	2 Hours paid if employee shows up and no work is provided due to inclement weather	2 Hours paid if employee shows up and no work is provided	If no work is provided, unless due to inclement weather, utility failure, strike, riot or civil disturbance	If employee shows up and no work is provided
Shift Work	1st Shift: 8 hrs/8 hrs pay 2nd Shift: 7.5 hrs/8 hrs pay 3rd Shift: 7 hrs/8 hrs pay	1st Shift: 8 hrs/8 hrs pay 2nd Shift: 7.5 hrs/8 hrs pay 3rd Shift: 7 hrs/8 hrs pay	1st Shift: 8 hrs/8 hrs pay 2nd Shift: 7% Premium 3rd Shift: 14% Premium	1st Shift: 8 hrs/8 hrs pay 2nd Shift: 7.5 hrs/8 hrs pay 3rd Shift: 7 hrs/8 hrs pay
Single Irregular Shift/Night Work	No Premiums	No Premiums	No Premiums	\$3.00 Premium
Holiday Pay	No	No	No	Yes, Only 4th of July and Day, must work the before and day aft
Observed Holidays	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day
Journeyman (Ratio)	4	5	3	3
Apprentice (Ratio)	1	1	1	1
Travel/Parking Reimbursement Description	When traveling from job to job, milage will be paid at IRS Rate	Not Addressed	Not Addressed	Not Addressed
Milage Reimbursement Rate	\$0.59	\$0.00	\$0.00	\$0.00
Parking Reimbursement Rate	\$0.00	\$0.00	\$0.00	\$0.00
Industry Fund Contributions	\$0.08	\$0.29	\$0.15	\$0.15
Other	NA	NA	NA	NA

Agreement Provisions	Laborers - Bldg	Laborers - H&H	Millwrights	Operating Engineers
Local Number	435	435	1163	158
Contract Expiration	4/30/2024	6/30/2026	5/31/2023	2/28/2027
Contract Duration	5 Years	5 Years	1 Year	4 Years
Regular Work Week	40 Hrs Mo - Fri	40 Hrs Mo - Fri	40 Hrs Mo - Fri	40 Hrs Mo - Fri
Regular Work Day	8 Hrs/Day + 0.5 Hr Lunch	8 Hrs/Day + 0.5 Hr Lunch	8 Hrs/Day + 0.5 Hr Lunch	8 Hrs/Day + 0.5 Hr Lunch
Start Time	Not Addressed	6:00 AM - 8:00 AM	6:00 AM - 8:00 AM (Set by Employer)	6:00 AM to 8:00 AM
4-10 Hour Days	Not Addressed	Not Addressed	Acceptable as permitted by law	Acceptable
Overtime	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X After 8/Outside Work Week/Saturdays 2X Sundays/Holidays	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays
Report-in Pay (Hrs)	2	2	2	2
Report-in Pay Description	If employee reports for work and no work is provided unless due to inclement weather	If employee reports for work and no work is provided	If employee reports to work and is not worked regardless of weather	If employee reports for work and no work is provided
Shift Work	1st Shift: 8 hrs/8 hrs pay 2nd Shift: 8 hrs/8 hrs pay or 1st Shift: 8 hrs/8 hrs pay 2nd Shift: 7.5 hrs/8 hrs pay 3rd Shift: 7 hrs/8 hrs pay	1st Shift: 8 hrs/8 hrs pay 2nd Shift: 7.5 hrs/8 hrs pay 3rd Shift: 7 hrs/8 hrs pay	1st Shift: 8 hrs/8 hrs pay 2nd Shift: 8 hrs/8 hrs pay + \$2.00 3rd Shift: 8 hrs/8 hrs pay + \$2.25	1st Shift: 8 hrs/8 hrs pay 2nd Shift: 7.5 hrs/8 hrs pay 3rd Shift: 7 hrs/8 hrs pay
Single Irregular Shift/Night Work	Not Addressed	\$1.75 Premium	Not Addressed	Not Addressed
Holiday Pay	No	Yes, must work day before/after	No	Yes, must work 5 days before/1 after
Observed Holidays	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day	New Year's Day Christmas Day Memorial Day Fourth of July Thanksgiving Day Labor Day	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day
Journeyman (Ratio)	3	3	3	3
Apprentice (Ratio)	1	1	1	1
Travel/Parking Reimbursement Description	Not Addressed	Not Addressed	Pre-negotiated expenses when traveling outside the geographical jurisdiction of Local 1163	Not Addressed
Milage Reimbursement Rate	\$0.00	\$0.00	\$0.00	\$0.00
Parking Reimbursement Rate	\$0.00	\$0.00	\$0.00	\$0.00
Industry Fund Contributions	\$0.00	\$0.00	\$0.12	\$0.05
Other	NA	NA	NA	District 832

Agreement Provisions	Roofers	She
Local Number	22	
Contract Expiration	6/1/2024	
Contract Duration	3 Years	
Regular Work Week	40 Hrs Mo - Fri	
Regular Work Day	8 Hrs/Day + 0.5 Hr Lunch	8 Hrs
Start Time	5:00 AM - 4:30 PM	€
4-10 Hour Days	Not Addressed	
Overtime	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X C 1 2X
Report-in Pay (Hrs)	2	
Report-in Pay Description	If employee reports for work and no work is provided, unless due to inclement weather	If empl and no to weat
Shift Work	Not Addressed	1st \$ 2nd S 3rd Shif
Single Irregular Shift/Night Work	Not Addressed	
Holiday Pay	No	
Observed Holidays	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day	
Journeyman (Ratio)	2	
Apprentice (Ratio)	1	
Travel/Parking Reimbursement Description	Milage paid at IRS rate outside geographical jurisdiction. Travel Room and Board \$50/day or \$335/week	
Milage Reimbursement Rate	\$0.59	
Parking Reimbursement Rate	\$0.00	
Industry Fund Contributions	\$0.20	
Other	NA	

# *Appendices*

*Appendix A*

ID	Task Name	Finish	2024											
			Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug
1	MCC ATC Building Project	Wed 7/22/26	[Progress bar from Sep to Jul]											
2	Demolition of Building 9a	Mon 1/29/24	[Milestone diamond at 1/29/24]											
3	ATC Building	Wed 7/22/26	[Progress bar from Oct to Jul]											
4	Bricklayers - Bldg	Wed 4/30/25	[Milestone diamond at 4/30/25]											
5	Bricklayers - H&H	Wed 5/31/23	[Milestone diamond at 5/31/23]											
6	Carpenters - Bldg	Sun 5/31/26	[Milestone diamond at 5/31/26]											
7	Carpenters - H&H	Wed 4/30/25	[Milestone diamond at 4/30/25]											
8	Cement Masons	Tue 6/30/26	[Milestone diamond at 6/30/26]											
9	Electrical Workers	Sun 5/25/25	[Milestone diamond at 5/25/25]											
10	Glaziers	Wed 4/30/25	[Milestone diamond at 4/30/25]											
11	Heat & Frost Insulators	Sat 5/31/25	[Milestone diamond at 5/31/25]											
12	Iron Workers	Sun 6/30/24	[Milestone diamond at 6/30/24]											
13	Laborers - Bldg	Tue 4/30/24	[Milestone diamond at 4/30/24]											
14	Laborers - H&H	Tue 6/30/26	[Milestone diamond at 6/30/26]											
15	Millwrights	Wed 5/31/23	[Milestone diamond at 5/31/23]											
16	Operating Engineers - Bldg	Sun 2/28/27	[Milestone diamond at 2/28/27]											
17	Operating Engineers - H&H	Wed 3/31/27	[Milestone diamond at 3/31/27]											
18	Operating Engineers - Tech	Tue 3/31/26	[Milestone diamond at 3/31/26]											
19	Painters	Fri 4/30/27	[Milestone diamond at 4/30/27]											
20	Plasterers	Tue 3/31/26	[Milestone diamond at 3/31/26]											
21	Plumbers & Steamfitters	Wed 4/30/25	[Milestone diamond at 4/30/25]											
22	Roofers	Sat 6/1/24	[Milestone diamond at 6/1/24]											
23	Sheet Metal Workers	Sun 4/28/24	[Milestone diamond at 4/28/24]											
24	Sprinkler Fitters	Mon 3/31/25	[Milestone diamond at 3/31/25]											
25	Teamsters - H&H	Sun 3/31/24	[Milestone diamond at 3/31/24]											

Monroe County  
MCC ATC Building Project  
Date: Fri 05/05/23

Task



Progress



Summary

Split



Milestone



Project Summary



*Appendix B*



<b>Project Description</b>		<b>Construction Cost</b>
New ATC Building	\$	32,603,737
Optics	\$	20,000,000
<b>Total</b>	<b>\$</b>	<b>52,603,737</b>
<b>Soft Costs</b>		
Design Contingency (10%)		*Included Above
Construction Contingency (7.5%)		*Included Above
FFE (5%)		*Included Above
Inspection and Testing (10%)		*Included Above
<b>Soft Costs Total</b>	<b>\$</b>	<b>-</b>
<b>2023 Total Construction Cost (rounded to)</b>	<b>\$</b>	<b>52,603,700</b>

*Appendix C*

Item No.	Provision	Savings
1	Flexible Shift Start Times	\$ 25,100
2	Industry Funds	\$ 11,400
3	Union Apprentice Ratios	\$ 37,900
4	Non-Union Apprentice Program	\$ 86,200
5	Guaranteed Pay	\$ 32,800
6	No Holiday Pay	\$ 39,900
7	Shift Work	\$ 5,900
8	Offsite Fabrication	\$ 30,000
9	Work Break Time Reduction	\$ 51,900
10	Wage Concessions	\$ 18,800
11	Management Rights	\$ 85,500
12	Rochester Careers in Construction	\$ (33,900)
	<b>Total Savings</b>	<b>\$ 391,500</b>
	<b>Total Labor Cost</b>	<b>\$ 13,673,900</b>
	<b>Total Savings Percentage</b>	<b>2.9%</b>
	<b>Total Construction Cost</b>	<b>\$ 52,603,700</b>

**Assumptions:**

- Productivity gain of one (1) hour per person per week for coordination of the following crafts:
  - Electrical Workers
  - Plumbers & Steamfitters
  - Sheet Metal Workers
  - Sprinkler Fitters
- All other crafts not subject to savings from flexible start times
- Applicable to only the summer months (June, July, August)
- Applicable for year (1) year (2025)
- Assume four (4) weeks per month

Hours Per Week Saved	1
Applicable Months	3

Craft	Rates Package	Workers per Week	Total Savings
Bricklayers - Building	\$ 58.75	14	\$ -
Bricklayers - H&H	\$ 58.70	1	\$ -
Carpenters - Building	\$ 55.18	13	\$ -
Carpenters - H&H	\$ 59.58	3	\$ -
Cement Masons	\$ 58.41	8	\$ -
Electrical Workers	\$ 65.81	16	\$ 12,635
Elevator Constructors	\$ 94.34	6	\$ -
Glaziers	\$ 54.75	9	\$ -
Heat & Frost Insulators	\$ 59.52	9	\$ -
Iron Workers	\$ 60.51	12	\$ -
Laborers - Building	\$ 50.35	10	\$ -
Laborers - H&H	\$ 56.21	6	\$ -
Millwrights	\$ 58.55	7	\$ -
Operating Engineers - Building	\$ 69.40	6	\$ -
Operating Engineers - H&H	\$ 80.54	2	\$ -
Operating Engineers - Tech	\$ 70.76	4	\$ -
Painters	\$ 70.95	13	\$ -
Plasterers	\$ 58.49	3	\$ -
Plumbers & Steamfitters	\$ 61.91	11	\$ 8,172
Roofers	\$ 55.20	12	\$ -
Sheet Metal Workers	\$ 63.52	15	\$ 11,434
Sprinkler Fitters	\$ 65.83	8	\$ 6,320
Teamsters - H&H	\$ 51.90	2	\$ -
<b>Total</b>			<b>\$ 38,561</b>

Union Participation 65%

**Total Savings through the Introduction of Flexible Shift Start Times** **\$ 25,064**

**Assumptions:**

- Maximum Fund Contribution	\$0.29/hr.
- Minimum Fund Contribution	\$0.00/hr.
- Maximum Savings	\$17,496
- <b>Total Savings</b>	<b>\$11,372</b>

Craft	Total Hours	Industry Contribution	Total Cost
Bricklayers - Building	26,116	\$ 0.08	\$ 2,089
Bricklayers - H&H	66	\$ 0.29	\$ 19
Carpenters - Building	36,949	\$ 0.15	\$ 5,542
Carpenters - H&H	343	\$ 0.15	\$ 51
Cement Masons	3,767	\$ -	\$ -
Electrical Workers	29,592	\$ 0.09	\$ 2,663
Elevator Constructors	2,491	\$ -	\$ -
Glaziers	4,004	\$ 0.15	\$ 601
Heat & Frost Insulators	8,239	\$ 0.10	\$ 824
Iron Workers	16,669	\$ 0.04	\$ 667
Laborers - Building	18,512	\$ -	\$ -
Laborers - H&H	4,845	\$ -	\$ -
Millwrights	6,170	\$ 0.12	\$ 740
Operating Engineers - Building	12,582	\$ 0.05	\$ 629
Operating Engineers - H&H	1,177	\$ 0.05	\$ 59
Operating Engineers - Tech	2,188	\$ 0.05	\$ 109
Painters	6,179	\$ -	\$ -
Plasterers	2,533	\$ -	\$ -
Plumbers & Steamfitters	19,738	\$ -	\$ -
Roofers	5,739	\$ 0.20	\$ 1,148
Sheet Metal Workers	13,844	\$ 0.17	\$ 2,353
Sprinkler Fitters	3,570	\$ -	\$ -
Teamsters - H&H	531	\$ -	\$ -

**Total** \$ **17,496**

Union Participation 65%

**Total Savings through the Elimination of Industry Funds** **\$ 11,372**

**Assumptions:**

- Apprentice ratios per individual craft Collective Bargaining Agreement (CBA)
- Crew sizes large enough to utilize apprentice ratios is estimated to be 20 percent of the total union hours
- Savings based on standardizing on ratios set by New York State Department of Labor (2:1 or better)

**Labor Cost Using Apprentice Ratios Per CBA**

Craft	Journeyman		Apprentice		J	A	Average	Union	Total
	Package	Package	Package	Package					
Bricklayers - Building	\$ 58.75	\$ 44.06	4	1	\$ 55.81	16,975	\$ 947,431		
Bricklayers - H&H	\$ 58.70	\$ 47.82	5	1	\$ 56.89	43	\$ 2,440		
Carpenters - Building	\$ 55.18	\$ 37.46	3	1	\$ 50.75	24,017	\$ 1,218,843		
Carpenters - H&H	\$ 59.58	\$ 41.83	3	1	\$ 55.14	223	\$ 12,294		
Cement Masons	\$ 58.41	\$ 47.53	3	1	\$ 55.69	2,449	\$ 136,357		
Electrical Workers	\$ 65.81	\$ 50.70	3	2	\$ 59.77	19,235	\$ 1,149,597		
Elevator Constructors	\$ 94.34	\$ 77.10	1	1	\$ 85.72	1,619	\$ 138,792		
Glaziers	\$ 54.75	\$ 46.64	3	1	\$ 52.72	2,603	\$ 137,212		
Heat & Frost Insulators	\$ 59.52	\$ 48.62	3	1	\$ 56.80	5,355	\$ 304,160		
Iron Workers	\$ 60.51	\$ 44.75	4	1	\$ 57.36	10,835	\$ 621,465		
Laborers - Building	\$ 50.35	\$ 41.93	3	1	\$ 48.24	12,033	\$ 580,519		
Laborers - H&H	\$ 56.21	\$ 35.73	3	1	\$ 51.09	3,149	\$ 160,895		
Millwrights	\$ 58.55	\$ 46.15	3	1	\$ 55.45	4,011	\$ 222,382		
Operating Engineers - Building	\$ 69.40	\$ 58.40	3	1	\$ 66.65	8,178	\$ 545,088		
Operating Engineers - H&H	\$ 80.54	\$ 66.30	3	1	\$ 76.98	765	\$ 58,894		
Operating Engineers - Tech	\$ 70.76	\$ 57.71	3	1	\$ 67.50	1,422	\$ 95,994		
Painters	\$ 70.95	\$ 35.30	3	1	\$ 62.04	4,016	\$ 249,164		
Plasterers	\$ 58.49	\$ 37.93	2	1	\$ 51.64	1,646	\$ 85,017		
Plumbers & Steamfitters	\$ 61.91	\$ 41.87	4	1	\$ 57.90	12,830	\$ 742,852		
Roofers	\$ 55.20	\$ 38.64	2	1	\$ 49.68	3,730	\$ 185,324		
Sheet Metal Workers	\$ 63.52	\$ 43.83	3	1	\$ 58.60	8,999	\$ 527,295		
Sprinkler Fitters	\$ 65.83	\$ 46.20	2	1	\$ 59.29	2,321	\$ 137,575		
Teamsters - H&H	\$ 51.90	\$ -	1	0	\$ 51.90	345	\$ 17,913		
<b>Total</b>						<b>146,799</b>	<b>\$ 8,277,506</b>		



**Assumptions:**

- Apprentice ratios per individual craft Collective Bargaining Agreement (CBA)
- Crew sizes large enough to utilize apprentice ratios is estimated to be 20 percent of the total union hours
- Savings based on standardizing on ratios set by New York State Department of Labor (2:1 or better)

**Labor Cost Using Apprentice Ratios of 2:1 or Better**

Craft	Journeyman Package	Apprentice Package	J	A	Average Package	Union Hours	Total Cost
Bricklayers - Building	\$ 58.75	\$ 44.06	2	1	\$ 53.85	16,975	\$ 914,182
Bricklayers - H&H	\$ 58.70	\$ 47.82	2	1	\$ 55.07	43	\$ 2,363
Carpenters - Building	\$ 55.18	\$ 37.46	2	1	\$ 49.27	24,017	\$ 1,183,374
Carpenters - H&H	\$ 59.58	\$ 41.83	2	1	\$ 53.66	223	\$ 11,964
Cement Masons	\$ 58.41	\$ 47.53	2	1	\$ 54.78	2,449	\$ 134,136
Electrical Workers	\$ 65.81	\$ 50.70	3	2	\$ 59.77	19,235	\$ 1,149,597
Elevator Constructors	\$ 94.34	\$ 77.10	1	1	\$ 85.72	1,619	\$ 138,792
Glaziers	\$ 54.75	\$ 46.64	2	1	\$ 52.05	2,603	\$ 135,452
Heat & Frost Insulators	\$ 59.52	\$ 48.62	2	1	\$ 55.89	5,355	\$ 299,296
Iron Workers	\$ 60.51	\$ 44.75	2	1	\$ 55.26	10,835	\$ 598,698
Laborers - Building	\$ 50.35	\$ 41.93	2	1	\$ 47.54	12,033	\$ 572,075
Laborers - H&H	\$ 56.21	\$ 35.73	2	1	\$ 49.38	3,149	\$ 155,520
Millwrights	\$ 58.55	\$ 46.15	2	1	\$ 54.42	4,011	\$ 218,238
Operating Engineers - Building	\$ 69.40	\$ 58.40	2	1	\$ 65.73	8,178	\$ 537,592
Operating Engineers - H&H	\$ 80.54	\$ 66.30	2	1	\$ 75.79	765	\$ 57,986
Operating Engineers - Tech	\$ 70.76	\$ 57.71	2	1	\$ 66.41	1,422	\$ 94,447
Painters	\$ 70.95	\$ 35.30	2	1	\$ 59.07	4,016	\$ 237,232
Plasterers	\$ 58.49	\$ 37.93	2	1	\$ 51.64	1,646	\$ 85,017
Plumbers & Steamfitters	\$ 61.91	\$ 41.87	2	1	\$ 55.23	12,830	\$ 708,563
Roofers	\$ 55.20	\$ 38.64	2	1	\$ 49.68	3,730	\$ 185,324
Sheet Metal Workers	\$ 63.52	\$ 43.83	2	1	\$ 56.96	8,999	\$ 512,530
Sprinkler Fitters	\$ 65.83	\$ 46.20	2	1	\$ 59.29	2,321	\$ 137,575
Teamsters - H&H	\$ 51.90	\$ -	1	0	\$ 51.90	345	\$ 17,913
<b>Total</b>						<b>146,799</b>	<b>\$ 8,087,868</b>
						Utilization Based on Site Activity	20%
						<b>Total Savings through the Implementation of Apprentice Ratios of 2:1 or Better</b>	<b>\$ 37,927</b>

**Assumptions:**

- Crew sizes large enough to utilize apprentice ratios is estimated to be 20 percent of the total non-union hours
- Savings based on standardizing on ratios set by New York State Department of Labor (2:1 or better)

**Non-Union Labor Cost Using No Apprentices**

Craft	Journeyman Package	Apprentice Package	J	A	Average Package	Non-Union Hours	Total Cost
Bricklayers - Building	\$ 58.75	\$ 44.06	3	0	\$ 58.75	9,141	\$ 537,010
Bricklayers - H&H	\$ 58.70	\$ 47.82	3	0	\$ 58.70	23	\$ 1,356
Carpenters - Building	\$ 55.18	\$ 37.46	3	0	\$ 55.18	12,932	\$ 713,596
Carpenters - H&H	\$ 59.58	\$ 41.83	3	0	\$ 59.58	120	\$ 7,153
Cement Masons	\$ 58.41	\$ 47.53	3	0	\$ 58.41	1,318	\$ 77,011
Electrical Workers	\$ 65.81	\$ 50.70	3	0	\$ 65.81	10,357	\$ 681,594
Elevator Constructors	\$ 94.34	\$ 77.10	3	0	\$ 94.34	872	\$ 82,248
Glaziers	\$ 54.75	\$ 46.64	3	0	\$ 54.75	1,401	\$ 76,727
Heat & Frost Insulators	\$ 59.52	\$ 48.62	3	0	\$ 59.52	2,884	\$ 171,635
Iron Workers	\$ 60.51	\$ 44.75	3	0	\$ 60.51	5,834	\$ 353,024
Laborers - Building	\$ 50.35	\$ 41.93	3	0	\$ 50.35	6,479	\$ 326,228
Laborers - H&H	\$ 56.21	\$ 35.73	3	0	\$ 56.21	1,696	\$ 95,318
Millwrights	\$ 58.55	\$ 46.15	3	0	\$ 58.55	2,160	\$ 126,439
Operating Engineers - Building	\$ 69.40	\$ 58.40	3	0	\$ 69.40	4,404	\$ 305,617
Operating Engineers - H&H	\$ 80.54	\$ 66.30	3	0	\$ 80.54	412	\$ 33,178
Operating Engineers - Tech	\$ 70.76	\$ 57.71	3	0	\$ 70.76	766	\$ 54,188
Painters	\$ 70.95	\$ 35.30	3	0	\$ 70.95	2,163	\$ 153,440
Plasterers	\$ 58.49	\$ 37.93	3	0	\$ 58.49	887	\$ 51,854
Plumbers & Steamfitters	\$ 61.91	\$ 41.87	3	0	\$ 61.91	6,908	\$ 427,693
Roofers	\$ 55.20	\$ 38.64	3	0	\$ 55.20	2,009	\$ 110,877
Sheet Metal Workers	\$ 63.52	\$ 43.83	3	0	\$ 63.52	4,845	\$ 307,780
Sprinkler Fitters	\$ 65.83	\$ 46.20	3	0	\$ 65.83	1,250	\$ 82,255
Teamsters - H&H	\$ 51.90	\$ -	3	0	\$ 51.90	186	\$ 9,646
<b>Total</b>						<b>79,045</b>	<b>\$ 4,785,866</b>



**Assumptions:**

- Crew sizes large enough to utilize apprentice ratios is estimated to be 20 percent of the total non-union hours
- Savings based on standardizing on ratios set by New York State Department of Labor (2:1 or better)

**Non-Union Labor Cost Using Apprentice Ratios of 2:1 or Better**

Craft	Journeyman Package	Apprentice Package	J	A	Average Package	Non-Union Hours	Total Cost
Bricklayers - Building	\$ 58.75	\$ 44.06	2	1	\$ 53.85	9,141	\$ 492,252
Bricklayers - H&H	\$ 58.70	\$ 47.82	2	1	\$ 55.07	23	\$ 1,272
Carpenters - Building	\$ 55.18	\$ 37.46	2	1	\$ 49.27	12,932	\$ 637,202
Carpenters - H&H	\$ 59.58	\$ 41.83	2	1	\$ 53.66	120	\$ 6,442
Cement Masons	\$ 58.41	\$ 47.53	2	1	\$ 54.78	1,318	\$ 72,227
Electrical Workers	\$ 65.81	\$ 50.70	3	2	\$ 59.77	10,357	\$ 619,014
Elevator Constructors	\$ 94.34	\$ 77.10	1	1	\$ 85.72	872	\$ 74,734
Glaziers	\$ 54.75	\$ 46.64	2	1	\$ 52.05	1,401	\$ 72,936
Heat & Frost Insulators	\$ 59.52	\$ 48.62	2	1	\$ 55.89	2,884	\$ 161,160
Iron Workers	\$ 60.51	\$ 44.75	2	1	\$ 55.26	5,834	\$ 322,376
Laborers - Building	\$ 50.35	\$ 41.93	2	1	\$ 47.54	6,479	\$ 308,041
Laborers - H&H	\$ 56.21	\$ 35.73	2	1	\$ 49.38	1,696	\$ 83,742
Millwrights	\$ 58.55	\$ 46.15	2	1	\$ 54.42	2,160	\$ 117,513
Operating Engineers - Building	\$ 69.40	\$ 58.40	2	1	\$ 65.73	4,404	\$ 289,473
Operating Engineers - H&H	\$ 80.54	\$ 66.30	2	1	\$ 75.79	412	\$ 31,223
Operating Engineers - Tech	\$ 70.76	\$ 57.71	2	1	\$ 66.41	766	\$ 50,856
Painters	\$ 70.95	\$ 35.30	2	1	\$ 59.07	2,163	\$ 127,741
Plasterers	\$ 58.49	\$ 37.93	2	1	\$ 51.64	887	\$ 45,778
Plumbers & Steamfitters	\$ 61.91	\$ 41.87	2	1	\$ 55.23	6,908	\$ 381,534
Roofers	\$ 55.20	\$ 38.64	2	1	\$ 49.68	2,009	\$ 99,790
Sheet Metal Workers	\$ 63.52	\$ 43.83	2	1	\$ 56.96	4,845	\$ 275,978
Sprinkler Fitters	\$ 65.83	\$ 46.20	2	1	\$ 59.29	1,250	\$ 74,079
Teamsters - H&H	\$ 51.90	\$ -	1	0	\$ 51.90	186	\$ 9,646
<b>Total</b>						<b>79,045</b>	<b>\$ 4,355,006</b>
					Utilization Based on Site Activity		20%
					<b>Total Savings for Non-Union Labor Using Apprentices</b>		<b>\$ 86,172</b>

**Assumptions:**

- Assume one (1) event per year. Two (2) years total (2025 & 2026)
- Based on the number of workers on site per week
- Only eight (8) hours of 24 guaranteed unworked

Revised Pay Hours	1
Number of Events	2

Craft	Rates & Benefits	Rates Only	Workers per Week	Guaranteed Pay (Hrs)	Total Savings
Bricklayers - Building	\$ 58.75	\$ 32.81	14	2	\$ 2,371
Bricklayers - H&H	\$ 58.70	\$ 34.88	1	2	\$ 165
Carpenters - Building	\$ 55.18	\$ 31.64	13	2	\$ 2,047
Carpenters - H&H	\$ 59.58	\$ 34.18	3	2	\$ 510
Cement Masons	\$ 58.41	\$ 34.88	8	2	\$ 1,311
Electrical Workers	\$ 65.81	\$ 37.50	16	2	\$ 3,012
Elevator Constructors	\$ 94.34	\$ 54.20	6	2	\$ -
Glaziers	\$ 54.75	\$ 27.05	9	2	\$ 1,484
Heat & Frost Insulators	\$ 59.52	\$ 34.66	9	0	\$ -
Iron Workers	\$ 60.51	\$ 29.50	12	2	\$ 2,196
Laborers - Building	\$ 50.35	\$ 28.07	10	2	\$ 1,453
Laborers - H&H	\$ 56.21	\$ 31.21	6	2	\$ 975
Millwrights	\$ 58.55	\$ 33.11	7	2	\$ 1,176
Operating Engineers - Building	\$ 69.40	\$ 36.66	6	2	\$ 1,226
Operating Engineers - H&H	\$ 80.54	\$ 47.46	2	2	\$ 454
Operating Engineers - Tech	\$ 70.76	\$ 43.51	4	2	\$ 784
Painters	\$ 70.95	\$ 41.06	13	2	\$ 2,622
Plasterers	\$ 58.49	\$ 32.81	3	2	\$ 505
Plumbers & Steamfitters	\$ 61.91	\$ 36.38	11	2	\$ 1,924
Roofers	\$ 55.20	\$ 31.80	12	2	\$ 1,886
Sheet Metal Workers	\$ 63.52	\$ 34.95	15	2	\$ 2,763
Sprinkler Fitters	\$ 65.83	\$ 38.15	8	4	\$ 3,603
Teamsters - H&H	\$ 51.90	\$ 26.09	2	2	\$ 311
<b>Total</b>		<b>\$ 812.56</b>			<b>\$ 32,777</b>

Total Savings through the Reduction of Guaranteed Pay **\$ 32,777**

**Assumptions:**

- Based on the number of workers on site for each observed holiday
- Assume project site planned shutdown on Christmas/New Years week (no pay obligation)

Number of Holidays

Craft	Rates & Benefits	Workers per Week	Holiday Pay (Hrs)	Total Savings
Bricklayers - Building	\$ 58.75	14	0	\$ -
Bricklayers - H&H	\$ 58.70	1	0	\$ -
Carpenters - Building	\$ 55.18	13	0	\$ -
Carpenters - H&H	\$ 59.58	3	8	\$ 2,860
Cement Masons	\$ 58.41	8	0	\$ -
Electrical Workers	\$ 65.81	16	0	\$ -
Elevator Constructors	\$ 94.34	6	8	\$ -
Glaziers	\$ 54.75	9	0	\$ -
Heat & Frost Insulators	\$ 59.52	9	0	\$ -
Iron Workers	\$ 60.51	12	0	\$ -
Laborers - Building	\$ 50.35	10	0	\$ -
Laborers - H&H	\$ 56.21	6	8	\$ 21,585
Millwrights	\$ 58.55	7	0	\$ -
Operating Engineers - Building	\$ 69.40	6	8	\$ 26,650
Operating Engineers - H&H	\$ 80.54	2	8	\$ 10,309
Operating Engineers - Tech	\$ 70.76	4	8	\$ -
Painters	\$ 70.95	13	0	\$ -
Plasterers	\$ 58.49	3	0	\$ -
Plumbers & Steamfitters	\$ 61.91	11	0	\$ -
Roofers	\$ 55.20	12	0	\$ -
Sheet Metal Workers	\$ 63.52	15	0	\$ -
Sprinkler Fitters	\$ 65.83	8	0	\$ -
Teamsters - H&H	\$ 51.90	2	0	\$ -
<b>Total</b>				<b>\$ 61,403</b>
			Union Participation	65%
			<b>Total Savings through the Elimination of Holiday Pay</b>	<b>\$ 39,912</b>



Applied Technology Center  
STEM Building Project

**Assumptions:**

- Shift work is applicable to 10% of the total project hours (40% of applicable hours worked on a second shift/0% of applicable hours worked on a third shift)
- Shift premiums set at 5% for second shift, 10% for third shift (or less as specified in the current applicable CBA)
- Shift work is applicable to the following crafts:

- Carpenters - Building
- Electrical Workers
- Heat & Frost Insulators
- Iron Workers
- Laborers - Building
- Painters
- Plumbers & Steamfitters
- Sheet Metal Workers
- Sprinkler Fitters

Craft	1st Shift Union	1st Shift Non-Union	2nd Shift Union
Bricklayers - Building	\$ 32.81	\$ 32.81	\$
Bricklayers - H&H	\$ 34.88	\$ 34.88	\$
Carpenters - Building	\$ 31.64	\$ 31.65	\$
Carpenters - H&H	\$ 34.18	\$ 34.18	\$
Cement Masons	\$ 34.88	\$ 34.88	\$
Electrical Workers	\$ 37.50	\$ 37.50	\$
Elevator Constructors	\$ 54.20	\$ 54.20	\$
Glaziers	\$ 27.05	\$ 27.05	\$
Heat & Frost Insulators	\$ 34.66	\$ 34.66	\$
Iron Workers	\$ 29.50	\$ 30.75	\$
Laborers - Building	\$ 28.07	\$ 28.07	\$
Laborers - H&H	\$ 31.21	\$ 31.21	\$
Millwrights	\$ 33.11	\$ 33.11	\$
Operating Engineers - Building	\$ 36.66	\$ 36.66	\$
Operating Engineers - H&H	\$ 47.46	\$ 47.46	\$
Operating Engineers - Tech	\$ 43.51	\$ 43.51	\$
Painters	\$ 41.06	\$ 41.06	\$
Plasterers	\$ 32.81	\$ 32.81	\$
Plumbers & Steamfitters	\$ 36.38	\$ 36.38	\$
Roofers	\$ 31.80	\$ 31.80	\$
Sheet Metal Workers	\$ 34.95	\$ 34.95	\$
Sprinkler Fitters	\$ 38.15	\$ 38.15	\$
Teamsters - H&H	\$ 26.09	\$ 26.09	\$

Applied Technology Center  
STEM Building Project

**Assumptions:**

- Shift work is applicable to 10% of the total project hours (40% of applicable hours worked on a second shift/0% of applicable hours worked on a third shift)
- Shift premiums set at 5% for second shift, 10% for third shift (or less as specified in the current applicable CBA)
- Shift work is applicable to the following crafts:

- Carpenters - Building
- Electrical Workers
- Heat & Frost Insulators
- Iron Workers
- Laborers - Building
- Painters
- Plumbers & Steamfitters
- Sheet Metal Workers
- Sprinkler Fitters

Craft	Project Hours	Applicable Hours	Hours E 1st Shift Unit
Bricklayers - Building	26,116	0	0
Bricklayers - H&H	66	0	0
Carpenters - Building	36,949	3,695	1,441
Carpenters - H&H	343	0	0
Cement Masons	3,767	0	0
Electrical Workers	29,592	2,959	1,154
Elevator Constructors	2,491	0	0
Glaziers	4,004	0	0
Heat & Frost Insulators	8,239	824	321
Iron Workers	16,669	1,667	650
Laborers - Building	18,512	1,851	722
Laborers - H&H	4,845	0	0
Millwrights	6,170	0	0
Operating Engineers - Building	12,582	0	0
Operating Engineers - H&H	1,177	0	0
Operating Engineers - Tech	2,188	0	0
Painters	6,179	618	241
Plasterers	2,533	0	0
Plumbers & Steamfitters	19,738	1,974	770
Roofers	5,739	0	0
Sheet Metal Workers	13,844	1,384	540
Sprinkler Fitters	3,570	357	139
Teamsters - H&H	531	0	0
<b>Total</b>	<b>225,844</b>	<b>15,329</b>	<b>5,978</b>

Applied Technology Center  
STEM Building Project

**Assumptions:**

- Shift work is applicable to 10% of the total project hours (40% of applicable hours worked on a second shift/0% of applicable hours worked on a third shift)
- Shift premiums set at 5% for second shift, 10% for third shift (or less as specified in the current applicable CBA)
- Shift work is applicable to the following crafts:

- Carpenters - Building
- Electrical Workers
- Heat & Frost Insulators
- Iron Workers
- Laborers - Building
- Painters
- Plumbers & Steamfitters
- Sheet Metal Workers
- Sprinkler Fitters

Craft	All Shifts (No Differential)	1st Shift (STD)	Cost B 2nd Shift (STD)
Bricklayers - Building	\$ -	\$ -	\$ -
Bricklayers - H&H	\$ -	\$ -	\$ -
Carpenters - Building	\$ 117,738	\$ 70,152	\$ 5,878
Carpenters - H&H	\$ -	\$ -	\$ -
Cement Masons	\$ -	\$ -	\$ -
Electrical Workers	\$ 111,747	\$ 66,582	\$ 4,000
Elevator Constructors	\$ -	\$ -	\$ -
Glaziers	\$ -	\$ -	\$ -
Heat & Frost Insulators	\$ 28,756	\$ 17,134	\$ 1,000
Iron Workers	\$ 50,262	\$ 29,942	\$ 2,000
Laborers - Building	\$ 52,327	\$ 31,178	\$ 2,000
Laborers - H&H	\$ -	\$ -	\$ -
Millwrights	\$ -	\$ -	\$ -
Operating Engineers - Building	\$ -	\$ -	\$ -
Operating Engineers - H&H	\$ -	\$ -	\$ -
Operating Engineers - Tech	\$ -	\$ -	\$ -
Painters	\$ 25,549	\$ 15,223	\$ 1,000
Plasterers	\$ -	\$ -	\$ -
Plumbers & Steamfitters	\$ 72,309	\$ 43,084	\$ 3,000
Roofers	\$ -	\$ -	\$ -
Sheet Metal Workers	\$ 48,723	\$ 29,031	\$ 2,000
Sprinkler Fitters	\$ 13,715	\$ 8,172	\$ -
Teamsters - H&H	\$ -	\$ -	\$ -
<b>Total</b>	<b>\$ 521,126</b>	<b>\$ 310,496</b>	<b>\$ 22,878</b>

Summary	Cost	Savings
Standard Shift Differentials	\$ 533,722	\$ -
5% 2nd Shift/10% 3rd Shift Differentials or Less	\$ 527,844	\$ 5,878
No Differentials	\$ 521,126	\$ 12,596



**Assumptions:**

- Offsite fabrication would result in a 20% cost reduction
- Offsite fabrication only applies to the following crafts:
  - Carpenters (5% of total hours)
  - Electrical Workers (2% of total hours)
  - Iron Workers (2% of total hours)
  - Plumbers & Steamfitters (2% of total hours)
  - Sheet Metal Workers (5% of total hours)

Craft	Rates & Benefits	Project Hours	Offsite Work	Cost Reduction	Total Savings
Bricklayers - Building	\$ 58.75	26,116	0%	20%	\$ -
Bricklayers - H&H	\$ 58.70	66	0%	20%	\$ -
Carpenters - Building	\$ 55.18	36,949	5%	20%	\$ 20,388
Carpenters - H&H	\$ 59.58	343	5%	20%	\$ 204
Cement Masons	\$ 58.41	3,767	0%	20%	\$ -
Electrical Workers	\$ 65.81	29,592	2%	20%	\$ 7,790
Elevator Constructors	\$ 94.34	2,491	0%	20%	\$ -
Glaziers	\$ 54.75	4,004	0%	20%	\$ -
Heat & Frost Insulators	\$ 59.52	8,239	0%	20%	\$ -
Iron Workers	\$ 60.51	16,669	2%	20%	\$ 4,035
Laborers - Building	\$ 50.35	18,512	0%	20%	\$ -
Laborers - H&H	\$ 56.21	4,845	0%	20%	\$ -
Millwrights	\$ 58.55	6,170	0%	20%	\$ -
Operating Engineers - Building	\$ 69.40	12,582	0%	20%	\$ -
Operating Engineers - H&H	\$ 80.54	1,177	0%	20%	\$ -
Operating Engineers - Tech	\$ 70.76	2,188	0%	20%	\$ -
Painters	\$ 70.95	6,179	0%	20%	\$ -
Plasterers	\$ 58.49	2,533	0%	20%	\$ -
Plumbers & Steamfitters	\$ 61.91	19,738	2%	20%	\$ 4,888
Roofers	\$ 55.20	5,739	0%	20%	\$ -
Sheet Metal Workers	\$ 63.52	13,844	5%	20%	\$ 8,794
Sprinkler Fitters	\$ 65.83	3,570	0%	20%	\$ -
Teamsters - H&H	\$ 51.90	531	0%	20%	\$ -
<b>Total</b>		<b>225,844</b>			<b>\$ 46,099</b>

Union Participation 65%

**Total Savings through the Use of Offsite Fabrication \$ 29,964**

**Assumptions:**

- Savings assumed by reducing one (1) work break by approximately five (5) minutes per day per employee

Craft	Union Rates	Project Hours	Workers per Week	Estimated Days	Total Savings
Bricklayers - Building	\$ 32.81	26,116	14	233	\$ 8,926
Bricklayers - H&H	\$ 34.88	66	1	8	\$ 24
Carpenters - Building	\$ 31.64	36,949	13	355	\$ 12,178
Carpenters - H&H	\$ 34.18	343	3	14	\$ 122
Cement Masons	\$ 34.88	3,767	8	59	\$ 1,369
Electrical Workers	\$ 37.50	29,592	16	231	\$ 11,559
Elevator Constructors	\$ 54.20	2,491	6	52	\$ 1,406
Glaziers	\$ 27.05	4,004	9	56	\$ 1,128
Heat & Frost Insulators	\$ 34.66	8,239	9	114	\$ 2,975
Iron Workers	\$ 29.50	16,669	12	174	\$ 5,122
Laborers - Building	\$ 28.07	18,512	10	231	\$ 5,413
Laborers - H&H	\$ 31.21	4,845	6	101	\$ 1,575
Millwrights	\$ 33.11	6,170	7	110	\$ 2,128
Operating Engineers - Building	\$ 36.66	12,582	6	262	\$ 4,805
Operating Engineers - H&H	\$ 47.46	1,177	2	74	\$ 582
Operating Engineers - Tech	\$ 43.51	2,188	4	68	\$ 992
Painters	\$ 41.06	6,179	13	59	\$ 2,643
Plasterers	\$ 32.81	2,533	3	106	\$ 866
Plumbers & Steamfitters	\$ 36.38	19,738	11	224	\$ 7,480
Roofers	\$ 31.80	5,739	12	60	\$ 1,901
Sheet Metal Workers	\$ 34.95	13,844	15	115	\$ 5,040
Sprinkler Fitters	\$ 38.15	3,570	8	56	\$ 1,419
Teamsters - H&H	\$ 26.09	531	2	33	\$ 144
<b>Total</b>		<b>225,844</b>			<b>\$ 79,796</b>
				Union Participation	65%
				<b>Total Savings through the Reduction of Work Breaks</b>	<b>\$ 51,867</b>



**Assumptions:**

- Assume all craft hous with Heavy & Highway classification be reclassified as Building
- All reclassified work subject to Building rates only

Craft	Project Hours	Union Rates	Conession Rates	Labor Cost (w/o Con.)	Labor Cost (w/ Con.)	Total Savings
Bricklayers - Building	26,116	\$ 32.81	\$ 32.81	\$ 856,866	\$ 856,866	\$ -
Bricklayers - H&H	66	\$ 34.88	\$ 32.81	\$ 2,302	\$ 2,165	\$ 137
Carpenters - Building	36,949	\$ 31.64	\$ 31.64	\$ 1,169,066	\$ 1,169,066	\$ -
Carpenters - H&H	343	\$ 34.18	\$ 31.64	\$ 11,724	\$ 10,853	\$ 871
Cement Masons	3,767	\$ 34.88	\$ 34.88	\$ 131,393	\$ 131,393	\$ -
Electrical Workers	29,592	\$ 37.50	\$ 37.50	\$ 1,109,700	\$ 1,109,700	\$ -
Elevator Constructors	2,491	\$ 54.20	\$ 54.20	\$ 135,012	\$ 135,012	\$ -
Glaziers	4,004	\$ 27.05	\$ 27.05	\$ 108,308	\$ 108,308	\$ -
Heat & Frost Insulators	8,239	\$ 34.66	\$ 34.66	\$ 285,564	\$ 285,564	\$ -
Iron Workers	16,669	\$ 29.50	\$ 29.50	\$ 491,736	\$ 491,736	\$ -
Laborers - Building	18,512	\$ 28.07	\$ 28.07	\$ 519,632	\$ 519,632	\$ -
Laborers - H&H	4,845	\$ 31.21	\$ 28.07	\$ 151,212	\$ 135,999	\$ 15,213
Millwrights	6,170	\$ 33.11	\$ 33.11	\$ 204,289	\$ 204,289	\$ -
Operating Engineers - Building	12,582	\$ 36.66	\$ 36.66	\$ 461,256	\$ 461,256	\$ -
Operating Engineers - H&H	1,177	\$ 47.46	\$ 36.66	\$ 55,860	\$ 43,149	\$ 12,712
Operating Engineers - Tech	2,188	\$ 43.51	\$ 43.51	\$ 95,200	\$ 95,200	\$ -
Painters	6,179	\$ 41.06	\$ 41.06	\$ 253,710	\$ 253,710	\$ -
Plasterers	2,533	\$ 32.81	\$ 32.81	\$ 83,108	\$ 83,108	\$ -
Plumbers & Steamfitters	19,738	\$ 36.38	\$ 36.38	\$ 718,068	\$ 718,068	\$ -
Roofers	5,739	\$ 31.80	\$ 31.80	\$ 182,500	\$ 182,500	\$ -
Sheet Metal Workers	13,844	\$ 34.95	\$ 34.95	\$ 483,848	\$ 483,848	\$ -
Sprinkler Fitters	3,570	\$ 38.15	\$ 38.15	\$ 136,196	\$ 136,196	\$ -
Teamsters - H&H	531	\$ 26.09	\$ 26.09	\$ 13,854	\$ 13,854	\$ -
<b>Total</b>	<b>225,844</b>			<b>\$ 7,660,403</b>	<b>\$ 7,631,471</b>	<b>\$ 28,933</b>
					Union Participation	65%
					<b>Total Savings through the Use of Wage Concessions</b>	<b>\$ 18,806</b>

**Assumptions:**

- 2% for large, long duration, complex projects
- 1% for smaller, shorter duration, less complex projects
- 1/4% to 1/2% savings reduction resulting from jurisdictional restrictions on small projects
- 1/4% to 1/2% savings reduction resulting from efficiencies already available through Design/Build Contracts

Management Rights Savings	Project	Project Cost	Percent Union	Total Savings
0.25%	ATC Building	\$ 52,603,700	65%	\$ 85,481
<b>Total</b>				<b>\$ 85,481</b>

**Total Savings through a Strong Managements Rights Clause** **\$ 85,481**

**Assumptions:**

- Contractor contributions equivalent to \$0.15/hr

**Narrative:**

To support Rochester Careers in Construction, Inc., a New York not-for-profit corporation, the Construction Manager will contribute \$0.15/hr.

Project	Project Hours	Program Cost (\$/hr)	Program Cost
ATC Building	225,844	\$ (0.15)	\$ (33,877)
<b>Total</b>			<b>\$ (33,877)</b>

**Total Cost of Supporting Rochester Careers in Construction** **\$ (33,877)**

**Assumptions:**

- Wicks Law is applicable to all Building & MEP work
- Assume a modest ten (10) percent reduction in project cost

**Narrative:**

Recent state legislation includes a provision that allows the Project Owner to avoid the use of Wicks Law if a Project Labor Agreement is implemented. Wicks Law requires that public works projects of this nature use multiple prime contractors, in a designated fashion, rather than allowing a single contractor on a construction projects.

Reports prepared by the New York State Division of Budget (May 1987) and New York State School Boards Association (March 1991) indicate that elimination of the requirement to comply with Wicks Law would reduce construction costs by 20 to 30 percent.

Project	Project Cost	Wicks Law Reduction	Program Cost
ATC Building	\$ 17,955,988	10%	\$ 1,795,599
<b>Total</b>			<b>\$ 1,795,599</b>
<b>Total Savings through the Avoidance of Wicks Law</b>			<b>\$ 1,795,599</b>

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ATTACHMENTS:

Description File Name

▣ Referral R23-0216.pdf



# Office of the County Executive

Monroe County, New York

**Adam J. Bello**  
*County Executive*

June 9, 2023

<b>OFFICIAL FILE COPY</b>
No. <u>230216</u>
Not to be removed from the Office of the Legislature Of Monroe County
Committee Assignment
<b>ENV. &amp; PUB. WORKS-L</b>
<b>WAYS &amp; MEANS</b>

To The Honorable  
Monroe County Legislature  
407 County Office Building  
Rochester, New York 14614

**Subject:** Authorize Implementation of a Project Labor Agreement for the Airport Terminal Area Revitalization Airport/Campus Innovations at Frederick Douglass-Greater Rochester International Airport Project

Honorable Legislators:

I recommend that Your Honorable Body authorize the implementation of a Project Labor Agreement ("PLA") for the Airport Terminal Area Revitalization Airport/Campus Innovations at Frederick Douglass-Greater Rochester International Airport Project ("Project").

The Project involves the construction of the Frederick Douglass Legacy Area, restoration of the Veterans Area, renovation of the Arrivals area to include updates to the ceiling system and replacement of furniture, modernize baggage claim area, construct new visitor's center, install enhanced wayfinding system, and provide curbside enhancements. The Project also includes renovations/modernizations to the ticket lobby including new furniture and plug-in capabilities, upgrades to the security checkpoint with digital signage, additional services to hearing loop system, a new parking guidance system, upgrades to three passenger elevators and one freight elevator, construction of canopy additions for the rental car area and short-term parking, refurbishment/modernization of the baggage belt system, and upgrades to the terminal fire alarm system, firehouse HVAC system, windows, and doors.

A PLA will provide uniform work conditions, cost savings, maximum labor-management harmony, and comprehensive protection against work disruptions arising out of labor disputes. An economic benefits analysis performed by Seeler Engineering, P.C. indicates that the PLA for the Project may result in an estimated cost savings of \$964,500. The benefits of such an agreement are outlined in the Benefits Analysis Report, which is on file in the Office of the Clerk of the Monroe County Legislature.

The terms of the PLA have been negotiated with the union trades by Monroe County, Seeler Engineering, P.C. and the project construction manager, LeChase Construction Services. The PLA will be executed between LeChase Construction Services as construction manager and the union trades.

110 County Office Building • 39 West Main Street • Rochester, New York 14614

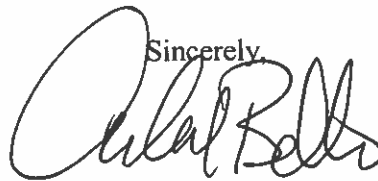
**The specific legislative actions required are:**

1. Authorize the implementation of a Project Labor Agreement for the benefit of Monroe County for the Airport Terminal Area Revitalization Airport/Campus Innovations at Frederick Douglass-Greater Rochester International Airport Project.
2. Authorize the County Executive, or his designee, to take such necessary action as is required to ensure that the work on the Airport Terminal Area Revitalization Airport/Campus Innovations at Frederick Douglass-Greater Rochester International Airport Project is carried out in accordance with the terms of the Project Labor Agreement and, in the event of a court order prohibiting the implementation of the Project Labor Agreement, to take such action as is necessary to progress the work without delay, including the letting of further or additional contracts necessary to complete the Project.

These actions are Type II Actions pursuant to 6 NYCRR § 617.5(c)(2) (“replacement, rehabilitation or reconstruction of a structure or facility, in kind, on the same site, including upgrading buildings to meet building, energy, or fire codes unless such action meets or exceeds any of the thresholds in section 617.4 of this Part”); (22) (“installation of traffic control devices on existing streets, roads and highways”); and (31) purchase or sale of furnishings, equipment or supplies, including surplus government property, other than the following: land, radioactive material, pesticides, herbicides, or other hazardous materials”) and is not subject to further review under the State Environmental Quality Review Act.

This PLA will have no impact on the revenues or expenditures of the current Monroe County budget.

I recommend that this matter be referred to the appropriate committees for favorable action by Your Honorable Body.

Sincerely,  


Adam J. Bello  
Monroe County Executive





# DRAFT REPORT PROJECT LABOR AGREEMENT BENEFIT ANALYSIS

MONROE COUNTY AIRPORT AUTHORITY  
FREDERICK DOUGLASS GREATER ROCHESTER INTERNATIONAL AIRPORT  
AIRPORT REVITALIZATION AND REDEVELOPMENT PROJECT  
ROCHESTER, NEW YORK

MAY 11, 2023

Prepared By  
**Seeler Engineering, P.C.**  
401 Penbrooke Drive, Suite 3A  
Penfield, New York 14526  
(585) 388-6616



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- Table 2 – Total Labor Hours Breakdown by Craft
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### Appendices

- Appendix A – Project Schedule
- Appendix B – Project Cost Estimate
- Appendix C – Detailed Cost Savings Calculations

## Section 1 – Executive Summary

### 1.1 Background

Project Labor Agreements (PLAs), utilized in the private sector for many years, are recognized as a tool used to facilitate the cost effective and timely completion of major construction projects. The PLAs serve these objectives by providing cost savings, uniform working conditions, a stable labor environment, and comprehensive protection against work disruptions arising from labor disputes.

In March of 1993, the U.S. Supreme Court held that a governmental entity, when it is acting in its proprietary capacity as owner or manager of property and is participating in the construction industry marketplace much as a private employer, can utilize a PLA without conflicting with federal law. On March 28, 1996 the New York State Court of Appeals determined State Law allows the use of PLAs on publicly owned projects. In that case, involving the repair and refurbishing of the Tappan Zee Bridge, the Court emphasized the need for the PLA to foster the dual purposes underlying the State's various competitive bidding laws: (1) protecting public fisc and (2) avoiding favoritism, fraud or corruption. For additional details, see *New York State Chapter, Inc. v. New York State Thruway Auth.*, 88 N.Y.2d 56, 643 N.Y.S.2d 480 (1996) (sometimes referred to as the "Tappan Zee" case).

The Courts place great emphasis on the importance of potential cost savings to the public through the use of a PLA. This was clearly the message when the Court rejected employing a PLA in a companion case involving the Roswell Park Cancer Institute in Buffalo. In that case, the Courts prohibited the use of a PLA because of insufficient evidence that the Dormitory Authority intended it as a cost saving device.

As set forth in Section 222 of New York State Labor Law, a state agency or any political subdivision thereof having jurisdiction over a public works project may require a contractor to enter into a PLA when the agency determines that its interest is best met with application of a PLA that:

- 1) obtains the best work at the lowest price in the construction process;
- 2) prevents favoritism, fraud and corruption; and
- 3) is based on other factors such as the impact of delays, the possibility of cost savings advantages and history of labor unrest in the area.

The Monroe County Airport Authority (MCAA) is in the process of procuring construction contracts for the Frederick Douglass Greater Rochester International Airport (FDGRIA) Airport Revitalization and Redevelopment Project (the Project). The Project has an estimated construction cost of approximately \$19 million. Based upon the scope and schedule for this Project and consistent with New York State Labor Law Section 222, the MCAA is considering the use of a PLA.

The MCAA retained Seeler Engineering, P.C. (Seeler), an independent consultant experienced in the development and implementation of PLAs, to conduct a thorough analysis of the costs/benefits of a PLA for this Project. In preparing this report, Seeler evaluated the key aspects of the Project scope to assess

areas of potential costs/benefits against PLA terms and conditions successfully negotiated in previous agreements in the area. The results of this independent study will serve as the basis for the final decision regarding the use of a PLA for this Project.

## 1.2 The Airport Revitalization and Redevelopment Project

The Frederick Douglass Greater Rochester International Airport is a public airport owned and operated by the Monroe County Airport Authority with an annual traffic exceeding 2.3 million passengers. The airport features a two-concourse terminal with a total of 21 gates, as well as three runways; a primary runway, a general aviation runway, and a crosswinds runway. There have been several improvement projects throughout the airport's history, with the most recent being in 2018 when the terminals were renovated as a part of the Upstate Airport Economic and Revitalization Competition program.

The Airport Revitalization and Redevelopment Project will continue the efforts to revitalize the terminal building by modernizing the ticketing and baggage claim areas and improving wayfinding systems and signage making it easier to navigate for travelers. The Project will also include improvements to airport operations spaces, improvements to the heating and air conditioning systems, improvements to the freight building and improvements to the baggage handling system.

## 1.3 Our Study

This study includes an assessment of the economic and non-economic considerations of a PLA. Seeler analyzed the existing applicable area Collective Bargaining Agreements (CBAs) of 14 labor craft unions (with 15 agreements). The labor craft union bargaining agreements would govern construction on the Project in the absence of a PLA. Seeler's study identifies Project components where the use of a PLA can result in a reduced total Project labor cost.

Given the nature and size of this Project, as well as the make-up of the market, we would expect, in the absence of a PLA, on a dollar basis, the percent of successful unionized contractors and sub-contractors covered by one or more of the applicable CBAs to be a minimum of 75 percent. This projection is based upon the author's review of projects recently executed in the Rochester Region (the Region), as well as an understanding of the construction labor supply and demand in the Region, the size of the Project, the nature and makeup of contractors in the Region who routinely execute this type of work, and previous projects constructed in the Region with and without PLAs. Except for components of the baggage handling system improvements, we do not anticipate that a project of this size and nature would draw the interest of contractors from outside the Rochester Region.

## 1.4 Summary

Project cost savings estimated for the Project were prepared based upon contract provisions routinely negotiated into PLAs in the Region and are summarized below.

### 1.4.1 Project Cost Savings: Labor

We estimate that a PLA could result in a savings of \$178,800 or approximately 3.5 percent of the projected cost of labor for the entire Project (estimated at \$5,075,800). Cost savings attributed to each potential change in current CBAs are presented below.

Item No.	Provision	Savings
1	Flexible Shift Start Times	\$ 13,900
2	Industry Funds	\$ 9,800
3	Union Apprentice Ratios	\$ 8,400
4	Non-Union Apprentice Program	\$ 29,200
5	Guaranteed Pay	\$ 7,500
6	No Holiday Pay	\$ 8,300
7	Shift Work	\$ 42,900
8	Offsite Fabrication	\$ 13,400
9	Work Break Time Reduction	\$ 22,100
10	Management Rights	\$ 35,600
11	Rochester Careers in Construction	\$ (12,300)
<b>Total Savings</b>		<b>\$ 178,800</b>
<b>Total Labor Cost</b>		<b>\$ 5,075,800</b>
<b>Total Savings Percentage</b>		<b>3.5%</b>
<b>Total Construction Cost</b>		<b>\$ 18,969,100</b>

#### 1.4.2 Project Cost Savings: Wicks Law Exemption

Use of a PLA exempts the Project from the requirements of the Wicks Law. While not directly related to labor cost reductions, the ability to implement the Project without the requirement to follow the Wicks Law has shown significant Project cost reduction from improved coordination during scoping prior to bid and corresponding reduction in additional specific claims for missing scope and unanticipated schedule delays. We anticipate that the benefits of exemption from the Wicks Law are definable and would be effective when applied to this Project. Project cost savings are estimated to be approximately \$785,700. The benefits of Wicks Law Exemption and the savings related are discussed further in Section 5 of this report.

#### 1.4.3 Project Cost Savings: Total

We estimate, therefore, that total savings from labor cost reductions and the Wicks exemption could exceed \$964,500 for a total Project construction cost of \$19 Million, which is approximately a 5.1 percent savings on overall construction cost.

#### 1.4.4 Non-Economic Considerations

##### Labor Harmony

PLAs can help avoid the costly delays of potential strikes and other disruptions arising from work disputes to ensure a timely project completion with a prohibition on strikes and other forms of job actions. PLAs can also expand worker harmony through the use of uniform work rules that reduce conflicts, uniform rules for settlements of disputes, and clear procedures for resolution of jurisdictional claims and disputes. During the planned construction period, four of the 15 craft agreements are set to expire. Long, disruptive job actions have not been noted in recent history, however, recent activity indicates that labor attitudes are beginning to change. It is also important to note many upcoming large-scale projects in nearby regions, including the \$1.4 Billion Buffalo Bills Stadium, the first phase of the Micron chip plant in Syracuse, a \$10 Billion project in an overall plan



of \$100 Billion, the \$2.3 Billion I-81 Viaduct Project in Syracuse, and the \$600 Million Albany Port Project will place heavy demand for construction labor and will likely draw from the surrounding regions including Rochester. We anticipate that the labor market in the Rochester Region will continue to tighten as these Projects will draw labor from all regions. Job actions are likely to become more common and of longer duration. Based on the size and duration/package of this Project, we assess risk of job actions that would significantly impact the planned Project to be moving from low to moderate. The added guarantees of labor harmony through the use of a PLA are therefore considered a benefit.

#### Equal Opportunity and Workforce Training Objectives

Other benefits not easily translated into economic savings include enhanced workforce diversity and training objectives. Project specific workforce participation objectives of 5.3 percent minority and 6.9 percent female have been established. Enhanced language regarding workforce diversity and/or recruitment and training, therefore, is considered a benefit to this Project. Use of a PLA would also provide access to qualified contractor apprentices who would otherwise have none. This access is considered a cost saving benefit and is addressed further in the cost savings section of this report.

Recent County projects implemented using a PLA have established a contribution to Rochester Careers in Construction, Inc., a New York not-for-profit corporation. The program, funded by this contribution, is directed at recruitment, development and training of minorities and women to enter the construction trades as a career as well as for more immediate employment on each project. Participation in this program is consistent with the long-term County objectives of enhancing diversity in the construction industry and providing long-term employment opportunities for minorities and women and is complementary to the apprentice training pilot program recently announced by the County. This feature adds \$12,300, the equivalent of \$0.15/hour for each projected hour to be worked, to the cost of the Project. Use of a PLA would also provide access to qualified contractor apprentices who would otherwise have none. This access is considered a cost saving benefit and is addressed further in the cost savings section of this report.

#### Minority/Women/Disadvantaged Business Enterprise and Service-Disabled Veteran Owned Business participation

Minority/Women/Disadvantaged Business Enterprise (M/W/DBE) participation as well as Service-Disabled Veteran Owned Business (SDVOB) participation in the Project will be an important objective. It is anticipated that this Project will be packaged into seven different contracts, each with different participation goals based on funding sources. Individual percentages will be established at eight percent MBE, 15 percent WBE, six percent SDVOB and six percent DBE. Union affiliation in these business sectors in the Rochester Region are not uniform for all crafts or trades. A PLA could incorporate language addressing the unique challenges and needs faced by M/W/DBE and SDVOB contractors and, therefore, could be considered a benefit if such special terms are incorporated into an agreement.

## Section 2 – Project Description

### 2.1 Scope

The Airport Revitalization and Redevelopment Project will continue the efforts to revitalize the terminal building by modernizing the ticketing and baggage claim areas and improving wayfinding systems and signage making it easier to navigate for travelers. The Project will also include improvements to airport operations spaces, improvements to the heating and air conditioning systems, improvements to the freight building and improvements to the baggage handling system.

Renovations to the terminal will include the construction of the Frederick Douglass Legacy Area, restoration of the Veteran’s Area, and renovations of the Arrivals Area including updates to the ceiling systems, modernizing the baggage claim area, construction of a new visitor’s center, enhancing the wayfinding system and replacing the existing furniture. Terminal renovations will also include the replacement of the three elevators, replacement of all vestibules and sliding door entrances and modernization of the ticketing lobby including new furniture and electronic improvements. Security improvements will include upgrades to the fire alarm system and expansion of new nodes for the existing buildings, as well as TSA checkpoint and communication upgrades.

Exterior improvements will include an addition to the existing canopy over the arrival and departure area to connect the rental car area and short-term parking area as well as the installation of new parking guidance systems at the parking garage, updated signage, and painting. There will also be improvements made to the Fire House building including upgrades to the HVAC systems as well as the windows.

It is anticipated that the Project will be packaged into ten separate construction bid packages, including:

- Contract 1 – Airport Access Road
- Contract 2 – Jet Bridge Replacements
- Contract 3 – Fredrick Douglass Legacy Project
- Contract 4 – Canopy Additions
- Contract 5 – Parking Guidance
- Contract 6 – Fire House Modernization
- Contract 7 – Fire Alarm System Upgrades
- Contract 8 – User Friendly Mobile Web App
- Contract 9 – TSA Checkpoint & Communication Upgrades
- Contract 10 – Refresh Mechanicals – Baggage

Contract 1, Contract 2, and Contract 8 are currently under contract and are therefore excluded from this analysis.

### 2.2 Schedule

A preliminary construction schedule has been established for the Project and is included as Appendix A. The overall Project construction duration is projected to be 18 months. Construction on the Project is anticipated to start in September of 2023 with all work to be substantially completed by the end of February of 2025.

While overall Project construction duration is projected to be approximately 18 months, it is anticipated that portions of the work will be limited to the off-hours as the airport will remain open and operational during construction. Additionally, as mentioned previously, it is anticipated that this Project will be broken up into ten bid packages (seven of which are the subject of this evaluation). Should there be any problems or delays in the initial work of the Project, subsequent work could be delayed, negatively impacting the Project schedule. As such, construction activities conducted in and around the airport terminal will require careful planning, coordination, and scheduling to provide a safe working environment for the travelers and airport staff, safe and secure screening areas, and to ensure there are no delays to the Project schedule.

The 18-month scheduled construction period allows construction to proceed with only one full summer season. Based on the size and scope of the Project, we would consider this schedule to be sufficient to complete all work objectives but with little room for slippage. Unique work schedules resulting in labor premiums are anticipated. Any schedule disruptions could jeopardize the scheduled completion of the Project.

### 2.3 Construction Costs

The Project team has prepared a preliminary Project cost estimate. The total construction cost for the scope of the Project to be evaluated for a PLA is estimated at \$19 million. A copy of the estimate is included in Appendix B.



## Section 3 – Estimate of Craft Labor Needs

### 3.1 Craft Labor Breakdown

Nineteen craft labor unions would represent the construction industry in the Region. A complete listing of the unions is presented on Table 1. Of this number, 15 craft labor unions with 16 agreements would have active involvement in the work planned for the Project, and includes the Bricklayers, Carpenters, Electrical Workers, Glaziers, Heat & Frost Insulators, Iron Workers, Laborers, Millwrights, Operating Engineers, Painters, Plumbers & Steamfitters, Roofers, Sheet Metal Workers, Sprinkler Fitters, and Elevator Constructors. The work included in this study is subject to Building agreements only for those trades where separate agreements for Building and Heavy & Highway work have been established. Trades which have separate agreements for Building and Heavy & Highway work include the Bricklayers, Carpenters, Laborers, and Operating Engineers. It is important to note that the Elevator Constructors are expected to have involvement on this Project. The Elevator Constructors typically do not participate in PLA agreements with the exception of the No Strike, Jurisdictional Dispute, and Dispute Resolution Clauses. Therefore, no savings associated with the Elevator Constructors have been reflected in this analysis. As such, there are effectively 14 applicable crafts with 15 agreements that would have involvement on this Project.

Table 2 includes work area labor breakdowns for the Project. This analysis estimates that just over 82,000 craft labor hours will be required to complete construction work for the Project. Demand for craft labor will be immediate upon initiation of the construction activities.

In the absence of a PLA, we would expect, on a dollar basis, the percent of successful unionized contractors and sub-contractors covered by one or more of the applicable CBAs to be a minimum of 75 percent. These projections are based upon the author's in-depth knowledge of construction labor supply and demand in the Rochester Region, as well as the size of the Project, and the nature and makeup of contractors in the Region who routinely execute this type of project. With the exception of components of the baggage handling system improvements, we do not anticipate that a project of this size and nature would draw the interest of contractors from outside the Rochester Region.

As such, our Detailed Cost Savings Calculations (Appendix C) contained in this report are based on the projections that 75 percent of the Project would be executed by unionized contractors.

### 3.2 Projected Labor Costs

Seeler projected labor costs for the Project utilizing applicable journeyman wage and benefit rates. The craft labor cost for the Project is estimated at \$5,075,800 or 26.8 percent of the anticipated construction cost, with the actual percentage varying on individual components from 20 to 50 percent.

## Section 4 – Summary of Existing Agreements

### 4.1 Existing Agreements

Seeler has developed a comparative analysis of the 14 applicable crafts with 15 agreements. The crafts analyzed are the Bricklayers, Carpenters, Electrical Workers, Glaziers, Heat & Frost Insulators, Iron Workers, Laborers, Millwrights, Operating Engineers, Painters, Plumbers & Steamfitters, Roofers, Sheet Metal Workers, and Sprinkler Fitters. The work included in this study is subject to Building agreements only for those trades where separate agreements for Building and Heavy & Highway work have been established. Trades which have separate agreements for Building and Heavy & Highway work include the Bricklayers, Carpenters, Laborers, and Operating Engineers. Significant aspects of each of the 15 agreements are summarized in Table 3. The intent of the review is to identify areas of improvement that may be realized through the use of a PLA to achieve potential Project labor cost reductions. A brief synopsis of the terms of the existing agreements is presented below.

#### 4.1.1 Contract Duration/Expiration Date

Contract durations range from one to five years, with nearly half of the agreements established at a five-year duration. Four of the applicable agreements are set to expire at the start or during the planned Project construction period and will require renewal. Those agreements are:

- Iron Workers – 6/30/2024
- Laborers (Building) – 4/30/2024
- Roofers – 6/1/2024
- Sheet Metal Workers – 4/28/2024

Should there be any significant disruption during contract renewal negotiations, the objective of completing all Project components on time could be jeopardized.

#### 4.1.2 Regular Work Hours/Regular Work Day

Regular work hours/work day designations are not consistent between agreements. Although all of the agreements standardize on a five-day, 40-hour work week, many of the agreements allow four 10-hour days as an alternative to the extent permitted by law and/or with permission from the union. Specific start and quitting times are not consistent between the unions; however, they do state that the hours must be consecutive with a one-half hour lunch.

#### 4.1.3 Overtime

All agreements provide time and a half pay for overtime work on weekdays and Saturdays, and two times pay for Sundays and holidays.

#### 4.1.4 Guaranteed Pay

All of the agreements except the Heat & Frost Insulators and Ironworkers require two or more hours pay for reporting in at their designated hourly rate. The Heat & Frost Insulators do not address the issue, while the Ironworkers require \$35 per hour for the first two hours if the employee shows up and no work is provided due to weather or other means not controlled by the employer. Some agreements require payment only if the event is not controlled by the employer, while others require it regardless. The Operating Engineers essentially guarantee a minimum of three full days of pay once

the work week begins regardless of the hours actually worked. In some instances, these guarantees can be as much as 40 hours. All of the unions allow Saturdays as a make-up day at straight time pay for weather related delays.

#### 4.1.5 Shift Work/Single Irregular Shifts

The agreements vary regarding shift work. Several of the agreements shorten the hours worked for the second and third shift (7.5 hours for the second shift and 7 hours for the third shift) but require eight hours of pay when three shifts are worked. Other agreements, such as the Iron Workers carry an hourly premiums ranging from seven to 17.3 for second shifts and 14 to 31.4 percent for third shifts but require the full eight hours of work. Additionally, the Glaziers, Heat & Frost Insulators, Iron Workers, Painters and Sprinkler Fitters specify a night shift, or single irregular shift premium for any shift that has a starting time outside the normal working hours. These premiums range from \$2.00 to \$5.72 above the applicable rate.

#### 4.1.6 Holidays

The agreements vary on holiday pay. All unions standardize on six recognized holidays: Christmas, New Years, Thanksgiving, Labor Day, Memorial Day and Independence Day. Current agreements do not address Martin Luther King Day or Juneteenth, however as agreements are renegotiated it is anticipated that these holidays will be added. The Operating Engineers (Building and Technical) receive a paid day off of work, however the requirements vary by agreement. The Operating Engineers (Technical) must work one day before and one day after the designated holiday while the Operating Engineers (Building) must work five days before and one day after.

#### 4.1.7 Apprentice Ratios

The ratios vary and change with the number of Journeymen at the site. For example, many unions allow the first Apprentice with the first Journeyman. While one Apprentice is usually allowed initially, once staffing grows beyond a small labor force, the following ratios have been established:

Journeyman/Apprentice Ratio	Number of Agreements
2/1	2
3/1	9
3/2	1
4/1	3

#### 4.1.8 Mileage and Parking

Most agreements do not address mileage reimbursement. Some agreements, such as the Roofers require mileage to be paid when employees are required to use personal vehicles outside the designated free zone.

#### 4.1.9 Off-Site Fabrication

Off-site fabrication rules vary from agreement to agreement. Some do not address the issue at all. Other crafts, such as the Carpenters, require that any form work which could be done on the job site, or adjacent to the job site, be done there and the terms of their agreement shall apply. Other crafts,

such as the Plumbers & Steamfitters, have similar language that could restrict flexibility in the use and selection of off-site fabricators.

#### 4.1.10 Management Rights

Most existing agreements do not contain a “Management’s Rights” clause which would give contractors greater flexibility to control and manage the Project work, including control of the level of staffing and control/selection of key personnel such as the Foreman.

## 4.2 Labor Unrest

In accordance with Section 222 of New York Labor Law, we reviewed the general labor climate in upstate New York State (excluding New York City and Long Island). While construction trade unions have generally avoided participation in work stoppages, they have been active in organizing picketing activities across the state to raise awareness of construction labor issues in the area. Our review revealed a mixed picture.

### 4.2.1 Labor Unrest Statewide

- In March of 2022, the Carpenters Local 277 picketed in Johnson City during an announcement for a \$30 million mixed-use E-J Victory conversion project over a subcontractor allegedly conducting illegal activities including falsely classifying workers and paying workers in cash.
- In 2019 over 70 demonstrations took place by the Operating Engineers alone across New York. The demonstrations included the use of banners and other visuals.
- In October 2019, the Upstate New York Operating Engineers Local 158 picketed with “Scabby the Rat” to protest a subcontractor on the North Campus Residential Expansion Project at Cornell University for paying its workers substandard wages. Demonstrations in the town of Schodack over the use of a non-local contractor for site preparations for the new Amazon warehouse also included the use of three large inflatable rats.
- In August of 2019, the Greater Capital Region Building & Construction Trades Council held a rally outside the construction site for the Hyatt Place Hotel in downtown Albany over the use of non-unionized laborers, despite the developer receiving millions of dollars in tax incentives. The local unions had been protesting for 50 days straight at the time of the rally.
- In August 2018, Tompkins-Cortland Building & Construction Trades Council union members picketed to draw public attention to the lack of local building trades involved in construction of the Maplewood student housing complex at Cornell University.
- In May of 2018, the Carpenters picketed at the \$20 million state-subsidized Electric City Apartments construction project over the use of non-union labor being paid far less than the prevailing wage.
- In January of 2018, a dispute lasting over one year was settled between the Capital Region construction trades and the Albany Hilton Hotel over the use of non-union contractors and payment of substandard wages.
- Several years ago, the Buffalo Building and Construction Trades Council received a favorable ruling

from the courts establishing a “two-minute” rule that sets a precedent for the amount of time picketers could take to cross a project site entrance. The ruling delays entry to the project site by two minutes for every vehicle entering or leaving. Such actions could have significant impact on project productivity as demonstrated in January of 2018 by members of the Carpenters Union and Laborers Union who picketed outside the Ellicott Development Company site in Buffalo because contractors from Buffalo and Rochester did not pay the area standard wage. The dispute was settled after three weeks of project slowdown and delay. Cost impacts to the project have not yet been determined.

#### 4.2.2 Regional Labor Unrest

There have been no significant strikes in the Rochester Region in recent years. Labor unrest has been somewhat rare over the past few years due to an uptick in demand for labor although periodic lulls in have been met by increased picketing activities, primarily due to the issue of contractors using non-local labor when locals are out of work in sizeable numbers. There have only been three notable incidences of labor unrest among the construction trades going back to 2015.

- In September of 2022, a bargaining unit of the International Union of Operating Engineers Local 158 representing the Plumbers, Electricians and Carpenters at the University of Rochester engaged in difficult, prohibited contract negotiations. A contract settlement was reached on October 24<sup>th</sup> but not without the threat of strike, with notice being filed with the National Labor Relations Board (NLRB).
- In May of 2021, labor unions protested outside a Monroe County Economic Development Agency meeting against Amazon’s proposed blanket waiver for the construction of the Amazon facility in Gates which would wave part of a local labor requirement for building the multi-million square foot facility.
- In 2018 there were picketing activities organized by the Carpenters including an event in April where members of the Northeast Regional Council of Carpenters Local 276 picketed against Hewitt Young Electric in Rochester for using an out of the area non-union carpentry contractor for their office renovations.

#### 4.2.3 Labor Employment/Unemployment Statistics

Current overall unemployment in the Region, as reported by the NYSDOL’s Local Area Unemployment Statistics Program (LAUS), is around four percent, with the current rate of construction unemployment slightly higher, at eight percent or approximately 1,850 unemployed workers in a construction labor force of 23,000 persons. Historically, the rate of construction unemployment in the Rochester Region has remained roughly double the rate of overall unemployment. According to the US Census Bureau’s 1-year American Community Survey, the unemployment rate among construction industry workers within the Region stood at 9.6 percent in 2021, similar to numbers seen in 2020 when construction stoppages associated with restrictions in response to the COVID-19 pandemic were in effect. The COVID-19 pandemic and associated economic shutdown in New York State contributed to the largest employment decline in recent history, however, a strong stimulus-induced recovery has been underway for several months. Data for 2022 are not yet available, but it is expected that these numbers will reflect the recovery underway.

The Region, like most areas of New York State and the United States, has looming labor shortages in most of the skilled trades due to aging of the workforce and lack of new skilled laborers entering the workforce. The share of older workers 55 and over in the Region has more than doubled in recent years, from 12.0 percent in 2007 to 24.2 percent in 2022. Heavy, Highway and Bridge Construction subsector is reported at 35.3 percent as of the second quarter of 2022. The aging construction labor force, particularly in the Highway, Street, and Bridge construction subcategory is a concern for future projects. Currently, there are not enough graduates of local job training and apprenticeship programs to offset retirements.

An examination of the Dodge Data & Analytics database for projects currently in the bidding or construction stage in the Rochester region, including Livingston, Monroe, Ontario, Orleans, Wayne and Yates County shows that there are approximately 162 commercial and industrial projects reported over the last three months with a total value of \$1.7 billion, reflecting the current economic development efforts in the Region.

Given the recent post-COVID increase in construction spending in the Region and the labor requirement associated with pending projects that have intentions to award work, construction unemployment has the potential to be reduced significantly. It is also important to note many upcoming large-scale projects in nearby regions, including the \$1.4 Billion Buffalo Bills Stadium, the first phase of the Micron chip plant in Syracuse, a \$10 Billion project in an overall plan of \$100 Billion, the \$2.3 Billion I-81 Viaduct Project in Syracuse, and the \$600 Million Albany Port Project will place heavy demand for construction labor and will likely draw from the surrounding regions including Rochester. Demands for specialty or skilled trades are already high within the Region. Current economic growth in the Region will continue to increase demand on the overall labor force.

#### 4.2.4 Summary

The Rochester Region trades are noted to be advocates for the use of local union labor as evidenced by recent job site demonstrations. The trades will continue to actively advocate for the employment of local, union labor. Various types of project site demonstrations such as bannerling, hand billing, and picketing are likely to become more common occurrences as the labor market tightens. Strikes of any significant duration, however, are not yet expected in the near term. Given the regional recent labor unrest in the past year, however, the potential for disruption over the life of this Project is increasing. We therefore assess risk of job actions that would significantly impact the planned Project to be moving from low to moderate.



## Section 5 – Economic Considerations

### 5.1 General

We conducted an analysis of potential cost savings for the Project utilizing the projected labor craft hours, wage rates currently in effect, and contract provisions routinely negotiated into other PLAs in the Rochester Region. Given the nature and size of this Project, and the make-up of the market, in the absence of a PLA, we would expect, on a dollar basis, the percentage of successful unionized contractors and sub-contractors covered by one or more of the applicable CBAs to be a minimum of 75 percent. These projections are based upon the author's review of projects recently executed in the Rochester Region, as well as an understanding of the construction labor supply and demand in the Region, the size of the Project, the nature and makeup of contractors in the Region who routinely execute this type of project, and previous projects constructed in the Region with and without PLAs.

As mentioned in the previous section, the Elevator Constructors are expected to have involvement on this Project. The Elevator Constructors typically do not participate in PLA agreements with the exception of the No Strike, Jurisdictional Dispute, and Dispute Resolution Clauses. Therefore, no savings associated with Elevator Constructors have been reflected in this analysis.

### 5.2 Labor Cost Savings Attributed to the Use of a PLA

Labor cost savings estimated for the Project were prepared based upon contract provisions routinely negotiated into PLAs in the Region. The potential for economic savings for each contract provision is discussed below.

#### 5.2.1 Flexible Shift Start Times

A PLA could provide flexibility for the contractors/subcontractors to set start times between the hours of 6 a.m. and 9 a.m. and use special shift start and finish times to fit the needs of the assignment, phase of the Project and requirements/schedule of airport operations. This would give the contractor the ability to schedule the workday to maximize productivity. Increased productivity with the flexibility of start times is estimated to translate into approximately one hour per week per person productivity gained. This analysis assumes that the productivity gained through the coordination of start times would only be needed for work elements of the Electrical Workers, Plumbers & Steamfitters, Sheet Metal Workers and Sprinkler Fitters related to the Plumbing, Fire Protection, HVAC, and Electrical components of the Project. Savings resulting from the implementation of flexible shift start times is therefore estimated to be approximately \$13,900.

#### 5.2.2 Industry Fund Payments

A PLA could limit the workers' pay to base wages and fringe benefit payments as published in the prevailing wage schedules. This, in turn, would avoid collectively bargained payments, such as Industry Promotion Funds, which are in excess of those required by/for public works projects. The applicable trades specify an Industry Fund payment ranging from \$0.00 to \$0.38 per hour worked. Based on anticipated labor loadings, it is projected that savings from this provision would be approximately \$9,800.

### 5.2.3 Union Apprentice Ratios

A PLA could agree to apprentice ratios equal to or better than those set by the New York State Department of Labor. PLAs in other regions of upstate New York have set apprentice ratios of 2 to 1 or better. A reduction in labor cost would be realized by moving several of the crafts to this ratio. We have applied this projection only to union employers (75 percent) and assumed apprentices on average would be in the second or third year of their apprentice program, representing approximately 70 percent of the wages earned by journeymen. We have projected that crew sizes large enough to utilize apprentice ratios to their fullest would represent approximately 30 percent of the projected union labor hours for all crafts. Based on anticipated labor loadings, it is projected that savings from this provision would be approximately \$8,400.

### 5.2.4 Non-Union Apprentice Program Participation

A PLA could provide access to a qualified pool of apprentices for non-union contractors otherwise not available. This provision allows non-union contractors (who do not have state approved apprentice programs) to obtain qualified apprentices through the referral process and thus lower overall crew labor cost. We have applied this projection only to non-union employers (25 percent) and assumed apprentices on average would be in the second or third year of their apprentice program, representing approximately 70 percent of the wages earned by journeymen. We have projected that crew sizes large enough to utilize apprentice ratios to their fullest would represent approximately 30 percent of the projected non-union labor hours for all crafts and would also implement an apprentice ratio of 2 to 1 or better. Based on anticipated labor loadings, it is projected that savings from this provision would be approximately \$29,200.

### 5.2.5 Guaranteed Pay

A PLA could eliminate guaranteed pay in its entirety and replace it with a travel allowance equivalent to one hour's pay. Standardizing on this provision for all trades and assuming one event for the duration of the Project results in an estimated savings of \$7,500.

### 5.2.6 Holiday Pay

A PLA could eliminate the requirement of holiday pay for the Operating Engineers. Our analysis assumes five applicable holidays for the duration of the Project. Our analysis also assumes Project shutdown over Christmas and New Year's Day; therefore, they were excluded from the savings calculations. It should also be noted that current agreements do not identify either Martin Luther King Day or Juneteenth and thus do not impact savings estimates, however, as agreements evolve these should be included in the no pay terms. The total estimated savings is \$8,300.

### 5.2.7 Shift Work

A PLA could reduce applicable shift premiums by standardizing on a five percent premium for second shift and a 10 percent premium for third shift with no reduction in the hours worked (i.e. eight hours of work for eight hours of pay) when premiums are required by applicable CBAs. Based on the anticipated scope and schedule, it is anticipated that a contractor will utilize a multiple shift operation throughout the Project to limit interference with travelers, airlines and airport operations and avoid potential delays. Our analysis assumes 80 percent of the total hours related to the Fredrick Douglass Legacy Project, Fire House Modernization, Fire Alarm Security Upgrades, TSA Checkpoint & Communication Upgrades, and the mechanical and baggage upgrades would be performed on a



multiple shift schedule. Of that, 50 percent would be conducted on a second shift. As such, standardizing on shift premiums would result in savings of approximately \$42,900.

#### 5.2.8 Off-Site Fabrication

A PLA could limit off-site work subject to prevailing wage and union agreements to that work defined by Section 222 or that specifically covered by a CBA. This would allow for some work to be performed off-site and not be subject to prevailing wage rate requirements. Our analysis projects that this offsite work would be applicable to two percent of the total craft hours for the Electrical Workers, Iron Workers and Plumbers & Steamfitters, and five percent of the total craft hours for the Carpenters and Sheet Metal Workers. The offsite work performed by these crafts is estimated to reduce costs by 20 percent. The estimated savings by limiting restrictions on offsite fabrication is projected to be \$13,400.

#### 5.2.9 Work Break Time Reduction

A PLA could eliminate the daily ritual of an organized work break to which Union workers are entitled. While each worker would be allowed to have a coffee container near their work area and take a brief break, an increase in productivity would be realized when workers do not leave the work area. We estimate that this practice would increase productivity for each worker each day by five minutes. Our analysis projects that reducing the duration of downtime every day for every worker on site by five minutes would result in a savings of approximately \$22,100.

#### 5.2.10 Management Rights/Jurisdictional Requirements

A PLA could contain very strong Management Rights language. Management can realize distinct efficiencies by controlling the level and scheduling of staffing and with the selection and employment of a Foreman as Contractor's staff. For large or complex projects with high labor loadings, savings of two percent of the labor costs from these clearly established management rights are typically realized. For smaller or less complex projects with moderate schedules and less intense labor loadings, these advantages are reduced.

Further adjustments are made to small projects when considering the effect of jurisdictional restrictions. In an open shop environment, workers would be allowed to perform the work of more than one trade over the work day. While prevailing wage requirements would dictate that they must be compensated for the work of each trade in accordance with the applicable schedule in effect for that trade, they would still be allowed to perform the differing tasks. Union agreements and, by their nature, PLAs would restrict the work of the governing trade, thereby prohibiting crossover to take place. The crossover of individual workers from one trade activity to another in a single day's work is more frequent on smaller, less intense projects. This practice also occurs more frequently in the general building construction trades than in other crafts.

A strong management rights clause in a PLA could provide additional value given the need to coordinate the efforts of multiple labor crafts in a very efficient manner. We anticipate a 0.25 percent cost advantage for enhanced management rights language offered by the use of a PLA. Savings are projected to be \$35,600.

#### 5.2.11 Workforce Development - Rochester Careers in Construction

Recent County projects implemented using a PLA have established a contribution to Rochester Careers in Construction, Inc., a New York not-for-profit corporation. The program, funded by this contribution, is directed at recruitment, development and training of minorities and women to enter the construction trades as a career as well as for more immediate employment on each project. Participation in this program is consistent with the long-term County objectives of enhancing diversity in the construction industry and providing long-term employment opportunities for minorities and women and is complementary to the apprentice training pilot program recently announced by the County. This feature adds \$12,300, the equivalent of \$0.15/hour for each projected hour to be worked, to the cost of the Project.

#### 5.2.12 Productivity Gain 10-Hour Days

A PLA could provide flexibility in the regular work week by allowing a contractor to use a four 10-hour day schedule or a regular day without requiring permission or consent from the union or formal waiver from the Department of Labor. This would eliminate the setup and breakdown time for one work day each week. However, based on the current Project scope and schedule, it is not anticipated that the contractor would implement a four 10-hour day schedule for this Project. As such, we are not projecting any savings from this provision. However, should there be any scheduling changes requiring the use of a four 10-hour day schedule, this term would provide measurable benefit to the Project, and therefore would be beneficial to include in a PLA.

#### 5.2.13 Night Work

A PLA could reduce applicable night or governmentally mandated single irregular shift premiums by \$0.75 when premiums are required by applicable CBAs. However, based on the current Project scope and schedule, it is not anticipated that a mandated single irregular shift schedule will be utilized. As such, we are not projecting any savings from reducing the applicable governmentally mandated single irregular shift premiums. However, should there be any scheduling changes requiring the governmentally mandated single irregular shift, this term would provide measurable benefit to the Project, and therefore would be beneficial to include in a PLA.

#### 5.2.14 Contract Duration/Expiration Date

A PLA could prohibit strikes and lock-outs or other job actions for the duration of the agreement. This would avoid the potential for work stoppages or picketing that would trigger the two-minute ruling resulting from wage and benefit negotiation at the end of each craft's local area agreement. It would also ensure uninterrupted project completion. While there is value implied by the security this term would provide, no explicit calculation of savings is made for this report.

### 5.3 Other Economic Savings Attributable to a PLA

Additional savings not directly related to labor are projected for the Project based upon negotiated contract provisions. These other economic savings are discussed in detail below.

#### 5.3.1 Wicks Law Exemption

Projects implemented by governmental agencies subject to Section 222 of the NYS Labor Law can be exempt from the requirements of the Wicks Law if a Project Labor Agreement is used. The Wicks Law requires that public works projects of a certain nature use multiple prime contractors, in a designated

fashion, rather than allowing a single contractor on construction projects. In the absence of a PLA, the Wicks Law would be applicable to this Project. Various studies have reported added cost to construction from Wicks Law compliance ranging between 10% and 30% of the total construction costs. See, for example, the reports prepared by the New York State Division of Budget (May 1987) and New York State School Boards Association (March 1991) indicating that elimination of the requirements for applicable components of the project to comply with Wicks Law would reduce construction costs by 24 to 30 percent and 20 to 30 percent respectively. The Project team is currently considering application of an exemption for the Project. Assessing savings on aspects related to electrical, HVAC, and plumbing work for the Project (construction cost estimated to be approximately \$7.9 million) would result in a range of savings from \$1.6 to nearly \$2.4 million. Assuming the Wicks Law exemption would be applicable to the above-mentioned work and using a modest ten percent reduction in cost, the savings to the Project would represent \$785,700. Because a PLA is the only way to exempt a project Wicks Law application under Section 222, the savings from that avoidance should be considered itself related to the PLA.

#### 5.4 Summary

On the basis of the projections above, we estimate that using a PLA could result in an estimated in savings of \$178,800 in direct labor costs or approximately 3.5 percent of the projected total cost of labor for the Project (estimated at \$5,075,800). Total savings from labor cost reductions and the Wicks Law exemption could exceed \$964,500 for a total Project construction cost of \$19 Million, which is approximately a 5.1 percent savings on overall construction cost.

## Section 6 – Additional Considerations

Use of a PLA can offer additional non-economic benefits. These are difficult to precisely quantify in monetary terms at this time but could nonetheless be significant factors in the overall success of the Project.

### 6.1 Labor Stability

While Project construction is to occur over a 18-month period, the airport will remain open and fully functional which will result in some work being performed during hours when the airport is not busy as to not disrupt any travelers or cause any delays. As such, construction activities conducted in and around the airport terminal will require careful planning, coordination, and scheduling to provide a safe working environment for the travelers and airport staff, safe and secure screening areas, and to ensure there are no delays to the Project schedule. Should there be any significant disruption to the supply of labor, or job actions over the use of non-union or non-local labor, the Project could be disrupted and the objective of completing all Project components on time would be jeopardized.

Prior to the COVID-19 pandemic, the construction spending within the Rochester Region had the potential for creating an increasingly strained labor market. Given the current levels of unemployment within the regional construction industry, we view the current market as stable. Assuming a return to normalcy in 2023, we would anticipate the labor market to begin tightening again over the life of the Project. Any disruption, while difficult to precisely quantify, would have an impact to the Project and the ability to complete the Project on time. For projects with multiple crafts working under multiple subcontracts, disruptions can result in claims of delay by individual sub-contractors working on the site who are dependent upon the performance of other sub-contractors subject to the action. Further, Project administrative costs, such as additional costs for architectural/engineering oversight and interim Project financing would be incurred. At a minimum, an estimated \$18,000 to \$25,000/month in Project administration and engineering oversight costs would be expected.

### 6.2 The “Tag Along Provision”

Key provisions of any Project Labor Agreement include the “Union Recognition and Employment” provisions, specifically the Union Referral requirement. Commonly referred to as the “Tag Along” requirement, this provision governs the process of bringing craft workers to the Project. All craft workers are required to pass through the job referral systems and hiring halls established by the unions. The “Tag Along” provision specifically allows a contractor who is not signatory to a collective bargaining agreement to bring his/her own core employees to the Project. The number of core employees brought to the job is limited by the agreement on the basis of a percentage of the workforce on the Project, thus typically increasing the number of workers delivered to the Project by the signatory unions. Historically regional PLAs have established a “Tag Along” requirement of 25 percent with special considerations sometimes provided for M/W/DBEs and SDVOBs working under an approved plan. These special considerations offer significant opportunity for these M/W/DBEs and SDVOBs by allowing a greater percentage of their own staff to participate. The “Tag Along” requirements are often the subject of much debate when considering the application of a PLA. The increased number of workers delivered to the Project by union hiring halls in exchange for the concessions and resultant economic savings to the Project as described in Section 5 is, however, the core element of every negotiation.

### 6.3 Workforce Enhancement, Recruiting & Training Programs, and DBE Programs

Enhanced workforce diversity and training objectives are other benefits not easily translated into economic savings. Project specific workforce participation objectives of 5.3 percent minority and 6.9 percent female have been established. Enhanced language regarding workforce diversity and/or recruitment and training, therefore, is considered a benefit to this Project. Use of a PLA would also provide access to qualified contractor apprentices who would otherwise have none. This access is considered a cost saving benefit and is addressed further in the cost savings section of this report.

Recent County projects implemented using a PLA have established a contribution to Rochester Careers in Construction, Inc., a New York not-for-profit corporation. The program, funded by this contribution, is directed at recruitment, development and training of minorities and women to enter the construction trades as a career as well as for more immediate employment on each project. Participation in this program is consistent with the long-term County objectives of enhancing diversity in the construction industry and providing long-term employment opportunities for minorities and women and is complementary to the apprentice training pilot program recently announced by the County. This feature adds \$12,300, the equivalent of \$0.15/hour for each projected hour to be worked, to the cost of the Project. Use of a PLA would also provide access to qualified contractor apprentices who would otherwise have none. This access is considered a cost saving benefit and is addressed further in the cost savings section of this report.

Minority/Women/Disadvantaged Business Enterprise participation as well as Service-Disabled Veteran Owned Business participation in the Project will be an important objective. It is anticipated that this Project will be packaged into seven different contracts, each with different participation goals based on funding sources. Individual percentages will be established at eight percent MBE, 15 percent WBE, six percent SDVOB and six percent DBE. Union affiliation in these business sectors in the Rochester Region are not uniform for all crafts or trades. A PLA could incorporate language addressing the unique challenges and needs faced by M/W/DBE and SDVOB contractors and, therefore, could be considered a benefit if such special terms are incorporated into an agreement.

## Section 7 - Conclusions

### 7.1 Conclusions

Based upon the size and scope of the Project, the proposed schedule and the anticipated mix of craft labor, we conclude that a PLA could provide the Monroe County Airport Authority with measurable economic benefit. We estimate that using a PLA could result in a savings of \$178,800 in direct labor costs or approximately 3.5 percent of the projected total cost of labor for the Project (estimated at \$5,075,800). Total savings from labor cost reductions and the Wicks Law exemption could exceed \$964,500 for a total Project construction cost of \$19 Million, which is approximately a 5.1 percent savings on overall construction cost.

Non-quantifiable benefits would also be available through the use of a PLA and include:

- 1) avoiding the costly delays of potential strikes, slowdowns, walkouts, picketing and other disruptions arising from work disputes and promoting labor harmony and peace for the duration of the Project;
- 2) standardizing the terms and conditions governing the employment of labor on the Project;
- 3) providing comprehensive and standardized mechanisms for the settlement of work disputes, including those relating to jurisdiction;
- 4) ensuring a reliable source of skilled and experienced labor in an increasingly tightening labor market potentially enhancing the ability to meet required workforce participation goals;
- 5) enhancing minority and women workforce participation in the Project;
- 6) potentially enhancing M/W/DBE and SDVOB participation; and
- 7) avoiding favoritism, fraud and/or corruption by ensuring availability of the benefits of the PLA to all successful bidders regardless of union/non-union status or the status of their employees.

In summary, based upon our experience, the use of a PLA would promote a number of Monroe County Airport Authority's stated objectives, including the prudent use of public funds and avoiding favoritism, fraud and/or corruption. Seeler Engineering, P.C. recommends that the County proceed with negotiations for a PLA on the FDGRIA Airport Revitalization and Redevelopment Project.

# Tables

*Table 1*



**Labor Unions Representing the Construction Industry in Monroe County**

<b>Craft</b>	<b>Local Union Number</b>
Boilermakers	5
Bricklayers	3
Carpenters	276
Cement Masons	111
Electrical Workers	86
Elevator Constructors	27
Glaziers	4
Heat & Frost Insulators	26
Iron Workers	33
Laborers	435
Millwrights	1163
Operating Engineers	158
Painters	4
Plasterers	9
Plumbers & Steamfitters	13
Roofers	22
Sheet Metal Workers	46
Sprinkler Fitters	669
Teamsters	118

*Table 2*

**Total Labor Breakdown by Craft**

<b>Craft</b>	<b>Hours per Craft</b>
Boilermakers	0
Bricklayers - Building	5,795
Bricklayers - H&H	0
Carpenters - Building	12,273
Carpenters - H&H	0
Cement Masons	0
Electrical Workers	18,135
Elevator Constructors	1,536
Glaziers	2,454
Heat & Frost Insulators	1,257
Iron Workers	6,327
Laborers - Building	7,497
Laborers - H&H	0
Millwrights	2,383
Operating Engineers - Building	5,935
Operating Engineers - H&H	0
Operating Engineers - Tech	355
Painters	4,226
Plasterers	0
Plumbers & Steamfitters	3,170
Roofers	1,842
Sheet Metal Workers	6,305
Sprinkler Fitters	2,531
Teamsters - Building	0
Teamsters - H&H	0
<b>Total</b>	<b>82,021</b>

*Table 3*

Table 3  
Key Features of Existing Labor Agreements

	Bridlayers - Building	Carpenters - Building	Electrical Workers	Glaziers	Heat & Frost Insulators	Iron Workers	Laborers - Building	Millwrights
Agreement Provisions								
Local Number	3	276	86	4	26	33	435	1163
Contract Expiration	4/30/2025	5/31/2026	5/25/2025	4/30/2025	5/31/2025	6/30/2024	4/30/2024	5/31/2023
Contract Duration	3 Years	5 Years	4 Years	3 Years	5 Years	3 Years	5 Years	1 Year
Regular Work Week	40 Hrs Mo - Fri	40 Hrs Mo - Fri	40 Hrs Mo - Fri	40 Hrs Mo - Fri	40 Hrs Mo - Fri	40 Hrs Mo - Fri	40 Hrs Mo - Fri	40 Hrs Mo - Fri
Regular Work Day	8 Hrs/Day + 0.5 Hr Lunch	8 Hrs/Day + 0.5 Hr Lunch	8 Hrs/Day + 0.5 Hr Lunch	8 Hrs/Day + 0.5 Hr Lunch	8 Hrs/Day + 0.5 Hr Lunch	8 Hrs/Day + 0.5 Hr Lunch	8 Hrs/Day + 0.5 Hr Lunch	8 Hrs/Day + 0.5 Hr Lunch
Start Time	5:00 AM Earliest	6:00 - 9:00 AM	7:00 AM (Can vary by 2 hours)	6:00 AM - 9:00 AM	7:00 AM - 8:00AM	6:00 AM Earliest	Not Addressed	6:00 AM - 8:00 AM (Set by Employer)
4-10 Hour Days	Acceptable with 48 hours notice permitted by law	Acceptable to the extent permitted by law	Acceptable with 24 hours notice to the Union	Acceptable to the extent permitted by law	Not Addressed	Not Addressed	Not Addressed	Acceptable as permitted by law
Overtime	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X After 8/Outside Work Week/Saturdays 2X Sundays/Holidays	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X After 8/Outside Work Week/Saturdays 2X Sundays/Holidays
Report-in Pay (Hrs)	3	2	2	3	0	2	2	2

Report-in Pay Description

3 Hours paid if employee shows up and no work is provided due to inclement weather to indlement weather disturbance

If no work is provided, unless due to inclement weather, utility failure, strike, riot or civil disturbance

If employees reports to the job and are not put to work due to conditions beyond the control of the employee

If no work is provided, unless out of the control of the employer

Not Addressed

IF employee reports to work and through no fault of his own is unable to start work because of inclement weather or any other unforeseen condition @ \$35/hr

If employee reports for work and no work is provided unless due to inclement weather

If employee reports to work and is not worked regardless of weather

Shift Work	Shift Work	Shift Work	Shift Work	Shift Work	Shift Work	Shift Work	Shift Work	Shift Work
1st Shift: 8 hrs/8 hrs pay	1st Shift: 8 hrs/8 hrs pay	1st Shift: 8 hrs/8 hrs pay	1st Shift: 8 hrs/8 hrs pay	1st Shift: 8 hrs/8 hrs pay	1st Shift: 8 hrs/8 hrs pay	1st Shift: 8 hrs/8 hrs pay	1st Shift: 8 hrs/8 hrs pay	1st Shift: 8 hrs/8 hrs pay
2nd Shift: 7.5 hrs/8 hrs pay	2nd Shift: 7.5 hrs/8 hrs pay	2nd Shift: 8 hrs/8 hrs pay	2nd Shift: 8 hrs/8 hrs pay	2nd Shift: 8 hrs/8 hrs pay + 15%	2nd Shift: 8 hrs/8 hrs pay + 15%	2nd Shift: 8 hrs/8 hrs pay	2nd Shift: 8 hrs/8 hrs pay	2nd Shift: 8 hrs/8 hrs pay
3rd Shift: 7 hrs/8 hrs pay	3rd Shift: 14% Premium	3rd Shift: 8 hrs/8 hrs pay + 31.4%	3rd Shift: 8 hrs/8 hrs pay	3rd Shift: 8 hrs/8 hrs pay + 15%	3rd Shift: 8 hrs/8 hrs pay + 15%	3rd Shift: 8 hrs/8 hrs pay	3rd Shift: 7 hrs/8 hrs pay	3rd Shift: 8 hrs/8 hrs pay + \$2.25
No Premiums	No Premiums	Not Addressed	Not Addressed	15% Premium (\$5.20)	15% Premium (\$5.20)	10% Premium (\$3.00)	Not Addressed	Not Addressed
Holiday Pay	No	No	No	No	No	No	No	No
Observed Holidays	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day	New Years Day Memorial Day Independence Day Labor Day Thanksgiving Day Christmas Day	New Years Day Memorial Day Independence Day Labor Day Thanksgiving Day Christmas Day	New Year's Day Christmas Day Memorial Day Fourth of July Thanksgiving Christmas New Year's Day	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day	New Year's Day Christmas Day Memorial Day Fourth of July Thanksgiving Day Labor Day

Journeyman (Ratio)	Apprentice (Ratio)	Journeyman (Ratio)	Apprentice (Ratio)	Journeyman (Ratio)	Apprentice (Ratio)	Journeyman (Ratio)	Apprentice (Ratio)	Journeyman (Ratio)	Apprentice (Ratio)
4	1	3	1	3	1	4	1	3	1
When traveling from job to job, mileage will be paid at IRS rate	When traveling from job to job, mileage will be paid at IRS rate	When traveling from job to job, mileage will be paid at IRS rate	When traveling from job to job, mileage will be paid at IRS rate	Milage paid from edge of free zone to job site. Parking fees reimbursed by the employer, not to exceed \$10.00	Milage paid from edge of free zone to job site. Parking fees reimbursed by the employer, not to exceed \$10.00	Travel Expense depending on Township	Travel Expense depending on Township	Pre-negotiated expenses when traveling outside the geographical jurisdiction of Local 1163	Pre-negotiated expenses when traveling outside the geographical jurisdiction of Local 1163
Mileage Reimbursement Rate	\$0.54	\$0.54	\$0.54	\$0.40	\$0.40	\$0.00	\$0.00	\$0.00	\$0.00
Parking Reimbursement Rate	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Industry Fund Contributions	\$0.15	\$0.15	\$0.38	\$0.15	\$0.10	\$0.04	\$0.00	\$0.00	\$0.12
Other	NA	NA	NA	NA	NA	NA	NA	NA	NA

Table 3  
Key Features of Existing Labor Agreements

Agreement Provisions	Operating Engineers - Bldg	Operating Engineers - Tech	Painters	Plumbers & Steamfitters	Roofers	Sheet Metal Workers	Sprinkler Fitters
Local Number	158	158	4	13	22	46	669
Contract Expiration	2/28/2027	3/31/2026	4/30/2027	4/30/2025	6/1/2024	4/28/2024	3/31/2025
Contract Duration	4 Years	5 Years	5 Years	5 Years	3 Years	5 Years	4 Years
Regular Work Week	40 Hrs Mo - Fri	40 Hrs Mo - Fri	40 Hrs Mo - Fri	40 Hrs Mo - Fri	40 Hrs Mo - Fri	40 Hrs Mo - Fri	40 Hrs Mo - Fri
Regular Work Day	8 hrs/Day + 0.5 Hr Lunch	8 hrs/Day + 0.5 Hr Lunch	8 hrs/Day + 0.5 Hr Lunch	8 hrs/Day + 0.5 Hr Lunch	8 hrs/Day + 0.5 Hr Lunch	8 hrs/Day + 0.5 Hr Lunch	8 hrs/Day + 0.5 Hr Lunch
Start Time	6:00 AM to 6:00 AM	Flexible, Set by Contractor	8:00 AM	6:00 AM Earliest	5:00 AM - 4:30 PM	6:00 AM Earliest	6:00 AM Earliest
4-10 Hour Days	Acceptable	Acceptable unless prohibited by law	Acceptable as permitted by law	Not Addressed	Not Addressed	Acceptable	Acceptable with prior written notice to the union
Overtime	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays	1.5X Outside Regular Work Week/Saturdays 2X Sundays/Holidays
Report-in Pay /Hrs.	2	2	2	2	2	2	4
Report-in Pay Description	If employee reports for work and no work is provided	If employee reports for work and no work is provided	If employee reports for work and no work is provided	If employee reports for work and no work is provided due to unforeseen conditions or inclement weather	If employee reports for work and no work is provided due to inclement weather	If employee reports for work and no work is provided due to weather or lack of material	4 hours @ Prevailing Wage if employee reports for work at regular time and no work is provided
Shift Work	1st Shift: 8 hrs/8 hrs pay 2nd Shift: 7.5 hrs/8 hrs pay 3rd Shift: 7 hrs/8 hrs pay	1st Shift: 8 hrs/8 hrs pay 2nd Shift: 7.5 hrs/8 hrs pay 3rd Shift: 7 hrs/8 hrs pay	\$2.00 Premium for all shifts before 6:00 AM or after 12:00 PM	1st Shift: 8 hrs/8 hrs pay 2nd Shift: 8 hrs/8 hrs pay + 10%	1st Shift: 8 hrs/8 hrs pay 2nd Shift: 8 hrs/8 hrs pay + 14%	1st Shift: 8 hrs/8 hrs pay 2nd Shift: 8 hrs/8 hrs pay + 14%	1st: 8 Hours/8 Hours Pay 2nd: 8 Hours/115% Pay 3rd: 8 Hours/115% Pay
Single Irregular Shift/Night Work	Not Addressed	Not Addressed	\$2.00 Premium for all shifts before 6:00 AM or after 12:00 PM	Not Addressed	Not Addressed	Not Addressed	15% Premium (\$5.72)
Holiday Pay	Yes, must work 5 days before/1 after	Yes, must work day before/after	No	No	No	No	No
Observed Holidays	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day	Memorial Day 4th of July Labor Day Thanksgiving Christmas New Year's Day	New Year's Day Memorial Day July 4th Labor Day Thanksgiving Day Christmas Day
Journeyman (Ratio)	3	1	3	4	2	3	2
Apprentice (Ratio)	1	1	1	1	1	1	1
Travel/Parking Reimbursement Description	Not Addressed	Not Addressed	Travel pay depending on Zone	Not Addressed	Mileage paid at IRS rate outside geographical jurisdiction. Room and Board \$50/day or \$335/week	Travel compensation outside free zone	0-60 miles = no expenses paid 61-80 miles = \$17.50/Day 100+ miles = \$60.00/Day 81-100 miles = \$27.50/Day + \$0.45/mile x (1/2)hourly rate per 15 miles traveled
Mileage Reimbursement Rate	\$0.00	\$0.00	\$0.00	\$0.00	\$0.54	\$0.54	\$0.00
Parking Reimbursement Rate	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Industry Fund Contributions	\$0.05	\$0.05	\$0.00	\$0.00	\$0.20	\$0.17	\$0.25
Other	District 832	District 832	NA	NA	NA	NA	NA



# *Appendices*



*Appendix A*

Appendix A  
 Monroe County Airport Authority  
 FDGRIA Airport Revitalization and Redevelopment Project  
 PLA Benefits Analysis  
 Expiration Dates of Various Craft CBAs

ID	Task Name	Finish	2025																				
			Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	
1	Airport Revitalization Project	Fri 2/28/25																					
2																							
3	Bricklayers - Bldg	Wed 4/30/25																					
4	Carpenters - Bldg	Sun 5/31/26																					
5	Electrical Workers	Sun 5/25/25																					
6	Glaziers	Wed 4/30/25																					
7	Heat & Frost Insulators	Sat 5/31/25																					
8	Iron Workers	Sun 6/30/24																					
9	Laborers - Bldg	Tue 4/30/24																					
10	Millwrights	Wed 5/31/23																					
11	Operating Engineers - Bldg	Sun 2/28/27																					
12	Operating Engineers - Tech	Tue 3/31/28																					
13	Painters	Fri 4/30/27																					
14	Plumbers & Steamfitters	Wed 4/30/25																					
15	Roofters	Sat 8/1/24																					
16	Sheet Metal Workers	Sun 4/28/24																					
17	Sprinkler Fitters	Mon 3/31/25																					

6/30

4/30

6/1

4/28

Summary  
 Project Summary  
 Progress  
 Milestone  
 External Tasks  
 External Milestone  
 Deadline

*Appendix B*

<b>Project Description</b>		<b>Construction Cost</b>
GRIA Revitalization Project	\$	18,969,096
<b>Total Construction Cost</b>	<b>\$</b>	<b>18,969,096</b>
<hr/>		
<b>2023 Total Project Cost</b>	<b>\$</b>	<b>18,969,096</b>

*Appendix C*

Item No.	Provision	Savings
1	Flexible Shift Start Times	\$ 13,900
2	Industry Funds	\$ 9,800
3	Union Apprentice Ratios	\$ 8,400
4	Non-Union Apprentice Program	\$ 29,200
5	Guaranteed Pay	\$ 7,500
6	No Holiday Pay	\$ 8,300
7	Shift Work	\$ 42,900
8	Offsite Fabrication	\$ 13,400
9	Work Break Time Reduction	\$ 22,100
10	Management Rights	\$ 35,600
11	Rochester Careers in Construction	\$ (12,300)
	<b>Total Savings</b>	<b>\$ 178,800</b>
	<b>Total Labor Cost</b>	<b>\$ 5,075,800</b>
	<b>Total Savings Percentage</b>	<b>3.5%</b>
	<b>Total Construction Cost</b>	<b>\$ 18,969,100</b>

**Assumptions:**

- Productivity gain of one (1) hour per person per week for coordination of the following crafts:
  - Electrical Workers
  - Plumbers & Steamfitters
  - Sheet Metal Workers
  - Sprinkler Fitters
- All other crafts not subject to savings from flexible start times
- Applicable to only the summer months (June, July, August)
- Applicable for one (1) year (2024)
- Assume four (4) weeks per month

Hours Per Week Saved	1
Applicable Months	3

Craft	Rates Package	Workers per Week	Total Savings
Bricklayers - Building	\$ 58.75	7	\$ -
Carpenters - Building	\$ 55.18	7	\$ -
Electrical Workers	\$ 65.81	7	\$ 5,528
Elevator Constructors	\$ 94.34	4	\$ -
Glaziers	\$ 54.75	6	\$ -
Heat & Frost Insulators	\$ 59.52	3	\$ -
Iron Workers	\$ 61.76	7	\$ -
Laborers - Building	\$ 50.35	4	\$ -
Millwrights	\$ 58.55	5	\$ -
Operating Engineers - Building	\$ 69.40	4	\$ -
Operating Engineers - Tech	\$ 71.61	3	\$ -
Painters	\$ 70.95	5	\$ -
Plumbers & Steamfitters	\$ 61.91	4	\$ 2,972
Roofers	\$ 55.20	4	\$ -
Sheet Metal Workers	\$ 63.52	7	\$ 5,336
Sprinkler Fitters	\$ 66.08	6	\$ 4,758
<b>Total</b>			<b>\$ 18,593</b>
Union Participation			75%
<b>Total Savings through the Introduction of Flexible Shift Start Times</b>			<b>\$ 13,945</b>



**Assumptions:**

- Maximum Fund Contribution	\$0.38/hr.
- Minimum Fund Contribution	\$0.00/hr.
- Maximum Savings	\$13,022
- Total Savings	\$9,766

Craft	Total Hours	Industry Contribution	Total Cost
Bricklayers - Building	5,795	\$ 0.15	\$ 869
Carpenters - Building	12,273	\$ 0.15	\$ 1,841
Electrical Workers	18,135	\$ 0.38	\$ 6,891
Elevator Constructors	1,536	\$ -	\$ -
Glaziers	2,454	\$ 0.15	\$ 368
Heat & Frost Insulators	1,257	\$ 0.10	\$ 126
Iron Workers	6,327	\$ 0.04	\$ 253
Laborers - Building	7,497	\$ -	\$ -
Millwrights	2,383	\$ 0.12	\$ 286
Operating Engineers - Building	5,935	\$ 0.05	\$ 297
Operating Engineers - Tech	355	\$ 0.05	\$ 18
Painters	4,226	\$ -	\$ -
Plumbers & Steamfitters	3,170	\$ -	\$ -
Roofers	1,842	\$ 0.20	\$ 368
Sheet Metal Workers	6,305	\$ 0.17	\$ 1,072
Sprinkler Fitters	2,531	\$ 0.25	\$ 633
<b>Total</b>			<b>\$ 13,022</b>
		Union Participation	75%
	<b>Total Savings through the Elimination of Industry Funds</b>		<b>\$ 9,766</b>

**Assumptions:**

- Apprentice ratios per individual craft Collective Bargaining Agreement (CBA)
- Crew sizes large enough to utilize apprentice ratios is estimated to be 30 percent of the total union hours
- Savings based on standardizing on ratios set by New York State Department of Labor (2:1 or better)

**Labor Cost Using Apprentice Ratios Per CBA**

Craft	Journeyman Package	Apprentice Package	J	A	Average Package	Union Hours	Total Cost
Bricklayers - Building	\$ 58.75	\$ 44.06	4	1	\$ 55.81	4,346	\$ 242,573
Carpenters - Building	\$ 55.18	\$ 37.46	3	1	\$ 50.75	9,205	\$ 467,136
Electrical Workers	\$ 65.81	\$ 53.74	3	2	\$ 60.98	13,601	\$ 829,438
Elevator Constructors	\$ 94.34	\$ 77.10	1	1	\$ 85.72	1,152	\$ -
Glaziers	\$ 54.75	\$ 46.64	3	1	\$ 52.72	1,841	\$ 97,033
Heat & Frost Insulators	\$ 59.52	\$ 48.62	3	1	\$ 56.80	943	\$ 53,544
Iron Workers	\$ 61.76	\$ 41.69	4	1	\$ 57.75	4,745	\$ 274,019
Laborers - Building	\$ 50.35	\$ 32.48	3	1	\$ 45.88	5,623	\$ 257,984
Millwrights	\$ 58.55	\$ 46.15	3	1	\$ 55.45	1,787	\$ 99,103
Operating Engineers - Building	\$ 69.40	\$ 58.40	3	1	\$ 66.65	4,451	\$ 296,678
Operating Engineers - Tech	\$ 71.61	\$ 58.56	3	1	\$ 68.35	266	\$ 18,197
Painters	\$ 70.95	\$ 35.30	3	1	\$ 62.04	3,170	\$ 196,628
Plumbers & Steamfitters	\$ 61.91	\$ 41.87	4	1	\$ 57.90	2,378	\$ 137,660
Roofers	\$ 55.20	\$ 38.64	2	1	\$ 49.68	1,382	\$ 68,633
Sheet Metal Workers	\$ 63.52	\$ 43.83	3	1	\$ 58.60	4,729	\$ 277,093
Sprinkler Fitters	\$ 66.08	\$ 54.64	2	1	\$ 62.27	1,898	\$ 118,195
<b>Total</b>						<b>61,516</b>	<b>\$ 3,433,915</b>

**Assumptions:**

- Apprentice ratios per individual craft Collective Bargaining Agreement (CBA)
- Crew sizes large enough to utilize apprentice ratios is estimated to be 30 percent of the total union hours
- Savings based on standardizing on ratios set by New York State Department of Labor (2:1 or better)

**Labor Cost Using Apprentice Ratios of 2:1 or Better**

Craft	Journeyman Package	Apprentice Package	J	A	Average Package	Union Hours	Total Cost
Bricklayers - Building	\$ 58.75	\$ 44.06	3	1	\$ 55.08	4,346	\$ 239,381
Carpenters - Building	\$ 55.18	\$ 37.46	3	1	\$ 50.75	9,205	\$ 467,136
Electrical Workers	\$ 65.81	\$ 53.74	3	2	\$ 60.98	13,601	\$ 829,438
Elevator Constructors	\$ 94.34	\$ 77.10	1	1	\$ 85.72	1,152	\$ -
Glaziers	\$ 54.75	\$ 46.64	3	1	\$ 52.72	1,841	\$ 97,033
Heat & Frost Insulators	\$ 59.52	\$ 48.62	3	1	\$ 56.80	943	\$ 53,544
Iron Workers	\$ 61.76	\$ 41.69	2	1	\$ 55.07	4,745	\$ 261,321
Laborers - Building	\$ 50.35	\$ 32.48	3	1	\$ 45.88	5,623	\$ 257,984
Millwrights	\$ 58.55	\$ 46.15	3	1	\$ 55.45	1,787	\$ 99,103
Operating Engineers - Building	\$ 69.40	\$ 58.40	3	1	\$ 66.65	4,451	\$ 296,678
Operating Engineers - Tech	\$ 71.61	\$ 58.56	2	1	\$ 67.26	266	\$ 17,908
Painters	\$ 70.95	\$ 35.30	2	1	\$ 59.07	3,170	\$ 187,212
Plumbers & Steamfitters	\$ 61.91	\$ 41.87	3	1	\$ 56.90	2,378	\$ 135,277
Roofers	\$ 55.20	\$ 38.64	2	1	\$ 49.68	1,382	\$ 68,633
Sheet Metal Workers	\$ 63.52	\$ 43.83	3	1	\$ 58.60	4,729	\$ 277,093
Sprinkler Fitters	\$ 66.08	\$ 54.64	2	1	\$ 62.27	1,898	\$ 118,195
<b>Total</b>						<b>61,516</b>	<b>\$ 3,405,936</b>
					Utilization Based on Site Activity		30%
					<b>Total Savings through the Implementation of Apprentice Ratios of 2:1 or Better</b>		<b>\$ 8,394</b>

**Assumptions:**

- Crew sizes large enough to utilize apprentice ratios is estimated to be 30 percent of the total non-union hours
- Savings based on standardizing on ratios set by New York State Department of Labor (2:1 or better)

**Non-Union Labor Cost Using No Apprentices**

Craft	Journeyman		Apprentice		J A		Average Package	Non-Union Hours	Total Cost
	Package	Package							
Bricklayers - Building	\$ 58.75	\$ 44.06	3	0	\$ 58.75	1,449	\$ 85,114		
Carpenters - Building	\$ 55.18	\$ 37.46	3	0	\$ 55.18	3,068	\$ 169,306		
Electrical Workers	\$ 65.81	\$ 53.74	3	0	\$ 65.81	4,534	\$ 298,360		
Elevator Constructors	\$ 94.34	\$ 77.10	3	0	\$ 94.34	384	\$ -		
Glaziers	\$ 54.75	\$ 46.64	3	0	\$ 54.75	614	\$ 33,589		
Heat & Frost Insulators	\$ 59.52	\$ 48.62	3	0	\$ 59.52	314	\$ 18,704		
Iron Workers	\$ 61.76	\$ 41.69	3	0	\$ 61.76	1,582	\$ 97,689		
Laborers - Building	\$ 50.35	\$ 32.48	3	0	\$ 50.35	1,874	\$ 94,368		
Millwrights	\$ 58.55	\$ 46.15	3	0	\$ 58.55	596	\$ 34,881		
Operating Engineers - Building	\$ 69.40	\$ 58.40	3	0	\$ 69.40	1,484	\$ 102,972		
Operating Engineers - Tech	\$ 71.61	\$ 58.56	3	0	\$ 71.61	89	\$ 6,355		
Painters	\$ 70.95	\$ 35.30	3	0	\$ 70.95	1,057	\$ 74,959		
Plumbers & Steamfitters	\$ 61.91	\$ 41.87	3	0	\$ 61.91	793	\$ 49,064		
Roofers	\$ 55.20	\$ 38.64	3	0	\$ 55.20	461	\$ 25,420		
Sheet Metal Workers	\$ 63.52	\$ 43.83	3	0	\$ 63.52	1,576	\$ 100,123		
Sprinkler Fitters	\$ 66.08	\$ 54.64	3	0	\$ 66.08	633	\$ 41,812		
<b>Total</b>						<b>20,505</b>	<b>\$ 1,232,717</b>		

**Assumptions:**

- Crew sizes large enough to utilize apprentice ratios is estimated to be 30 percent of the total non-union hours
- Savings based on standardizing on ratios set by New York State Department of Labor (2:1 or better)

**Non-Union Labor Cost Using Apprentice Ratios of 2:1 or Better**

Craft	Journeyman Package	Apprentice Package	J	A	Average Package	Non-Union Hours	Total Cost
Bricklayers - Building	\$ 58.75	\$ 44.06	3	1	\$ 55.08	1,449	\$ 79,794
Carpenters - Building	\$ 55.18	\$ 37.46	3	1	\$ 50.75	3,068	\$ 155,712
Electrical Workers	\$ 65.81	\$ 53.74	3	2	\$ 60.98	4,534	\$ 276,479
Elevator Constructors	\$ 94.34	\$ 77.10	1	1	\$ 85.72	384	\$ -
Glaziers	\$ 54.75	\$ 46.64	3	1	\$ 52.72	614	\$ 32,344
Heat & Frost Insulators	\$ 59.52	\$ 48.62	3	1	\$ 56.80	314	\$ 17,848
Iron Workers	\$ 61.76	\$ 41.69	2	1	\$ 55.07	1,582	\$ 87,107
Laborers - Building	\$ 50.35	\$ 32.48	3	1	\$ 45.88	1,874	\$ 85,995
Millwrights	\$ 58.55	\$ 46.15	3	1	\$ 55.45	596	\$ 33,034
Operating Engineers - Building	\$ 69.40	\$ 58.40	3	1	\$ 66.65	1,484	\$ 98,893
Operating Engineers - Tech	\$ 71.61	\$ 58.56	2	1	\$ 67.26	89	\$ 5,969
Painters	\$ 70.95	\$ 35.30	2	1	\$ 59.07	1,057	\$ 62,404
Plumbers & Steamfitters	\$ 61.91	\$ 41.87	3	1	\$ 56.90	793	\$ 45,092
Roofers	\$ 55.20	\$ 38.64	2	1	\$ 49.68	461	\$ 22,878
Sheet Metal Workers	\$ 63.52	\$ 43.83	3	1	\$ 58.60	1,576	\$ 92,364
Sprinkler Fitters	\$ 66.08	\$ 54.64	2	1	\$ 62.27	633	\$ 39,398
<b>Total</b>						<b>20,505</b>	<b>\$ 1,135,312</b>

Utilization Based on Site Activity 30%

**Total Savings for Non-Union Labor Using Apprentices \$ 29,222**



**Assumptions:**

- Assume one (1) event for the duration of the Project
- Based on the number of workers on site per week
- Only eight (8) hours of 24 guaranteed unworked

Revised Pay Hours	1
Number of Events	1

Craft	Rates & Benefits	Rates Only	Workers per Week	Guaranteed Pay (Hrs)	Total Savings
Bricklayers - Building	\$ 58.75	\$ 32.81	7	2	\$ 593
Carpenters - Building	\$ 55.18	\$ 31.64	7	2	\$ 551
Electrical Workers	\$ 65.81	\$ 37.50	7	2	\$ 659
Elevator Constructors	\$ 94.34	\$ 54.20	4	2	\$ -
Glaziers	\$ 54.75	\$ 27.05	6	2	\$ 495
Heat & Frost Insulators	\$ 59.52	\$ 34.66	3	0	\$ -
Iron Workers	\$ 61.76	\$ 30.75	7	2	\$ 649
Laborers - Building	\$ 50.35	\$ 28.07	4	2	\$ 291
Millwrights	\$ 58.55	\$ 33.11	5	2	\$ 420
Operating Engineers - Building	\$ 69.40	\$ 36.66	4	2	\$ 409
Operating Engineers - Tech	\$ 71.61	\$ 43.51	3	2	\$ 299
Painters	\$ 70.95	\$ 41.06	5	2	\$ 504
Plumbers & Steamfitters	\$ 61.91	\$ 36.38	4	2	\$ 350
Roofers	\$ 55.20	\$ 31.80	4	2	\$ 314
Sheet Metal Workers	\$ 63.52	\$ 34.95	7	2	\$ 645
Sprinkler Fitters	\$ 66.08	\$ 38.15	6	4	\$ 1,357
<b>Total</b>		<b>\$ 572.30</b>			<b>\$ 7,535</b>

**Total Savings through the Reduction of Guaranteed Pay** **\$ 7,535**

**Assumptions:**

- Based on the number of workers on site for each observed holiday
- Assume project site planned shutdown on Christmas/New Years week (no pay obligation)

Number of Holidays

Craft	Rates & Benefits	Workers per Week	Holiday Pay (Hrs)	Total Savings
Bricklayers - Building	\$ 58.75	7	0	\$ -
Carpenters - Building	\$ 55.18	7	0	\$ -
Electrical Workers	\$ 65.81	7	0	\$ -
Elevator Constructors	\$ 94.34	4	8	\$ -
Glaziers	\$ 54.75	6	0	\$ -
Heat & Frost Insulators	\$ 59.52	3	0	\$ -
Iron Workers	\$ 61.76	7	0	\$ -
Laborers - Building	\$ 50.35	4	0	\$ -
Millwrights	\$ 58.55	5	0	\$ -
Operating Engineers - Building	\$ 69.40	4	8	\$ 11,104
Operating Engineers - Tech*	\$ 71.61	3	8	\$ -
Painters	\$ 70.95	5	0	\$ -
Plumbers & Steamfitters	\$ 61.91	4	0	\$ -
Roofers	\$ 55.20	4	0	\$ -
Sheet Metal Workers	\$ 63.52	7	0	\$ -
Sprinkler Fitters	\$ 66.08	6	0	\$ -
<b>Total</b>				<b>\$ 11,104</b>
			Union Participation	75%
			<b>Total Savings through the Elimination of Holiday Pay</b>	<b>\$ 8,328</b>

\*Assumed no survey work scheduled during a holiday week (no pay obligation)

**Assumptions:**

- Shift work is applicable to 80% of the total hours related to the Fredrick Douglass Legacy Project, Fire House Modernization, Fire Alarm Security Upgrades, TSA Checkpoint & Communication Upgrades, and Mechanicals/Baggage Refresh
- 50% of applicable hours worked on a second shift/0% worked on a third shift
- Shift premiums set at 5% for second shift, 10% for third shift (or less as specified in the current applicable CBA)
- Shift work is applicable to the following crafts:

- Bricklayers - Bldg
- Carpenters - Bldg
- Electrical Workers
- Laborers - Bldg
- Millwrights
- Operating Engineers - Bldg
- Painters
- Plumbers & Steamfitters
- Sheet Metal Workers

**Wage Rates by Craft**

Craft	1st Shift		2nd Shift		3rd Shift	
	Union	Non-Union	Union	Non-Union	Union	Non-Union
Bricklayers - Building	\$ 32.81	\$ 32.81	\$ 35.89	\$ 34.45	\$ 38.96	\$ 36.09
Carpenters - Building	\$ 31.64	\$ 31.65	\$ 33.85	\$ 33.22	\$ 36.07	\$ 34.80
Electrical Workers	\$ 37.50	\$ 37.50	\$ 43.99	\$ 39.38	\$ 49.28	\$ 41.25
Elevator Constructors	\$ 54.20	\$ 54.20	\$ 65.21	\$ 56.91	\$ 74.02	\$ 59.62
Gazers	\$ 27.05	\$ 27.05	\$ 29.05	\$ 28.40	\$ 29.05	\$ 29.76
Heat & Frost Insulators	\$ 34.66	\$ 34.66	\$ 39.86	\$ 36.39	\$ 39.86	\$ 38.13
Iron Workers	\$ 30.75	\$ 30.75	\$ 33.83	\$ 32.29	\$ 35.36	\$ 33.83
Laborers - Building	\$ 28.07	\$ 28.07	\$ 30.70	\$ 29.47	\$ 33.33	\$ 30.88
Millwrights	\$ 33.11	\$ 33.11	\$ 35.11	\$ 34.77	\$ 35.36	\$ 36.42
Operating Engineers - Building	\$ 36.66	\$ 36.66	\$ 40.10	\$ 38.49	\$ 43.53	\$ 40.33
Operating Engineers - Tech	\$ 43.51	\$ 43.51	\$ 47.59	\$ 45.69	\$ 51.67	\$ 47.86
Painters	\$ 41.06	\$ 41.06	\$ 43.06	\$ 43.11	\$ 43.06	\$ 45.17
Plumbers & Steamfitters	\$ 36.38	\$ 36.38	\$ 40.02	\$ 38.20	\$ 40.02	\$ 40.02
Roofers	\$ 31.80	\$ 31.80	\$ 31.80	\$ 33.39	\$ 31.80	\$ 34.98
Sheet Metal Workers	\$ 34.95	\$ 34.95	\$ 39.84	\$ 36.70	\$ 41.94	\$ 38.45
Sprinkler Fitters	\$ 38.15	\$ 38.15	\$ 43.87	\$ 40.06	\$ 43.87	\$ 41.97



**Assumptions:**

- Shift work is applicable to 80% of the total hours related to the Fredrick Douglass Legacy Project, Fire House Modernization, Fire Alarm Security Upgrades, TSA Checkpoint & Communication Upgrades, and Mechanicals Baggage Refresh
- 50% of applicable hours worked on a second shift/0% worked on a third shift
- Shift premiums set at 5% for second shift, 10% for third shift (or less as specified in the current applicable CBA)
- Shift work is applicable to the following crafts:

- Bricklayers - Bldg
- Carpenters - Bldg
- Electrical Workers
- Laborers - Bldg
- Millwrights
- Operating Engineers - Bldg
- Painters
- Plumbers & Steamfitters
- Sheet Metal Workers

**Hours Breakdown by Shift**

Craft	Project Hours	Applicable Hours	Hours Breakdown by Shift						
			1st Shift Union	1st Shift Non-Union	2nd Shift Union	2nd Shift Non-Union	3rd Shift Union	3rd Shift Non-Union	
Bricklayers - Building	5,795	4,636	1,739	580	1,739	580	0	0	0
Carpenters - Building	12,273	9,818	3,682	1,227	3,682	1,227	0	0	0
Electrical Workers	18,135	14,508	5,441	1,814	5,441	1,814	0	0	0
Elevator Constructors	1,536	0	0	0	0	0	0	0	0
Glaziers	2,454	0	0	0	0	0	0	0	0
Heat & Frost Insulators	1,257	0	0	0	0	0	0	0	0
Iron Workers	6,327	0	0	0	0	0	0	0	0
Laborers - Building	7,497	5,147	1,930	643	1,930	643	0	0	0
Millwrights	2,383	1,906	715	238	715	238	0	0	0
Operating Engineers - Building	5,935	2,974	1,115	372	1,115	372	0	0	0
Operating Engineers - Tech	355	0	0	0	0	0	0	0	0
Painters	4,226	2,777	1,041	347	1,041	347	0	0	0
Plumbers & Steamfitters	3,170	2,536	951	317	951	317	0	0	0
Roofers	1,842	0	0	0	0	0	0	0	0
Sheet Metal Workers	6,305	3,359	1,260	420	1,260	420	0	0	0
Sprinkler Fitters	2,531	2,025	759	253	759	253	0	0	0
<b>Total</b>	<b>82,021</b>	<b>49,687</b>	<b>18,633</b>	<b>6,211</b>	<b>18,633</b>	<b>6,211</b>	<b>0</b>	<b>0</b>	<b>0</b>

**Assumptions:**

- Shift work is applicable to 80% of the total hours related to the Fredrick Douglass Legacy Project, Fire House Modernization, Fire Alarm Security Upgrades, TSA Checkpoint & Communication Upgrades, and Mechanicals-Baggage Refresh
- 50% of applicable hours worked on a second shift/0% worked on a third shift
- Shift premiums set at 5% for second shift, 10% for third shift (or less as specified in the current applicable CBA)
- Shift work is applicable to the following crafts:

- Bricklayers - Bldg
- Carpenters - Bldg
- Electrical Workers
- Laborers - Bldg
- Millwrights
- Operating Engineers - Bldg
- Painters
- Plumbers & Steamfitters
- Sheet Metal Workers

**Cost Breakdown by Shift**

Craft	All Shifts (No Differential)	1st Shift (STD)	2nd Shift (STD)	2nd Shift (5%)	2nd Shift (MIN)	3rd Shift (STD)	3rd Shift (10%)	3rd Shift (Min)
Bricklayers - Building	\$ 152,107	\$ 76,054	\$ 81,401	\$ 78,906	\$ 78,906	\$ 78,906	\$ -	\$ -
Carpenters - Building	\$ 310,679	\$ 155,339	\$ 163,494	\$ 161,164	\$ 161,164	\$ -	\$ -	\$ -
Electrical Workers	\$ 544,050	\$ 272,025	\$ 307,320	\$ 282,226	\$ 282,226	\$ -	\$ -	\$ -
Elevator Constructors	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Glaziers	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Heat & Frost Insulators	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Iron Workers	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Laborers - Building	\$ 144,482	\$ 72,241	\$ 77,320	\$ 74,950	\$ 74,950	\$ -	\$ -	\$ -
Millwrights	\$ 63,121	\$ 31,560	\$ 32,990	\$ 32,744	\$ 32,744	\$ -	\$ -	\$ -
Operating Engineers - Building	\$ 109,042	\$ 54,521	\$ 58,354	\$ 56,565	\$ 56,565	\$ -	\$ -	\$ -
Operating Engineers - Tech	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Painters	\$ 114,015	\$ 57,008	\$ 59,090	\$ 59,145	\$ 59,090	\$ -	\$ -	\$ -
Plumbers & Steamfitters	\$ 92,260	\$ 46,130	\$ 49,590	\$ 47,860	\$ 47,860	\$ -	\$ -	\$ -
Roofers	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Sheet Metal Workers	\$ 117,404	\$ 58,702	\$ 64,866	\$ 60,903	\$ 60,903	\$ -	\$ -	\$ -
Sprinkler Fitters	\$ 77,246	\$ 38,623	\$ 42,968	\$ 40,071	\$ 40,071	\$ -	\$ -	\$ -
<b>Total</b>	\$ 1,724,405	\$ 862,203	\$ 937,394	\$ 894,535	\$ 894,480	\$ -	\$ -	\$ -

**Summary**

	Cost	Savings
Standard Shift Differentials	\$ 1,799,597	\$ -
5% 2nd Shift/10% 3rd Shift Differentials or Less	\$ 1,756,682	\$ 42,914
No Differentials	\$ 1,724,405	\$ 75,191

**Assumptions:**

- Offsite fabrication would result in a 20% cost reduction
- Offsite fabrication only applies to the following crafts:
  - Carpenters (5% of total hours)
  - Electrical Workers (2% of total hours)
  - Iron Workers (2% of total hours)
  - Plumbers & Steamfitters (2% of total hours)
  - Sheet Metal Workers (5% of total hours)

Craft	Rates & Benefits	Project Hours	Offsite Work	Cost Reduction	Total Savings
Bricklayers - Building	\$ 58.75	5,795	0%	20%	\$ -
Carpenters - Building	\$ 55.18	12,273	5%	20%	\$ 6,772
Electrical Workers	\$ 65.81	18,135	2%	20%	\$ 4,774
Elevator Constructors	\$ 94.34	1,536	0%	20%	\$ -
Glaziers	\$ 54.75	2,454	0%	20%	\$ -
Heat & Frost Insulators	\$ 59.52	1,257	0%	20%	\$ -
Iron Workers	\$ 61.76	6,327	2%	20%	\$ 1,563
Laborers - Building	\$ 50.35	7,497	0%	20%	\$ -
Millwrights	\$ 58.55	2,383	0%	20%	\$ -
Operating Engineers - Building	\$ 69.40	5,935	0%	20%	\$ -
Operating Engineers - Tech	\$ 71.61	355	0%	20%	\$ -
Painters	\$ 70.95	4,226	0%	20%	\$ -
Plumbers & Steamfitters	\$ 61.91	3,170	2%	20%	\$ 785
Roofers	\$ 55.20	1,842	0%	20%	\$ -
Sheet Metal Workers	\$ 63.52	6,305	5%	20%	\$ 4,005
Sprinkler Fitters	\$ 66.08	2,531	0%	20%	\$ -
<b>Total</b>		<b>82,021</b>			<b>\$ 17,899</b>
				Union Participation	75%
				<b>Total Savings through the Use of Offsite Fabrication</b>	<b>\$ 13,424</b>

**Assumptions:**

- Savings assumed by reducing one (1) work break by approximately five (5) minutes per day per employee

Craft	Union Rates	Project Hours	Workers per Week	Estimated Days	Total Savings
Bricklayers - Building	\$ 32.81	5,795	7	103	\$ 1,981
Carpenters - Building	\$ 31.64	12,273	7	219	\$ 4,045
Electrical Workers	\$ 37.50	18,135	7	324	\$ 7,084
Elevator Constructors	\$ 54.20	1,536	4	48	\$ 867
Glaziers	\$ 27.05	2,454	6	51	\$ 691
Heat & Frost Insulators	\$ 34.66	1,257	3	52	\$ 454
Iron Workers	\$ 30.75	6,327	7	113	\$ 2,027
Laborers - Building	\$ 28.07	7,497	4	234	\$ 2,192
Millwrights	\$ 33.11	2,383	5	60	\$ 822
Operating Engineers - Building	\$ 36.66	5,935	4	185	\$ 2,266
Operating Engineers - Tech	\$ 43.51	355	3	15	\$ 161
Painters	\$ 41.06	4,226	5	106	\$ 1,807
Plumbers & Steamfitters	\$ 36.38	3,170	4	99	\$ 1,201
Roofers	\$ 31.80	1,842	4	58	\$ 610
Sheet Metal Workers	\$ 34.95	6,305	7	113	\$ 2,295
Sprinkler Fitters	\$ 38.15	2,531	6	53	\$ 1,006
<b>Total</b>		<b>82,021</b>			<b>\$ 29,510</b>
			Union Participation	75%	
			<b>Total Savings through the Reduction of Work Breaks</b>		<b>\$ 22,133</b>

**Assumptions:**

- 2% for large, long duration, complex projects
- 1% for smaller, shorter duration, less complex projects
- 1/4% to 1/2% savings reduction resulting from jurisdictional restrictions on small projects
- 1/4% to 1/2% savings reduction resulting from efficiencies already available through Design/Build Contracts

Management Rights Savings	Project	Project Cost	Percent Union	Total Savings
0.25%	GRIA	\$ 18,969,096	75%	\$ 35,567
<b>Total</b>				<b>\$ 35,567</b>

**Total Savings through a Strong Managements Rights Clause** **\$ 35,567**

**Assumptions:**

- Contractor contributions equivalent to \$0.15/hr

**Narrative:**

*To support Rochester Careers in Construction, Inc., a New York not-for-profit corporation, the Construction Manager will contribute \$0.15/hr.*

Project	Project Hours	Program Cost (\$/hr)	Program Cost
GRIA	82,021	\$ (0.15)	\$ (12,303)
<b>Total</b>			<b>\$ (12,303)</b>
<b>Total Cost of Supporting Rochester Careers in Construction</b>			<b>\$ (12,303)</b>

**Assumptions:**

- Wicks Law is applicable to all Building & MEP work
- Assume a modest ten (10) percent reduction in project cost

**Narrative:**

Recent state legislation includes a provision that allows the Project Owner to avoid the use of Wicks Law if a Project Labor Agreement is implemented. Wicks Law requires that public works projects of this nature use multiple prime contractors, in a designated fashion, rather than allowing a single contractor on a construction projects.

Reports prepared by the New York State Division of Budget (May 1987) and New York State School Boards Association (March 1991) indicate that elimination of the requirement to comply with Wicks Law would reduce construction costs by 20 to 30 percent.

Project	Project Cost	Wicks Law Reduction	Program Cost
GRIA	\$ 7,857,095	10%	\$ 785,709
<b>Total</b>			<b>\$ 785,709</b>

**Total Savings through the Avoidance of Wicks Law**

<b>\$</b>	<b>785,709</b>
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